APPENDIX B

Meetings and Presentations
HISTORIC PRESERVATION TASK FORCE

LOCATION: Planning Department Conference Room
DATE: August 24, 2005
TIME: 9:00 a.m.

I. WELCOME AND PURPOSE

II. INTRODUCTIONS – SELF

III. REVIEW RESOLUTION/EXPECTATIONS/ Why?

IV. WHAT ARE THE EXPECTATIONS OF TASK FORCE MEMBERS?

V. ELEMENTS OF HISTORIC PRESERVATION
   1. INVENTORY OF HISTORIC STRUCTURES
   2. CRITERIA FOR HISTORIC PRESERVATION
   3. MECHANISMS TO ENABLE HISTORIC PRESERVATION TO BE ACCOMPLISHED
   4. COMMUNITY AWARENESS/EDUCATION
   5. COUNTY-WIDE HOW TO WORK
   6. OTHER ISSUES TO CONSIDER

ASSIMILATE ISSUES WITHIN THE ELEMENTS

VI. OVERVIEW OF AVAILABLE RESOURCES
   1. COMMUNITY
   2. LARGER PICTURE

VII. MEETING LOGISTICS – FUTURE
   1. FREQUENCY
   2. LOCATION
   3. TIMES
   4. COMMUNICATION
   5. OTHER PARTICIPANTS
   6. ASSIGNMENTS
HISTORIC PRESERVATION TASK FORCE
COMMITTEE MEETING
AGENDA

September 21, 9:00 a.m.

I. Call to Order

II. Minutes August 24, 2005

III. Opening Remarks by Ronnie Duncan

IV. Committee Discussion on the Redevelopment Plan and refinements that will be suggested (attachments are the September addition of the plan and email from Sam Cassella).

V. Review of grant submittal to the State for updating the GIS file on historic Properties

VI. Review of what type of information should be on the website for the program

VII. Review of a map of the communities in the County, with the idea of establishing some review criteria for Historic Preservation.

VIII. Committee discussion as to follow up meetings, subjects to be covered, meeting locations and meeting dates.

XI. Adjournment
I. Call to Order

II. Minutes of September 21st, 2005

III. Pinellas by Design – Committee Comment on Plan

IV. Inventory of Historic Preservation Ordinances in the County

V. Survey & Inventory of Historic Resources

VI. Developing Local Criteria for Historic Preservation

VII Other Business
   A. Committee Meeting Schedule
   B. Other

VIII. Adjournment
I. Call to Order

II. Minutes of October 12th 2005

III. Report on Charting Historic Ordinance in County

IV. Historic Project – Grant Submittal - Status

V. Discussion of Local Criteria for Historic Preservation

VI. Other
   a. Next meeting date
HISTORIC PRESERVATION
TASK FORCE
COMMITTEE MEETING
AGENDA

January 31, 2:00 p.m.

Pinellas County Planning Dept.

I. Call to Order

II. Minutes of November 9th, 2005

III. Chart of Historic Preservation Programs in the County

IV. Historic Preservation Web Site

V. Grant Program Submitted to the State

VI. Review of St. Petersburg Program - Bob Jefferey

VII. Follow on Refinements to Criteria being developed by Committee

VIII. Other Business – Next meeting
I. Call to Order

II. Minutes of January 31st, 2005

III. Updates:
   A. Historic Programs Chart
   B. Program Web Site
   C. State grant Submittal

IV. Bob Jefferey - Presentation on St. Petersburg Program

V. Program Definition – Discuss attached draft and organize assignments of work

VI. Criteria – Status of Subcommittee work

VII. Tax Exemptions – Research from Sam Cassella

VIII. Other Business – Next meeting
I. Call to Order

II. Minutes of March 6th, 2005 - Attached

III. Updates:
   A. Historic Programs Chart
   B. Web Site for Historic Preservation
   C. State grant Submittal status

IV. Program Definition - The committee will discuss the definition for the program and then make assignments for more research based upon that review

V. Criteria Sub-Committee Report - The sub committee has completed a report to be considered by the full committee - Attached

VI. Other Business, Next meeting
HISTORIC PRESERVATION TASK FORCE

May 8th, 10:00 a.m. – 1:00 p.m.
(Regular Meeting 10 -11:30 a.m.)

Heritage Village

10:00 a.m. – 11:30 a.m.

I. Call to Order

II. Minutes of April 3rd

III. Database Project – Brian Smith
   A. Scope for Consultant Services
   B. Intended Budget Action this Year
   C. Committee Action

IV. Tax Exemption/Evaluation Containment – Sam Casella

V. Program Definition – Ronnie Duncan
   (The committee will continue to define its program)

VI. Other Business – Next meeting

11:30 a.m. – 1:00 p.m.

VII. Workshop – White Paper on Historic Preservation Criteria for Pinellas County (At a time certain of 11:30 the Committee will begin this Workshop)

   A. Welcome to participants – Commissioner Ronnie Duncan
   B. Presentation of White Paper on Historic Preservation Criteria for Pinellas County – Cyndi Tarapani
   C. Comments by Participants on Paper
   D. Conclusion to any modifications or clarifications
HISTORIC PRESERVATION TASK FORCE

May 31st, 9:00 a.m.
Planning Dept.

