

# Environmental Justice

2010 Demographic Analysis Report

for the

Pinellas County MPO  
2040 Long Range Transportation Plan

November 2012

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## **Introduction**

This report provides a summary population analysis conducted to determine the broad geographic location, the total number, and the percentage of the population groups address by the U.S. Department of Transportation Order on Environmental Justice, and Executive Order 12898 (Feb. 11, 1994). These groups are: Black or African American, Hispanic or Latino, Asian American, American Indian and Alaskan Native, Native-Hawaiian and Other Pacific Islander, and Low-Income. The analysis advances the tenets of the Environmental Justice legislation focused on Title VI of the 1964 Civil Rights Act. The purpose of the legislation is to ensure nondiscrimination in federally funded activities by identifying and addressing, as appropriate, disproportionately high and adverse human health or environmental effects of its programs in minority and low-income populations. This demographic analysis will be used to develop two maps depicting low income and minority locations in relation to selected federally funded projects in the 2040 Long Range Transportation Plan (LRTP) update. The objective is to anticipate the transportation and community impact of selected federally funded roadway, bicycle and pedestrian, and transit enhancements included in the 2040 LRTP.

## **Demographic Context**

The base population, race and income level data for this analysis was gathered from the 2010 Decennial Census and the 2006-2010 American Community Survey 5-Year Estimates at the Census Tract level. Census Tracts are defined by the Census Bureau as small, relatively permanent statistical subdivisions of a county for the purpose of presenting data. Census Tracts are amongst the lowest common denominator of data.

According to the Census data, the population of Pinellas County in 2010 was 916,542, a decrease of 4,940 people since the 2000 Census. The Census population profile indicates that there are slightly more females than there are males in Pinellas County, and the median age of residents increased since 2000 to 46.3. The average household size continued to decline to 2.16 and families made up about 56.3% of all households. The average family size decreased to 2.79 persons. 67.4% of all households were owner-occupied and 17.4% of all housing units were vacant.

## **Populations for Environmental Justice (EJ) Analysis**

Information on minority populations was retrieved from 2010 Demographic Profile Summary File. Information on low-income population was not available from the 2010 Decennial Census, and was instead drawn from the 2006-2010 American Community Survey 5-Year Estimates: Poverty Status in the Past 12 Months. Per Capita Income information was also utilized for comparison purposes, and this data was drawn from the 2006-2010 American Community Survey 5-Year Estimates: Selected Economic Characteristics. Because the 2010 Decennial Census was used for determining minority populations and the American Community Survey was used for determining low-income populations, there are slight differences in the total number of people residing in a census tract. The Decennial Census is considered a more accurate total count of the population, but alternative data sources had to be utilized to collect the data necessary for this analysis.

According to guidance on defining EJ areas, it is recommended that thresholds are set where minority populations exceed either 50% of the population in a geographic area or where the minority population is meaningfully greater than the minority population percentage in the general population. The average minority population by census tract in the county is 21.06%. For the purposes of this analysis, any census tract with a minority population that exceeds 21.06% has been identified as an EJ area. This threshold was set in collaboration with the MPO's Technical Coordinating Committee. It was determined that a threshold of 50% was too high for local conditions and would exclude areas with concentrations of minority populations that were significant, in relation to the entire Pinellas County population.

The average low-income population by census tract in Pinellas County is 12.1%. Low-income is defined as those living below the poverty level in Pinellas County, as determined by the Census Bureau. Table 4 highlights the 2010 Poverty Thresholds utilized by the Census Bureau. For the purpose of this analysis, any census tract with a low-income population that exceeds 20% has been identified as an EJ area. This threshold was set in collaboration with the MPO's Technical Coordinating Committee. While the overall rate of poverty in Pinellas County in 2010 was 12.1%, the 20% threshold was chosen given the characteristics of the local population. With poverty status determined in part by per-

