



Pinellas County Capital Improvement Program

Proposed Six-Year Plan Development
FY10 through FY15

Board of County Commissioners
Budget Information Session
June 22, 2009

FY10 to 15 CIP Development

Introduction

- Change forced by economic realities
- Departure from previous direction
- Changing Focus (Sustain what we have – cautious development of new assets)

FY10 to 15 CIP Development

- The County's multi-year CIP is updated yearly as part of the annual budget process
- It is subject to change as the needs of the community become more defined and planned projects move closer to final implementation
- First year of adopted CIP must be balanced and funds legally appropriated
- Out years reflect a financial and production plan for future capital projects based on anticipated priorities and needs
- The CIP provides financial and management planning data to determine future operations and maintenance impacts on the County's operating budget

FY10 to 15 CIP Development

- Overall Goal – Reprioritize and update the proposed six year program to reflect a pay as you go funding approach
 - ❑ Fiscally conservative – avoids financing costs of current credit market
 - ❑ A pay as you go plan can be a positive factor in future credit analysis of the County and its long term debt rating
 - ❑ Provides a deliberative approach to the implementation of projects in accordance with the priorities and needs of the community.
 - ❑ Specific projects can be considered for stand alone bonding if the priority and cost benefit is warranted.

FY10 to 15 CIP Development

CIP Major Revenue Sources

- ☐ Penny for Pinellas
- ☐ Transportation Impact Fees
- ☐ “9th Cent” Gas Tax for Intelligent Transportation System
- ☐ Grants and Reimbursements
- ☐ Tourist Development Tax - ½ Cent
- ☐ Enterprise Funds (Airport & Utilities)