I. Call to Order

II. Minutes of May 8th

III. Database Project
   A. Initiate Consultant Selection Procedure - Status
   B. Establish a Selection Committee
   C. Refine & Confirm the Criteria for the Workshop

IV. Follow-up on Incentives and Valuation in Historic Preservation

V. Program Definition - begin to define program

VI. Other Business

VII. Adjournment
HISTORIC PRESERVATION
TASK FORCE

July 12, 9:00 a.m.
Planning Dept.

I. Call to Order

II. Minutes of May 31st attached

III. Update of St. Pete Summit on Historic Preservation

IV. Database Project - Status of Consultant Procurement

V. Follow-up discussion concerning incentives and valuations to assist in the preservation of historic properties – Carrots & Sticks of Preservation – Bob Jeffrey

VI. Draft Ordinance concerning countywide Historic Preservation program - attached - Draft Ordinance & Bob Jeffrey email

VII. Other Business - Look Ahead

VIII. Next Meeting

IV. Adjournment
HISTORIC PRESERVATION TASK FORCE

November 29th, 2006

315 Court Street
4th Floor, Clerk’s Conference Room

I. Call to Order

II. Minutes of July 12th – attached

III. Review of Committee Presentation
   Developed by Commissioner Duncan and to be distributed at the meeting

IV. Review of Draft Ordinance for a Countywide Historic Preservation Program – earlier rough draft attached for refinement by Committee

V. Other Business
   a. Follow on work
   b. Next meeting

VIV. Adjournment
I. Call to Order

II. Minutes of November 29th – attached

III. Community Workshop Schedule – Announcement – attached

   Feb. 5th – Sunshine Center 7:00 p.m.
   330 – 5th St. N., St. Petersburg

   Feb. 7th – Tarpon Springs Cultural Center, 7:00 p.m.
   101 S. Pinellas Ave. Tarpon Springs

   Feb. 13th – Pinewood Cultural Center, Heritage Village, 7:00 p.m.
   Pinellas Room, 11909 125th Ave. N. Largo

IV. Review of Presentation for Workshops –
   Presentation with review comments – attached

V. Review of Draft Ordinance for Countywide Program
   Draft with review comments -- attached

VI. Other Business
   a. Historic sites GIS file project and consultant selection
   b. Other

VII. Adjournment
HISTORIC PRESERVATION
TASK FORCE

February 26th, 2007
11:00 a.m.

Planning Dept. Conference Room
600 Cleveland St.  7th Floor
Clearwater, FL  33756

I.  Call to Order
   Introducing Karen Seel as the new Committee Chairman

II.  Minutes of January 17th – attached

III.  Review of Community Workshops and
      Comments Received

IV.  County Historic Preservation Ordinance – attached
     Review of Proposal

V.   Confirm Consultant Selection Committee for
     Countywide Historic File

VI.  Other Business
     A.  Next Meeting
     B.  Other

VII. Adjournment
I. Call to Order

II. Minutes of February 26th – attached

III. County Historic Preservation Ordinance – draft attached
The Task Force is to continue refining the Draft Ordinance

IV. Other Program Elements
The Task Force will discuss other activities that need to be accomplished to further the Program

V. Consultant Selection Procedure – status

VI. Other Business
A. Review of County Historical Commission
B. Next Task Force Meeting
C. Other

VII. Adjournment
I. Call to Order

II. Minutes of April 2nd – attached

III. County Historic Preservation Ordinance
    - Finalize

IV. Consultant Selection Procedure
    - Review of consultant scope

V. Other Task Force activities
   A. Web Site
   B. Brochure

VI. Next meeting
I. Call to Order

II. Minutes of May 14th – attached

III. County Historic Preservation Ordinance
   This item will include a review of the attorney comments

IV. Consultant Project – Historic Data File
    This item will involve discussion of the milestones for Committee review

V. Task Force Report – Organization Approach
   This item will be further discussion about the Committee report

VI. Other – The Committee will review the status of the items below
    A. Web Site
    B. Brochure
I. Call to Order

II. Minutes of June 11th – attached

III. Review of Consultant Progress on the Program Inventory files
Consultant scope attached

IV. Review of Community Workshops on the Ordinance

V. Fine Tune the Draft County Historic Preservation Ordinance
Ordinance attached

VI. Other Aspects of the Program

VII. Other Business
I. Call to Order

II. Minutes of Sept. 20th – attached

III. Belleview Biltmore Project Presentation

IV. Program Status
   A. Review of input from Workshops and Presentations
   B. Schedule for County Commission consideration

V. Finalize Draft County Historic Preservation Ordinance

VI. Report on Consultant (New South) Project

VII. Grant Submittal for Tool Box Project to State – attached

VIII. Review of other aspects of the Program

IX. Adjourn
HISTORIC PRESERVATION TASK FORCE

May 8th, 10:00 a.m. – 1:00 p.m.
(Regular Meeting 10 -11:30 a.m.)

Heritage Village

10:00 a.m. – 11:30 a.m.