capita income data combined with the large population of retirees in the county, it was decided that using the countywide average would be misleading as many retirees may be utilizing accumulated wealth to supplement any other income. In addition, staff conducted an analysis of those communities identified as having a higher-than-average rate of poverty and determined that some of those communities were actually more upscale retiree communities that should not be included as a part of this analysis. The following two maps illustrate the census tracts in Pinellas County that will be identified as EJ for the LRTP update. Figure 1 shows the census tracts where the minority population exceeds the countywide average of 21.06%, while Figure 2 shows those census tracts where the percentage of the population living below the poverty line exceeds 20%. Figure 3 shows the combination of these two maps that identify all EJ areas in Pinellas County. This information will be used for a spatial analysis to determine the levels of transportation investment in EJ versus non-EJ areas, and to ensure that EJ areas are not disproportionately burdened by projects related to the transportation system. In addition, EJ areas will be targeted for additional public outreach activities to ensure that traditionally underrepresented groups are involved in the transportation planning process.

# **Census Tracts Where Minority Population Exceeds Countywide Average of 21.06%**

**Minority**

9900

9901






# Census Tracts Where Low-Income Population Exceeds 20% of Census Tract Population

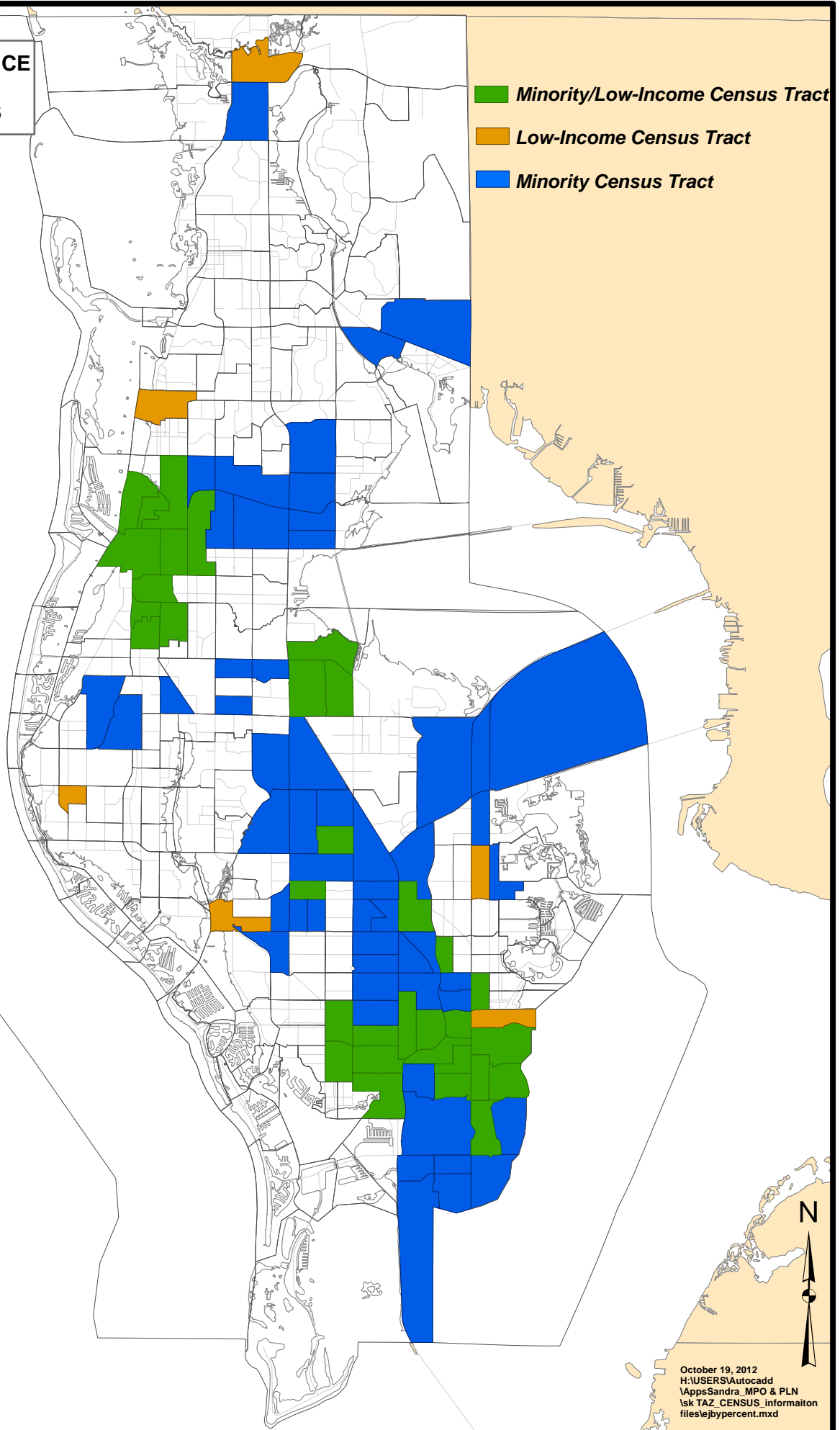
Low Income

9900

9901

**ENVIRONMENTAL JUSTICE  
MINORITY &  
LOW-INCOME AREAS**

-  **Minority/Low-Income Census Tract**
-  **Low-Income Census Tract**
-  **Minority Census Tract**





## Minority Population Analysis

### ***Areas with High Black or African American Population Alone***

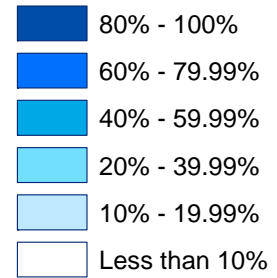
Approximately 10.3% (94,745) of the Pinellas County population in 2010 was Black or African American. The population is scattered throughout the county with concentrations in census tracts ranging from 0.3% to 95.7% of the total census tract population. In 2000, the Black or African American population made up 8.8% (82,384) of the entire population. Table 1 below highlights those census tracts with a Black or African American population exceeding 60% of the census tract population. This threshold was chosen to highlight those census tracts with the highest concentrations of the minority group. Figure 4 displays the geographical distribution of the Black or African American population throughout Pinellas County.