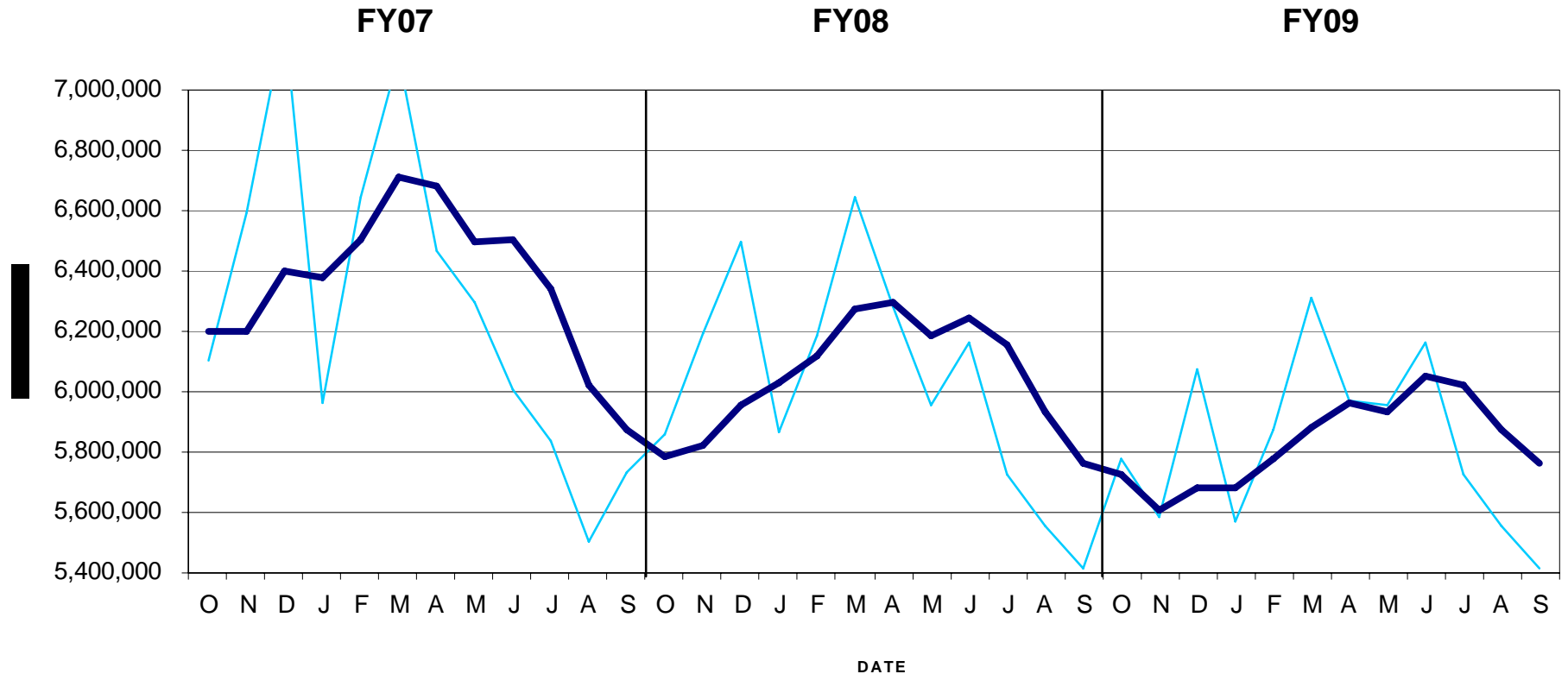
FY10 to 15 CIP Development

Revenue Outlook

Actual revenues lagging current year estimates in almost all categories

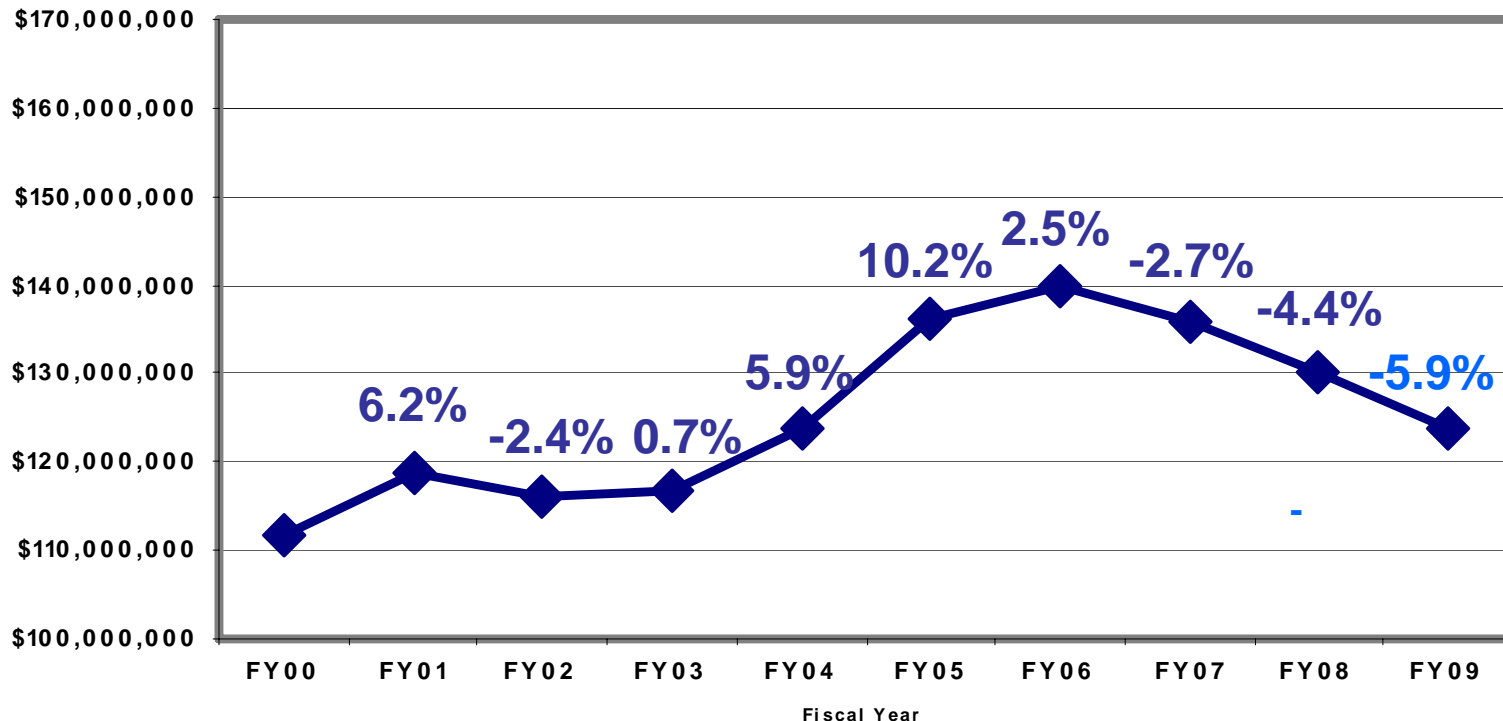
- ❑ Penny for Pinellas – projected to be down approximately 6% from last year's actual.
- ❑ Transportation Impact Fees – down approximately 50% from previous year
- ❑ “9th Cent” Gas Tax for Intelligent Transportation System – Down approximately 3% from previous year
- ❑ Tourist Development Tax (Beach Nourishment) and Enterprise Funds (Airport & Utilities) that flow to the CIP are also experiencing revenue issues