I. Call to Order

II. Minutes of April 3rd

III. Database Project – Brian Smith
   A. Scope for Consultant Services
   B. Intended Budget Action this Year
   C. Committee Action

IV. Tax Exemption/Evaluation Containment – Sam Casella

V. Program Definition – Ronnie Duncan
   (The committee will continue to define its program)

VI. Other Business – Next meeting

11:30 a.m. – 1:00 p.m.

VII. Workshop – White Paper on Historic Preservation Criteria for Pinellas County (At a time certain of 11:30 the Committee will begin this Workshop)

   A. Welcome to participants – Commissioner Ronnie Duncan
   B. Presentation of White Paper on Historic Preservation Criteria for Pinellas County – Cyndi Tarapani
   C. Comments by Participants on Paper
   D. Conclusion to any modifications or clarifications
MEMORANDUM

TO: Chairman Ronnie Duncan and Members
Historic Preservation Task Force

FROM: Criteria Sub-Committee
( Ellen Babb, Joan Deming, Bob Jeffrey, Jan Luth, Becky Nielsen, Cyndi Tarapani)

RE: White Paper on Proposed Criteria

DATE: March 24, 2006

Background

At both the November, 2005 and January, 2006 Task Force meetings, members discussed the need to develop local criteria to guide decisions on what is historically significant in Pinellas County. Examples of the National Register of Historic Places criteria and local government ordinances were reviewed and discussed. The immediate use of the criteria would be to determine which buildings, sites and districts would be contained in the database of historic resources in Pinellas County. The Planning Department has submitted a grant application to the State of Florida Division of Historical Resources to partially fund the development of this database. The Task Force discussed the need to have criteria in place prior to initiating the development of the database. The Task Force further agreed that the substantial expertise of the members could develop the criteria for review by the selected historic preservation consultant.

At the January, 2006 meeting, the Task Force members listed above volunteered to form a sub-committee to develop the criteria for review by the full Task Force. At the request of the Sub-committee, Ellen Babb, Historian for Heritage Village also participated in the development of the criteria. The Sub-committee met as a group and then reviewed drafts via e-mail during the month of March, 2006 and now propose this draft criteria for review and discussion by the full Task Force.

Purpose of Criteria

The purpose of the criteria is to guide decisions on the eligibility of buildings, sites and districts to be included in Pinellas County’s database of historic resources. It is specifically NOT the purpose of these criteria to determine whether or not a building, site or district should be “designated” as a historic resource and be subject to local design review and protection. While these criteria may form a partial basis for that future decision, the purpose of these criteria is to establish the guidelines by which a resource would be added to the historic resources database that recognizes its significance in one or more areas.

The Sub-Committee believes that it is important to connect Pinellas County’s survey and database activity to state and national accepted standards. Therefore, the proposed general criteria are based on the criteria of the National Register of Historic Places. In addition, the Sub-Committee also believes it very important that the unique local history of Pinellas County should be specifically referenced in the criteria and the second part of the criteria reflect this County’s history.
Proposed Criteria

The Sub-committee proposes the following criteria for review and discussion.

“Buildings, sites, structures, objects and districts within Pinellas County are considered historically significant resources if they possess and exhibit significance in American history, architecture, archaeology, engineering and/or culture.

Historically significant buildings, sites and districts shall be included on the County database of historic resources when they meet the following general and local criteria.

A. General Criteria

1. The historic resource is at least 50 years of age. A building, site or district may be included on the Historic Resource Database if it is less than 50 years of age and meets the criteria of the National Register of Historic Places showing exceptional importance to the nation, State of Florida or Pinellas County.
2. The building, site or district is the location of a significant local, state or national event, and/or
3. The building, site or district is associated with the life of a significant person(s), and/or
4. The building, site or district embodies the distinctive characteristics of an architectural style, historical period, method of construction or is the work of a master builder, designer or architect whose individual work has influenced the development of the nation, State of Florida or Pinellas County, and/or
5. The site has yielded or is likely to yield information important to the prehistory or history of the nation, the State of Florida or Pinellas County.

B. Local Criteria

Pinellas County further identifies the following major themes in the development of the County and recognizes that buildings, sites or districts that reflect one or more of these themes are also considered historically significant resources.

1. Coastal Living – Pinellas County’s location on the Gulf of Mexico, Tampa Bay and the Intercoastal Waterway are reflected in historic sites and buildings used by the County’s water-dependent industries such as fishing, shipping and sponging.
2. Tourism – Drawn by the beautiful beaches and weather, tourists have been attracted to Pinellas County since the late 1880s. Neighborhoods, hotels, beach lodgings and resorts developed to house the tourists while attractions were established to entertain them. Historic resources related to tourism include neighborhoods, historic hotels, resorts and motor courts, baseball spring training facilities, roadside attractions, gardens and other entertainment sites.
3. Agriculture – As the first industry in Pinellas County, agricultural historic resources are reflected in many areas of the County in farm/grove sites, warehouses, packing plants, support businesses, ditches/canals and other historic landscape features.
4. **Transportation** – The diverse modes of transportation (boat, railroad, car, airplane) greatly influenced the patterns of growth in Pinellas County at various periods in time. Historic resources related to transportation include piers and boat docks, train depots, bridges, airports, and historic/scenic roads and trails or sections of roads.