**Table 1**

<b>Census Tracts with a Black or African American Population Over 60% in 2010</b>			
Census Tract	Total Population	Black or African American Population	Percentage Black or African American Population
201.01	5,253	3,885	74%
202.01	4,711	2,961	62.90%
202.06	3,969	2,436	61.40%
202.08	2,300	1,684	73.20%
205.00	3,720	3,153	84.80%
206.00	3,916	3,604	92%
207.00	3,550	3,399	95.70%
208.00	4,651	4,119	88.60%
212.00	3,375	2,944	87.20%
220.00	3,328	2,569	77.20%
262.00	2,010	1,560	77.60%
287.00	2,882	2,687	93.20%

# **Total Percentage of Black or African American Population by Census Tract in Pinellas County, Fl. in 2010**

## **Legend**



9900

9901

**Areas with High Hispanic or Latino Population (All Races)**

The Hispanic or Latino population comprises people belonging to different racial groups. In 2010, this group accounted for 8% (73,241) of the population in Pinellas County. This represents an increase from 4.6% (42,128) of the population in 2000, or a nearly 74% increase in the Hispanic or Latino population overall. Table 2 below highlights those census tracts with a Hispanic or Latino population exceeding 20% of the census tract population. This threshold was chosen to highlight those census tracts with the highest concentrations of the minority group. Figure 5 displays the geographical distribution of the Hispanic or Latino population.

**Table 2**

<b>Census Tracts with an Hispanic or Latino Population Greater Than 20% in 2010</b>			
Census Tract	Total Population	Total Hispanic or Latino Population	Percentage Hispanic or Latino Population
245.10	5,827	1,237	21.20%
245.14	4,415	883	20%
264.00	6,691	2,163	32.30%
266.02	3,189	933	29.30%
267.03	6,074	1,526	25.10%
268.18	4,357	1,363	31.30%



**Areas with High Asian American Population**

Asian Americans account for 3% (27,148) of the population in 2010, an increase from 2.1% (18,783) in 2000. Table 3 below highlights those census tracts that have an Asian population above 10%. This threshold was chosen to highlight those census tracts with the highest concentrations of the minority group. Figure 6 displays the geographical distribution of the Asian population throughout Pinellas County.