Penny Moving Average Trends FY07-FY09



Note: Monthly Collections: County Share only

Current Penny Program Total Revenues Annual Trends (2000-2009)



Actuals FY00-08
Projected FY09

FY10 to 15 CIP Development

- Penny for Pinellas is the major resource that drives the development of the Governmental CIP
- ***In 2006 total Penny collections yielded approximately \$140 million and were projected to rise to approximately \$160 million in 2010. Due to the severe recession, collections in 2009 are now estimated to fall to the \$125 million level. Revenues in the 2010 to 2020 Penny extension will be affected due to the base year for future projections (2010) dropping from approximately \$160 million to \$127 million.***

FY10 to 15 CIP Development

- *Sales Taxes Can Be Volatile*
 - As stated in the 2006 Penny forecast, “revenue generated by a sales tax is extremely sensitive to economic conditions. Projections are based upon continued economic growth in Pinellas County and is subject to changes in the national economy. Projections may be revised from time to time”.

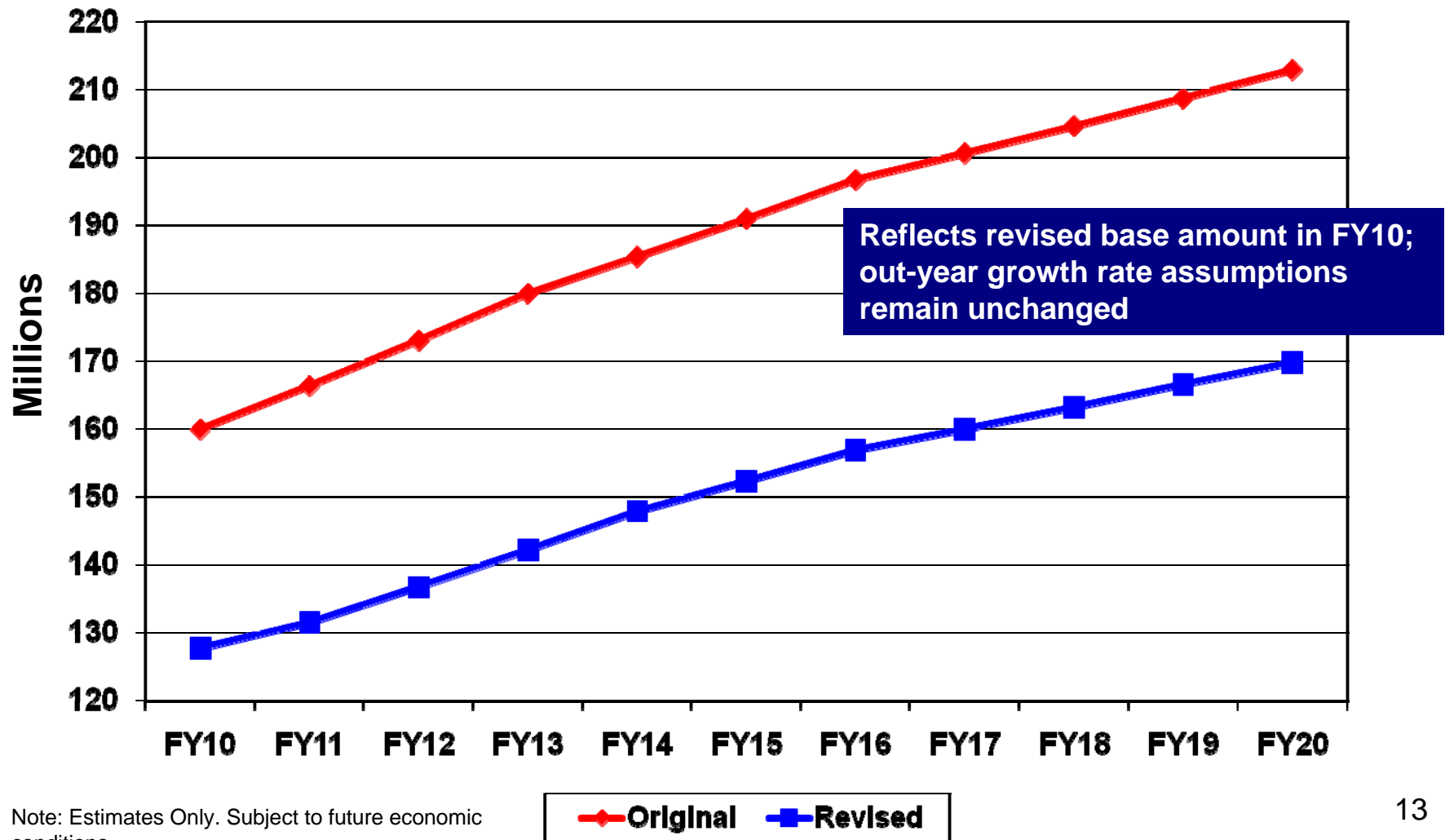
FY10 to 15 CIP Development

- The Penny 2010 – 2020 potential resources to be available were based on the following assumed growth factors
 - a. FY07-FY13 = 4% (historical growth rate)
 - b. FY14-FY16 = 3%
 - c. FY17-FY20 = 2%
- **As previously shown, we have instead experienced a contraction in revenues in FY07, 08, and projected for 09**

FY10 to 15 CIP Development

- Growth rates could certainly recover to historical norms, however, the shrinking of the base year revenue, upon which growth would occur, will most likely affect our revenue streams through the term of the Penny extension from 2010 to 2020
- It is prudent to take steps now to address the new reality

Difference in Potential Penny Revenue 2010-2020 Penny Program



Revised Revenue Projections 2010-2020 Penny Program

	Original Projection	Revised Projection	Difference
Pinellas County Share	\$898M	\$665M	(\$233M)

Note: Estimate Only. Subject to future economic conditions.

FY10 to 15 CIP Development

- In light of reduced resources, a review of the current 2010 to 2020 planned allocation of funds to various projects and programs previously approved by the Board in 2006 was undertaken.
- This is key, as the allocation plan is used as a guide in planning the production and timing of future projects, the distribution of resources, and the limits of our financial capabilities

FY10 to 15 CIP Development

- The review indicated a need to recommend revisions to the current 2010 to 2020 allocation plan as the new six-year work program moves into year 2010 and beyond. Toward that end Staff has:
 - Reviewed and prioritized projects in all areas
 - Reviewed project scopes to make projects as cost effective as possible
 - Re-examined O&M impact in light of current and future decreases in ad valorem revenue in the operating budget
 - Balanced immediate needs within available revenue