5. **Wars** – The effect of American wars is generally evidenced indirectly in Pinellas County, i.e., forts and other defense mechanisms instead of battlefields. Historic resources related to wars include Fort De Soto, military training facilities, airfields, and the Cold War defense industry buildings.

6. **Florida Boom Era** – Florida’s real estate boom in the 1920s was experienced in Pinellas County as evidenced by the explosion of construction especially in housing and tourist hotels. Historic resources of the Boom Era include neighborhoods, tourist hotels, resorts and commercial buildings.

7. **Community Life** – Pinellas County was settled by and continues to attract diverse ethnic communities from different parts of the nation and world. These residents bring with them their social and cultural lifestyles which are exhibited in historic resources such as schools, religious sites, hospitals, post offices or other government buildings, meeting places, entertainment sites (e.g., theatres) parks and recreation sites and cemeteries.

8. **Pre-History/Archaeology** – Prior to settlement by Europeans, Pinellas County was occupied for more than ten thousand years by a succession of aboriginal cultures. From the Paleoindian to the Safety Harbor periods, the prehistory and early history of Pinellas County is reflected in a variety of archaeological site types. These include aboriginal mounds, middens, cemeteries, quarries, camps and villages, ceremonial sites, as well as historic period fishing ranchos, forts, homesteads, trails, domestic and industrial refuse sites, work camps, and shipwrecks.”

**Requested Action by Task Force**

The Sub-committee requests that the Task Force review the proposed criteria, make any revisions deemed necessary and adopt this criteria as the guidelines to be used in the development of the Pinellas County Historic Resource Database.
Buildings, sites, structures, objects and districts within Pinellas County are considered historically significant resources if they possess and exhibit significance in American history, architecture, archaeology, engineering and/or culture.

Historically significant buildings, sites and districts shall be included on the County database of historic resources when they meet the following general and local criteria.

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1. The historic resource is at least 50 years of age. A building, site or district may be included on the Historic Resource Database if it is less than 50 years of age and meets the criteria of the National Register of Historic Places showing exceptional importance to the nation, State of Florida or Pinellas County.

2. The building, site or district is the location of a significant local, state or national event, and/or

3. The building, site or district is associated with the life of a significant person(s), and/or

4. The building, site or district embodies the distinctive characteristics of an architectural style, historical period, method of construction or is the work of a master builder, designer or architect whose individual work has influenced the development of the nation, State of Florida or Pinellas County, and/or

5. The site has yielded or is likely to yield information important to the prehistory or history of the nation, the State of Florida or Pinellas County.
B. LOCAL CRITERIA

Pinellas County further identifies the following major themes in the development of the County and recognizes that buildings, sites or districts that reflect one or more of these themes are also considered historically significant resources.

1. **Coastal Living** - Pinellas County’s location on the Gulf of Mexico, Tampa Bay and the Intercoastal Waterway are reflected in historic sites and buildings used by the County’s water-dependent industries such as fishing, shipping and sponging.

2. **Tourism** - Drawn by the beautiful beaches and weather, tourists have been attracted to Pinellas County since the late 1880s. Neighborhoods, hotels, beach lodgings and resorts developed to house the tourists while attractions were established to entertain them. Historic resources related to tourism include neighborhoods, historic hotels, resorts and motor courts, baseball spring training facilities, roadside attractions, gardens and other entertainment sites.

3. **Agriculture** - As the first industry in Pinellas County, agricultural historic resources are reflected in many areas of the County in farm/grove sites, warehouses, packing plants, support businesses, ditches/canals and other historic landscape features.

4. **Transportation** - The diverse modes of transportation (boat, railroad, car, airplane) greatly influenced the patterns of growth in Pinellas County at various periods in time. Historic resources related to transportation include piers and boat docks, train depots, bridges, airports, and historic/scenic roads and trails or sections of roads.

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6. **Florida Boom Era** - Florida’s real estate boom in the 1920s was experienced in Pinellas County as evidenced by the explosion of construction especially in housing and tourist hotels. Historic resources of the Boom Era include neighborhoods, tourist hotels, resorts and commercial buildings.
B. LOCAL CRITERIA, cont’d.

7. Community Life - Pinellas County was settled by and continues to attract diverse ethnic communities from different parts of the nation and world. These residents bring with them their social and cultural lifestyles which are exhibited in historic resources such as schools, religious sites, hospitals, post offices or other government buildings, meeting places, entertainment sites (e.g., theatres) parks and recreation sites and cemeteries.