**Table 3**

<b>Census Tracts with an Asian Population Greater Than 10% in 2010</b>			
Census Tract	Total Population	Asian Population	Percentage Asian Population
228.02	3,020	395	13.10%
229.02	2,427	424	17.50%
230	2,590	368	14.20%
245.05	6,674	671	10.10%
247.01	3,107	326	10.50%

**Areas with High American Indian and Alaska Native Population**

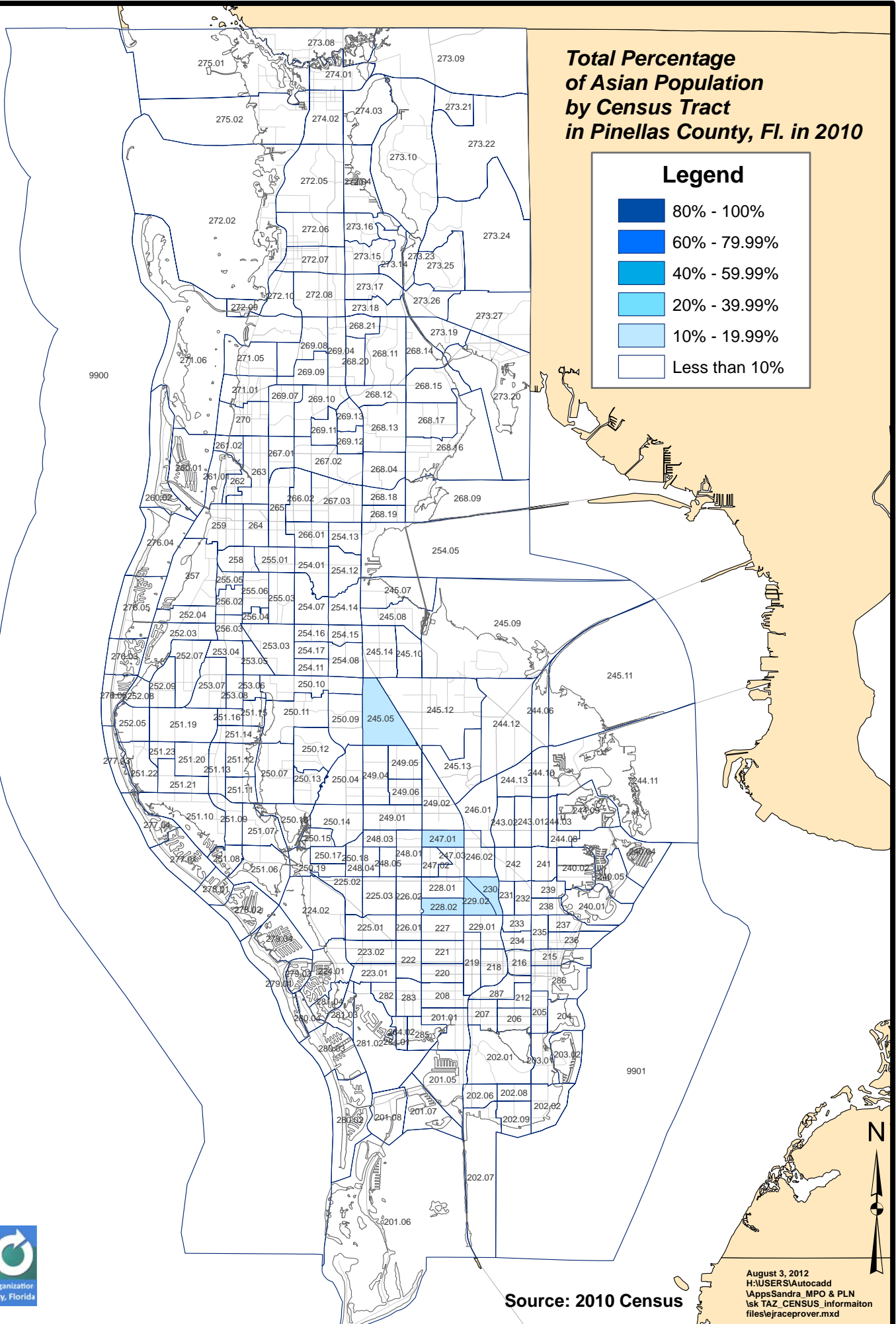
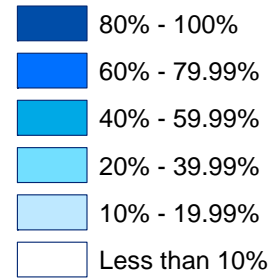
The American Indian and Alaska Native population accounts for 0.3% (2,892) of the population in 2010. This is roughly the same as in 2000, with an increase of less than 200 people in a decade. While this group is included in the total numbers for determining minority EJ areas, a separate analysis is not included due to the very small numbers of the population.