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ANNOUNCEMENT

HISTORIC PRESERVATION WORKSHOPS

The Pinellas County Historic Preservation Task Force was established by the County Commission to define and propose an approach to historic Preservation that would apply countywide. The Task Force has spent several months evaluating how historic preservation is being considered throughout the various jurisdictions of our County. The Task Force would now like to review its progress with those in the community that have an interest in this subject. Therefore, three workshops have been established in early February to provide for this opportunity. County Commissioner Ronnie Duncan and other members of the Task Force will be present at those workshops to review the Task Force’s work and to receive comments. The dates and locations are as follows:

Monday, February 5th, 2007
7:00 p.m.
The Sunshine Center
330 – 5th Street North
St. Petersburg, FL

Wednesday, February 7th, 2007
7:00 p.m.
Tarpon Springs Cultural Center
101 S. Pinellas Ave.
Tarpon Springs, FL

Tuesday, February 13th, 2007
7:00 p.m.
Heritage Village
The Pinellas Room
11909 125th Ave. N.
Largo, FL

These workshops are open to the public and everyone is encouraged to attend and participate. If you have any questions, or have need of information, please call the Pinellas County Planning Department at 464-8200
HISTORIC PRESERVATION

- What is Historic Preservation
  - What Does It Mean?
- What should be preserved?
- Why now?
- Let’s take a tour to answer these questions
Sponge Docks
Tarpon Springs
Snell Isle Bridge
Andrews Memorial Chapel
Dunedin
Weedon Island Historic Site
HISTORIC PRESERVATION TASK FORCE (HPTF)

- Created in June 2005
- To Address Demolition/Development Pressure on Historically Significant Structures
  - Buildings / Facilities
  - Neighborhoods / Communities
  - Public Facilities of Significance
  - Bridges / Roads
  - Cemeteries
  - Archeological Sites
HISTORIC PRESERVATION

- What are other municipalities doing?
  - The Matrix
HISTORIC PRESERVATION TASK FORCE (HPTF)

- Comprised of 12 Members from the Community
- Advisory to Board of County Commissioners
- Municipalities
- “Clearing House” of Information and Data
- Change process of development review
- Create incentives / encourage preservation countywide
INITIAL STRATEGIES OF HPTF

- Define historically significant (broad definition)
- What do we want to preserve?
- What time period are we speaking?
- Cultural preservation? Places
- Result = Create Criteria

Cleveland Street - 1895
INITIAL STRATEGIES OF HPTF

- Update inventory of historical or archeological sites utilizing the criteria
  - Outreach to municipalities
  - Understand those that have been surveyed and those that have not
  - Result: Create database / clearing house of inventory
THE INVENTORY

- Existing Database and ability to “sort” – from Planning Department
- Overlay of municipality inventory – based on consistent criteria
- Determine through critical criteria “what’s missing”
- Pursue grant from state to perform full and complete inventory
- Committee Report on Criteria to be used
ASSESSMENT OF OTHER PROCESS / ORDINANCE DEVELOPMENT

- Local Municipalities – as a result of “outreach”
- State and Federal Legislation / Programs / Process - Assessment
- Review of law / ordinances in other states / cities
- Result = Create matrix of Pinellas County municipality participation
DISCUSSION OF INCENTIVES / ENCOURAGE PRESERVATION

- Create a pool and information – low interest loans
- Government incentives through tax deferral / abatement
- Overlay Programs
- Financial Incentives
- Emergency Funding
- Site Improvements
- Process Incentives
- Community Incentives
PROCESS / ORDINANCE DEVELOPMENT

- Process Change
  - Development Review
  - Education / Outreach
  - Ordinance Development

- Ordinance Development
  - Legal Development / Review
  - Outreach to Communities
  - Follow-Up and Review

- BCC Implementation
NEXT STEPS

- **Inventory Development**
  - Mapping
  - Categorization

- **Process Development & Change**
  - Education
  - Staff alteration in thinking

- **Ordinance Development**
QUESTIONS?

Contact us at:
www.pinellascounty.org/historic
The Historic Preservation Task Force for Pinellas County is hosting a workshop to review the progress of the program and review a Draft Ordinance that would establish a Historic Preservation Program for the County. The current Draft Ordinance is available for review on Pinellas County’s internet page, under Historic Preservation.

The public is welcome to attend this meeting and provide comment on the program. Two workshops are being held at the following locations and dates:

**August 22, 2007**
3:00 p.m.- 4:30 p.m.
Dunedin Library
223 Douglas Ave.

**August 29th 2007**
9:00 a.m. – 10:30 a.m.
Pinellas Park City Auditorium
7690 59th St. N.

We invite you to attend one of these sessions and provide your ideas and input.

For further information, please contact Commissioner Karen Seel, at 464-3377, or the Pinellas County Planning Dept. at 464-8200.
PRESERVING OUR PAST
FOR OUR FUTURE
HISTORIC PINELLAS COUNTY

Presented by
Historic Preservation Task Force
Chairman, Commissioner Karen Seel
A Task Force of Pinellas County Government
HISTORIC PRESERVATION TASK FORCE (HPTF)

- Created in June 2005
- To Address Demolition/Development Pressure on Historically Significant Structures
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- Define historically significant (broad definition)
- What do we want to preserve?

Result = Create Criteria
INITIAL STRATEGIES OF HPTF

- Update inventory of historical or archeological sites utilizing the criteria
  - Outreach to municipalities
  - Understand those that have been surveyed and those that have not
  - Result: Create database / clearing house of inventory
• **Ordinance Summary**

• Establish a registry of historic resources
• Develop preservation regulations and programs
• Provide educational programs and technical assistance
• Research and promote financial and tax incentives
• Preserve historic resources owned by the County
• Place policies in comprehensive plan
• Modify project review procedure to avoid negative impact on historic resources
• Update comprehensive plan, land development regulation and countywide plan
• Evaluate a countywide ordinance to restrict the demolition of historic resources
• The County commission to establish an ongoing program directed by a historic preservation advisory board
PROCESS / ORDINANCE DEVELOPMENT

- Process Change
  - Development Review
  - Education / Outreach
  - Ordinance Development

- Ordinance Development
  - Legal Development / Review
  - Outreach to Communities
  - Follow-Up and Review

- BCC Implementation
NEXT STEPS

- **Inventory Development**
  - Mapping
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- **Process Development & Change**
  - Education
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- **Ordinance Development**
QUESTIONS?

Contact us at:
www.pinellascounty.org/historic
AN ORDINANCE ESTABLISHING A PINELLAS COUNTY
COUNTYWIDE HISTORIC PRESERVATION PROGRAM;

WHEREAS, on June 28, 2005, by Resolution 05-135, the Board of County
Commissioners established a task force to evaluate historic preservation in Pinellas
County and make recommendations concerning a countywide historic preservation
program,

WHEREAS, the Historic Preservation Task Force included members from the diverse
regions of Pinellas County with a variety of educational and professional backgrounds,
representing municipalities, non-profit historic preservation organizations and historical
societies, County staff and others,

WHEREAS, the Historic Preservation Task Force conducted independent research on
the status of historic preservation programs generally and within Pinellas County,

WHEREAS, the Historic Preservation Task Force has met for two years and has now
developed recommendations that can be considered by the Board of County
Commissioners,

WHEREAS, the Historic Preservation Task Force has conducted three community
workshops throughout Pinellas County to gain information and public input on the
proposed Historic Preservation Program,

WHEREAS, the task force has filed its report with the County Commission and
encourages the County Commission to adopt an ordinance that would establish the
Countywide Historic Preservation Program.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY
COMMISSIONERS OF PINELLAS COUNTY, FLORIDA, THAT A
COUNTYWIDE HISTORIC PRESERVATION PROGRAM IS ESTABLISHED
AS FOLLOWS:

Section 1. Declaration of Historic Preservation as Public Policy. The Board of County
Commissioners finds that Pinellas County and its municipalities have played an
important part in the history of the State of Florida and the nation and that history is
evidenced by the historic resources located throughout Pinellas County. Historic
resources are defined to include historic buildings, structures and objects, historic
districts and archaeological sites. The Board further finds that the preservation and
protection of these historic resources are a public necessity due to their character and
value as visible reminders of the shared history and heritage of these municipalities, Pinellas County, Florida and the nation.

The Board finds that the preservation and protection of these historic resources contribute to the education, culture, economy and quality of life of the citizens of Pinellas County. The Board further finds that the County’s historic resources are irreplaceable and therefore, this legacy must be protected for future generations.

The Board finds that preservation of historic resources will assist in the creation of a higher quality of life for all citizens; therefore, the Board directs that historic preservation goals be integrated into all aspects of County policies and procedures and encourages decisions that support and further the goals of historic preservation.

Section 2. Benefits of Historic Preservation. The Board of County Commissioners finds that there are many diverse and valuable benefits that arise from historic preservation including the following benefits:

a. Historic resources are a tangible reminder of our past, of our ancestors and their way of life. The preservation of these historic resources educates us on our past, expresses the connections across generations and cultures and provides continuity of our shared history.

b. Historic resources are valued as things of beauty as they evidence a variety of architectural styles, building methods and materials as well as expressing our cultural diversity and values.

c. Through their architecture and aesthetic appeal, historic resources create a sense of place that is unique to each site, the surrounding community, the municipality and to Pinellas County.

d. Historic preservation is a significant positive contributor to the economy of Pinellas County and Florida through heritage tourism, creation of jobs, private investment in historic sites and enhancement of the value of historic areas. In 2002, the total economic impact of historic preservation in Florida was $4.2 billion dollars annually and this impact is expected to continue. (Source: Economic Impacts of Historic Preservation in Florida by the Center for Governmental Responsibility at the University of Florida College of Law and the Center for Urban Policy Research at Rutgers, the State University of New Jersey, September, 2002.)

Section 3. Establishment of Countywide Historic Preservation Program. The Board of County Commissioners hereby establishes the components of the Countywide Historic Preservation Program as follows:

1. Survey and Identification: The County shall establish and maintain a Register of Historic Resources (defined to include significant historic buildings, structures
and objects, historic districts and archaeological sites) within the County and its municipalities.

The Register of Historic Resources will be updated on a regular basis, readily available to the public through the County’s website and shall be organized to allow for research on the major features of the site, such as building type, year built, style, location/jurisdiction, architect/builder and applicable County criteria. The criteria for listing historic resources on the County’s Register shall be consistent with the standards established by the National Park Service for the National Register of Historic Places and with the criteria described on Exhibit A. The eight local criteria that reflect the themes of development and history in Pinellas County include: Coastal Living, Tourism, Agriculture, Transportation, Wars, Florida Boom, Community Life, Pre-History/Archaeology.

2. Preservation Programs: The County shall develop and promote preservation regulations and programs that support the historic preservation policies of this ordinance.

Programs that will be pursued include the identification of a model historic preservation plan element, model preservation ordinance, model design guidelines as well as outstanding examples of preservation documents and programs from other governments or preservation sources. This information will be readily available to the public through the County’s website and in publication form.