**Areas with High Native-Hawaiian or Other Pacific Islander Population**

Native-Hawaiian or Other Pacific Islanders account for about 0.1% of the total population of Pinellas County, or 810 people. This is an increase from 484 people identified in this group in 2000. Due to such small numbers and percentages, a separate analysis is not included for this population.

**Total Percentage  
of Asian Population  
by Census Tract  
in Pinellas County, Fl. in 2010**

**Legend**



## Low-Income Population Analysis

Low-income population refers to a person whose household income is at or below the U.S. Department of Health and Human Services Poverty Guidelines. The guidelines are issued each year by the Department of Health and Human Services for administrative purposes, and are a simplified version of the Poverty Thresholds used by the U.S. Census. Poverty Thresholds are a measure of need, which do not vary geographically, and are adjusted by such factors as family size, and number of children less than 1 year of age, and for farm and non-farm residents. Table 4 demonstrates the poverty levels used by the US Census Bureau. Based on age, sex, family size or household role, and their income, individuals were classified below, at, or above the poverty level. This analysis considered only individuals below poverty level. Poverty statistics are used by federal agencies to assess the need or eligibility for various public assistance programs. The U.S. Census Bureau uses in its tables the population alone for whom poverty status is determined. Then adjustments are made for determination of poverty based on the criteria described above. The resulting population is reported by age group as below or above the poverty level.

**Table 4**  
**Poverty Thresholds for 2010 by Size of Family and Number of Related Children Under 18 Years**

Size of family unit	Weighted average thresholds	Related children under 18 years								
		None	One	Two	Three	Four	Five	Six	Seven	Eight or more
One person (unrelated individual).....	11,139									
Under 65 years.....	11,344	11,344								
65 years and over.....	10,458	10,458								
Two people.....	14,218									
Householder under 65 years.....	14,676	14,602	15,030							
Householder 65 years and over.....	13,194	13,180	14,973							
Three people.....	17,374	17,057	17,552	17,568						
Four people.....	22,314	22,491	22,859	22,113	22,190					
Five people.....	26,439	27,123	27,518	26,675	26,023	25,625				
Six people.....	29,897	31,197	31,320	30,675	30,056	29,137	28,591			
Seven people.....	34,009	35,896	36,120	35,347	34,809	33,805	32,635	31,351		
Eight people.....	37,934	40,146	40,501	39,772	39,133	38,227	37,076	35,879	35,575	
Nine people or more.....	45,220	48,293	48,527	47,882	47,340	46,451	45,227	44,120	43,845	42,156

Source: US Census Bureau

### ***Analysis of Level of Poverty***

The information for the low-income population group was retrieved from the 2006-2010 American Community Survey 5-Year Estimates: Poverty Status in the Past 12 Months. The analysis included people of all age groups. The per capita income data was included in the analysis to compare the relationship of the population in the census tract with the group below the poverty level being analyzed. The analysis also included an overview of the median income at the household level for the analysis group as a matter of reference. It should be noted that the 2006-2010 American Community Survey is based on a sampling of data and not on a complete head-count. Because of this, the total population estimated by the Survey will be different than in the 2010 Decennial Census, and therefore, different than the population totals used in the minority analysis. While the total numbers are different, the percentages are assumed to be an accurate representation of the demographic conditions in Pinellas County.