3. Educational Outreach: The County shall provide educational programs and technical assistance to municipalities, historic property owners, architects and contractors, preservation commission and historic society members, developers, historic preservation professionals and other citizens interested in historic preservation.

The educational programs may include but are not limited to a “how-to tool box” for preservation advocates describing preservation methods, workshops and conferences, technical assistance, preservation website, publications and presentations.

4. Financial Incentives: The County shall research, develop and promote financial and tax incentives at all levels of government that will encourage historic preservation.

In addition to promoting and adopting the existing historic preservation incentives such as the local ad valorem tax incentive and the federal income tax credit, other financial and tax incentives for adoption by local governments and the State of Florida shall be pursued. The program shall also develop and promote creative local incentives and emergency funding for threatened historic/archaeological sites.
5. The County shall demonstrate leadership through protecting and preserving the historic resources owned or leased by the County.

6. The County shall integrate the historic preservation public policy of this ordinance and all historic resources into its planning processes, including the Comprehensive Plan and all of its elements, neighborhood/sector plans and any other applicable plans that govern the future development in the County. When reviewing a land use plan amendment, rezoning application and/or site plan application, the County shall evaluate the impact of such request on any historic resources within or in the vicinity of the site and determine if there are alternatives that will not negatively affect the historic resources.

7. Within one year after adoption of this ordinance, the County shall evaluate its Comprehensive Plan, Land Development Regulations, policies and procedures to determine their level of consistency with the historic preservation public policy as adopted in this ordinance. As soon as is practicable after the evaluation is complete, the County shall amend its Comprehensive Plan, Land Development Regulations, policies and procedures to include goals, objectives, regulations, policies and procedures that implement this historic preservation public policy.

The Board finds that a historic preservation protection ordinance is a critical component in the implementation of this Historic Preservation policy and directs the County staff to include such an ordinance in its implementation methods. The Board further recognizes that there are varying levels of significance among the historic resources on the Historic Register; therefore, the revised Comprehensive Plan and Land Development Regulations will reflect varying levels of protection for historic resources based on the differing levels of significance.

Immediately after adoption of this ordinance and while the review of the County’s Comprehensive Plan and ordinances are underway, the County shall develop a process to identify threatened historic resources and a method to place a hold on irreparable harm to the historic resource while alternatives to demolition are explored.

8. The Board of County Commissioners directs the County staff to also conduct an evaluation of the Countywide Plan and Rules and any other applicable planning documents to determine their level of consistency with the historic preservation public policy as adopted in this ordinance. The Board directs that this evaluation be conducted within one year after adoption of this ordinance. As soon as is practicable after the evaluation is complete, the County staff, in cooperation with the Pinellas Planning Council, shall propose amendments to the Countywide Plan and Rules that implement this historic preservation public policy.

9. The protection of historic resources of countywide, state or national significance is declared to be in the County’s public interest. Therefore, within one year of adoption of this ordinance, the County shall research and evaluate an ordinance to
restrict the demolition of historic resources that have countywide, state and/or national significance as determined by a qualified historic preservation professional.

10. The County shall authorize the staff and financial resources required to implement and administer the historic preservation public policy of this ordinance.

Section 4. Local Historic Preservation Program for Municipalities. The Board of County Commissioners encourages all municipalities within the County to embrace the importance of historic preservation public policy as adopted in this Ordinance and will assist and support the municipalities as they develop their local preservation program. The Board of County Commissioners strongly encourages each municipality to adopt a local historic preservation program with the following minimum components.

a. Survey and identify historic resources (defined to include historic buildings, structures and objects, historic districts and archaeological sites) within its boundaries in accordance with the standards established by the National Park Service for the National Register of Historic Places. Historic resource surveys should be an ongoing systematic process with the goal to ultimately survey all historic areas within the municipality’s boundaries.

b. Protect the historic resources within its municipal boundaries through local regulations. The municipality is encouraged to develop its historic preservation program in compliance with the Certified Local Government program established by the National Park Service.

c. Integrate the goals of historic preservation and all historic resources into its planning processes, including the Comprehensive Plan and all of its elements, neighborhood/sector plans and any other applicable plans that govern the future development in the municipality. When reviewing a land use plan amendment and/or rezoning application, the municipality will evaluate the impact of such request on any historic resources within or in the vicinity of the site and determine if there any alternatives that will not negatively affect the historic resources.

d. Demonstrate leadership through protecting and preserving the historic resources owned or leased by the municipality.

e. Develop and implement regulatory and financial incentives to encourage private property stewardship of historic resources.

f. Municipalities who have adopted a local preservation program composed with these minimum components (Items a-e above) shall be given priority in technical assistance, educational opportunities, financial incentives and other preservation resources offered by the County.
The following elements are optional components of a historic preservation program and the Board strongly encourages the municipalities to additionally incorporate these components into its local preservation program.

1. The municipality is encouraged to develop diverse educational programs to inform historic property owners, citizens and the development community about the municipality’s preservation program and the importance of historic preservation.

2. The municipality is encouraged to publish information about historic resources and make this information accessible to the public.

3. The municipality is encouraged to implement other preservation programs and projects that reflect its community character.

Section 5. Implementation. The Board of County Commissioners shall appoint a Historic Preservation Advisory Board to implement the historic preservation policy of this ordinance. The Historic Preservation Advisory Board shall be composed of a minimum of seven (7) and a maximum of fifteen (15) individuals to include one member from the Board of County Commissioners, who shall serve as the Chairman of the Advisory Board for the initial term.

The Historic Preservation Advisory Board shall be composed of community advocates; municipal representatives; and historic preservation professionals with expertise and/or knowledge in the historic preservation field and shall, to the extent possible, include representation from the following fields: archaeology, preservation architecture, history, architectural history, historical museum studies and preservation planning. The Historic Preservation Task Force as appointed in Resolution 05-135 shall serve as the Historic Preservation Advisory Board for an initial term to complete the initial education and information resources materials.

The Historic Preservation Advisory Board shall direct the development of the Countywide Program and assist the municipalities in developing their local preservation program. The Board of County Commissioners directs the Advisory Board to meet on a regular basis and to annually report to the Board as to its accomplishments and additional recommendations for the future.

Section 6. Effective Date. This ordinance shall become effective upon filing with the Florida Department of State.
EXHIBIT A

PINELLAS COUNTY REGISTER OF HISTORIC RESOURCES
REGISTER LISTING CRITERIA

Buildings, sites, structures, objects and districts within Pinellas County are considered historically significant resources if they possess and exhibit significance in American history, architecture, archaeology, engineering and/or culture.

Historically significant buildings, sites, structures, objects and districts shall be included on the Pinellas County Register of Historic Resources when they meet the following general and local criteria.

A. GENERAL CRITERIA

1. The historic resource is at least 50 years of age.

   A building, site, structure, object or district may be included on the Register of Historic Resources if it is less than 50 years of age and meets the criteria of the National Register of Historic Places regarding age showing exceptional importance to the nation, State of Florida or Pinellas County, and

2. The building, site, structure, object or district meets one or more of the following criteria:

   a. The building, site, structure, object or district is the location of a significant local, state or national event, and/or

   b. The building, site, structure, object or district is associated with the life of a significant person(s), and/or

   c. The building, site, structure, object or district embodies the distinctive characteristics of an architectural style, historical period, method of construction or is the work of a master builder, designer or architect whose individual work has influenced the development of the nation, State of Florida or Pinellas County, and/or

   d. The site has yielded or is likely to yield information important to the prehistory or history of the nation, the State of Florida or Pinellas County.
B. LOCAL CRITERIA

Pinellas County further identifies the following major themes in the development of this County and recognizes that buildings, sites or districts that reflect one or more of these themes are considered historically significant resources.

1. **Coastal Living**—Pinellas County’s location on the Gulf of Mexico, Tampa Bay and the Intercoastal Waterway are reflected in historic sites and buildings used by the County’s water-dependent industries such as fishing, shipping and sponging.

2. **Tourism**—Drawn by the beautiful beaches and weather, tourists have been attracted to Pinellas County since the late 1880s. Neighborhoods, hotels, beach lodgings and resorts developed to house the tourists while attractions were established to entertain them. Historic resources related to tourism include neighborhoods, historic hotels, resorts and motor courts, baseball spring training facilities, roadside attractions, gardens and other entertainment sites.

3. **Agriculture**—As the first industry in Pinellas County, agricultural historic resources are reflected in many areas of the County in farm/grove sites, warehouses, packing plants, support businesses, ditches/canals and other historic landscape features.

4. **Transportation**—The diverse modes of transportation (boat, railroad, car, airplane) greatly influenced the patterns of growth in Pinellas County at various periods in time. Historic resources related to transportation include piers and boat docks, train depots, bridges, airports, and historic/scenic roads and trails or sections of roads.

5. **Wars**—The effect of American wars is generally evidenced indirectly in Pinellas County, i.e., forts and other defense mechanisms instead of battlefields. Historic resources related to wars include Fort De Soto, military training facilities, airfields, and the Cold War defense industry buildings.

6. **Florida Boom Era**—Florida’s real estate boom in the 1920s was experienced in Pinellas County as evidenced by the explosion of construction especially in housing and tourist hotels. Historic resources of the Boom Era include neighborhoods, tourist hotels, resorts and commercial buildings.
B. LOCAL CRITERIA, cont’d.

7. Community Life - Pinellas County was settled by and continues to attract diverse ethnic communities from different parts of the nation and world. These residents bring with them their social and cultural lifestyles which are exhibited in historic resources such as schools, religious sites, hospitals, post offices or other government buildings, meeting places, entertainment sites (e.g., theatres) parks, recreation sites and cemeteries.

8. Pre-History/Archaeology - Prior to settlement by Europeans, Pinellas County was occupied for more than ten thousand years by a succession of aboriginal cultures. From the Paleoindian to the Safety Harbor periods, the prehistory and early history of Pinellas County is reflected in a variety of archaeological site types. These include aboriginal mounds, middens, cemeteries, quarries, camps and villages, ceremonial sites, as well as historic period fishing ranchos, forts, homesteads, trails, domestic and industrial refuse sites, work camps and shipwrecks.