The overall rate of poverty in Pinellas County in 2010 was 12.1%. This compares with a rate of about 10% in 1999. Looking at poverty level from an age perspective, while the average census tract has a poverty level of about 12.1%, the average poverty level by census tract for those under 18 years of age is 16.1%, compared with 11.6% for those aged 18-65 and with 10.1% for those over 65 years of age.

***Areas with High Black or African American Population below the Poverty Level***

Approximately 10.3% (94,745) of the Pinellas County population in 2010 was Black or African American. Poverty status was determined for 90,713 in the 2006-2010 American Community Survey. 24,890 from this group were determined to be below the poverty level, about 27% of those for which poverty status was determined. The median household income for this group is \$31,476 while the median income for Pinellas County as a whole was \$45,258. Table 5 illustrates those census tracts with the highest concentrations of Black or African American population below the poverty level.



**Table 5**

<b>Census Tracts with more than 50% of Black or African American Population below the Poverty Level in 2010</b>					
Census Tract	Total Population for Whom Poverty Status has been Determined	Total Black or African American Population for Whom Poverty Status has been Determined	Total Black or African American Population Below the Poverty Level	Percentage of Black or African American Population Below the Poverty Level	Census Tract Per Capita Income (2010)
216.00	1,516	749	539	72%	\$12,722.00
219.00	2,870	1,112	602	54.10%	\$20,440.00
235.00	2,919	176	152	86.40%	\$25,620.00
244.03	4,032	201	157	78.10%	\$21,506.00
246.01	4,329	224	119	53.10%	\$17,755.00
248.04	1,662	115	110	95.70%	\$22,157.00
249.05	6,483	346	335	96.80%	\$18,046.00
249.06	4,008	549	482	87.80%	\$19,717.00
250.12	5,865	374	235	62.80%	\$32,345.00
250.14	4,832	196	196	100%	\$22,753.00
250.18	2,188	10	10	100%	\$19,269.00
250.19	2,147	13	13	100%	\$22,398.00
251.21	4,969	34	20	58.80%	\$29,378.00
252.03	4,898	13	13	100%	\$47,168.00
254.08	5,835	523	371	70.90%	\$20,097.00
254.12	4,394	107	68	63.60%	\$33,621.00
256.02	2,790	115	58	50.40%	\$20,616.00
259.00	4,381	605	363	60%	\$20,869.00
265.00	6,463	739	478	64.70%	\$21,884.00
268.12	4,247	49	36	73.50%	\$29,900.00
269.12	3,222	31	31	100%	\$24,639.00
270.00	5,260	292	262	89.70%	\$26,514.00
272.10	4,261	102	70	68.60%	\$33,444.00
273.10	8,922	81	56	69.10%	\$47,644.00
274.01	2,518	188	134	71.30%	\$22,196.00
275.01	5,606	77	48	62.30%	\$36,163.00
280.03	3,313	235	149	63.40%	\$42,217.00

**Areas with a High Hispanic or Latino Population below the Poverty Level**

In 2010, this group accounted for 8% (73,241) of the population in Pinellas County. Poverty status was determined for 67,087 of the total group. Of this, 12,572 Hispanic and Latino persons were determined to be under the poverty level, just less than 19% of the group. The median household income for this group is \$39,754, compared to \$45,258 countywide. Table 6 illustrates those census tracts with the highest concentrations of Hispanic or Latino population below the poverty level.

**Table 6****Census Tracts with more than 50% of Hispanic or Latino Population below the Poverty Level in 2010**

Census Tract	Total Population for Whom Poverty Status has been Determined	Total Hispanic or Latino Population for Whom Poverty Status has been Determined	Total Hispanic or Latino Population Below the Poverty Level	Percentage of Hispanic or Latino Population Below the Poverty Level	Census Tract Per Capita Income (2010)
202.09	4,056	36	23	63.90%	\$26,603.00
203.01	3,940	138	76	55.10%	\$16,452.00
206.00	4,423	82	72	87.80%	\$13,004.00
208.00	5,519	95	71	74.70%	\$11,511.00
216.00	1,516	144	97	67.40%	\$12,722.00
220.00	3,429	228	131	57.50%	\$16,589.00
222.00	4,574	661	408	61.70%	\$20,411.00
231.00	2,692	163	102	62.60%	\$22,772.00
232.00	2,754	97	58	59.80%	\$29,220.00
243.01	4,144	279	185	66.30%	\$19,938.00
245.08	4,412	805	537	66.70%	\$28,966.00
245.14	4,257	805	557	69.20%	\$17,140.00
246.02	5,521	340	220	64.70%	\$16,641.00
248.03	2,370	138	84	60.90%	\$16,888.00
254.13	3,185	241	135	56%	\$27,059.00
254.14	2,916	63	47	74.60%	\$33,056.00
255.06	6,252	722	415	57.50%	\$20,234.00
268.12	4,247	326	170	52.10%	\$29,900.00
272.10	4,261	202	132	65.30%	\$33,444.00
274.02	5,849	440	250	56.80%	\$21,567.00
274.03	1,582	30	21	70%	\$32,468.00
281.02	3,282	80	49	61.30%	\$65,053.00
284.01	1,195	19	19	100%	\$27,898.00
284.02	1,461	16	16	100%	\$24,021.00

**Areas with High Asian Population below the Poverty Level**

Asian Americans account for 3% of the population in 2010, and the poverty status was determined for 27,486 persons in this group. It was determined that 3,232 Asian Americans were living below the poverty level, or just under 12% of the group. The median household income for this group in 2010 was \$49,397, compared with \$45,258 countywide. Table 7 illustrates those census tracts with the highest concentrations of Asian population below the poverty level.

**Table 7**

<b>Census Tracts with more than 50% of Asian Population below the Poverty Level in 2010</b>					
Census Tract	Total Population for Whom Poverty Status has been Determined	Total Asian Population for Whom Poverty Status has been Determined	Total Asian Population Below the Poverty Level	Percentage of Asian Population Below the Poverty Level	Census Tract Per Capita Income (2010)
201.01	4,884	131	131	100%	\$17,437.00
202.09	4,056	29	21	72.40%	\$26,603.00
205.00	3,751	68	68	100%	\$13,605.00
206.00	4,423	59	59	100%	\$13,004.00
248.03	2,370	350	300	85.70%	\$16,888.00
253.05	3,050	29	29	100%	\$21,501.00
261.01	2,416	93	65	69.90%	\$23,171.00
268.18	3,631	84	72	85.70%	\$16,853.00
271.01	2,989	50	50	100%	\$23,315.00
272.09	944	16	16	100%	\$40,519.00
279.04	2,998	68	68	100%	\$37,440.00
281.02	3,282	85	49	57.60%	\$65,053.00

**Areas with High American Indian and Alaska Native Population below the Poverty Level**

The American Indian and Alaska Native population accounts for 0.3% (2,892) of the population in 2010. Poverty status was determined for 2,020 in this group, with 442, or 22%, determined to be below the poverty level. The median income for this group countywide was \$36,536, compared to \$45,258 for all persons countywide. While this group is included in the total numbers for determining low-income EJ areas, a separate analysis is not included due to the very small numbers of the population.

**Areas with High Native-Hawaiian or Other Pacific Islander Population below the Poverty Level**

Native-Hawaiian or Other Pacific Islanders account for about 0.1% of the total population of Pinellas County, or 810 people. Poverty status was determined for 796 persons in this group, finding that 214, or 27%, of the group is below the poverty level. The median income for this group is \$37,012, compared to \$45,258 countywide. While this group is included in the total numbers for determining low-income EJ areas, a separate analysis is not included due to the very small numbers of the population.

**Areas with High White Alone Population below the Poverty Level**

Pinellas County is 87.7% White, with a total population of 752,892, as determined by the Decennial Census. Poverty status was determined for 756,479 people in this group by the American Community Survey. *Note: As previously noted, this discrepancy is due to the difference in population numbers in the American Community Survey and the Decennial Census.* Of this, 75,253 persons were determined to be below the poverty level, approximately 10% of the White population. The median income for this group was \$46,972, compared to \$45,258 countywide. Table 8 illustrates those census tracts where more than 25% of the white population is below the poverty level.

**Table 8**

<b>Census Tracts with more than 25% of White Population below the Poverty Level in 2010</b>					
Census Tract	Total Population for Whom Poverty Status has been Determined	Total White Population for Whom Poverty Status has been Determined	Total White Population Below the Poverty Level	Percentage of White Population Below the Poverty Level	Census Tract Per Capita Income (2010)
205.00	3,751	483	205	42.40%	\$13,605.00
206.00	4,423	186	88	47.30%	\$13,004.00
207.00	3,600	99	25	25.30%	\$16,707.00
208.00	5,519	510	151	29.60%	\$11,511.00
212.00	3,384	195	78	40%	\$13,888.00
216.00	1,516	767	341	44.50%	\$12,722.00
245.14	4,257	3,546	1,057	29.80%	\$17,140.00
250.19	2,147	1,879	516	27.50%	\$22,398.00
255.05	1,967	1,792	685	38.20%	\$13,089.00
262.00	4,487	2,552	1,672	65.50%	\$8,068.00
264.00	6,537	5,504	1,437	26.10%	\$16,485.00

### Summary Analysis

Table 9 below, illustrates the poverty status and median income for each population group as a whole, countywide.

**Table 9**

<b>Summary Data Analysis for Pinellas County, FL in 2010</b>				
Population Group	Total Population for Whom Poverty Status has been Determined	Population Below Poverty Level	Percent of Population Below Poverty Level	Median Income for Population or Group
Black or African American	90,713	24,890	27.44%	\$31,476.00
Hispanic or Latino	67,087	12,572	18.74%	\$39,754.00
Asian	27,486	3,232	11.76%	\$49,397.00
American Indian and Native Alaskan	2,020	442	21.88%	\$36,536.00
Native Hawaiian or Other Pacific Islander	796	214	26.88%	\$37,012.00
White Alone	756,479	75,253	9.95%	\$46,972.00

### AGE ANALYSIS

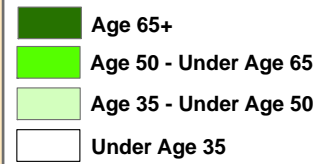
As previously stated, the median age in Pinellas County increased from 43.6 years in 2000 to 46.3 years in 2010. Due to the increasing median age of residents in Pinellas County, a separate analysis for age is included in this document. Table 10 displays those census tracts where the median age of the residents exceeds 65 years. Figure 7 illustrates the geographical distribution of the median age by census tract throughout the county. This analysis can help identify those areas where a large segment of the population may face mobility challenges and could benefit from additional consideration during the transportation planning process.

**Table 10**

<b>Census Tracts in Pinellas County Florida Where Median Age Exceeds 65 Years</b>	
Census Tract	Median Age
201.07	69.3
201.08	67.9
245.13	69.9
250.15	71.1
251.11	75.7
254.17	67.8
268.14	65.2
273.15	69
276.04	66.1
281.04	70.8
284.01	73.3

# **Median Age By Census Tract in Pinellas County, FL. in 2010**

## **Legend**



9900

245.11

9901