FY10 to 15 CIP Development

Penny/CIP Prioritization Criteria

- Public Health/Life Safety Impact/Benefit
- Economic Development Impact/Benefit
- Infrastructure Renewal Replacement Need
(taking care of what we have)
- Direct Impact to Citizens/Public Use Benefit
- Supports BCC Strategic Plan
- Future Operating & Maintenance Impact

FY10 to 15 CIP Development

- Current Penny Extension 2010 to 2020 Program Allocations were approved by BCC in November, 2006
- The potential magnitude of reduced resources requires another look at priorities to assure that funding will be available for the highest needs, and that expectations for project delivery are appropriate
- Based on an Updated 2009 Priority Review, the following allocation changes are recommended

FY10 to 15 CIP Development

PROJECTS/PROGRAMS	2006 Approved Allocation	2009 Recommended Allocation
Transportation and Traffic Flow		
Road Resurfacing and Rehabilitation Program (Pavement Preservation)	\$66,000,000	\$66,000,000
ADA Sidewalk Ramp Improvements	\$2,500,000	\$2,500,000
General and School Sidewalk Program	\$10,000,000	\$10,000,000
118th Avenue Expressway - US 19 to I-275 Connector	\$70,000,000	\$70,000,000
Intersection Capacity Program	\$44,500,000	\$33,500,000
Bridge Rehabilitation Program	\$50,000,000	\$50,000,000
Rail Crossing Improvements	\$5,000,000	\$3,750,000
Countywide Road Improvement Program	\$50,000,000	\$50,000,000
62nd Avenue - 66th Street to 49th Street	\$15,000,000	\$15,000,000

FY10 to 15 CIP Development

PROJECTS/PROGRAMS	2006 Approved Allocation	2009 Recommended Allocation
Transportation and Traffic Flow (continued)		
Roadway Beautification Program	\$6,000,000	\$0
Traffic Signal Mast Arm Installations - MSTU	\$4,000,000	\$4,000,000
Road Underdrains Annual Contracts	\$7,500,000	\$5,500,000
Park Boulevard Drainage Improvements	\$2,000,000	\$0
Pinellas Trail Expansion	\$8,000,000	\$6,000,000
Gulf Boulevard Streetscape/Utility Undergrounding	\$35,000,000	\$26,250,000
Park Boulevard - W of 113th Street to Seminole Boulevard	\$12,610,000	\$0
Transportation and Traffic Flow Total	\$388,110,000	\$342,500,000

FY10 to 15 CIP Development

PROJECTS/PROGRAMS	2006 Approved Allocation	2009 Recommended Allocation
Public Safety and Hurricane Preparedness		
Palm Harbor Fire Control Equipment	\$3,000,000	\$2,250,000
East Lake Fire Control Equipment	\$3,000,000	\$2,250,000
Public Works Emergency Responders Buildings	\$34,000,000	\$34,000,000
Community Building Emergency Shelter Projects	\$10,000,000	\$7,500,000
Public Safety Countywide Radio System	\$14,500,000	\$14,500,000
Public Safety Facilities and Central Communications Center	\$70,000,000	\$70,000,000
Public Safety and Hurricane Preparedness Total	\$134,500,000	\$130,500,000

FY10 to 15 CIP Development

PROJECTS/PROGRAMS	2006 Approved Allocation	2009 Recommended Allocation
Parks, Recreation, and Culture		
East Lake Community Library Expansion	\$4,175,000	\$0
Palm Harbor Library Expansion	\$5,840,000	\$0
Countywide Park Infrastructure Replacements	\$29,000,000	\$22,000,000
Pinellas Trail Repair and Renovation	\$3,000,000	\$3,000,000
Heritage Village - Master plan implementation	\$10,000,000	\$0
Howard Park Infrastructure Replacements	\$7,500,000	\$5,000,000
Eagle Lake Park Development	\$3,000,000	\$3,000,000
Ft. Desoto Park Infrastructure Replacements	\$7,000,000	\$5,000,000
Countywide Park Boat Ramp Land Acquisition & Development	\$7,500,000	\$0
Unincorporated Recreation/New Community Centers	\$16,000,000	\$3,000,000
Community Parks Land Acquisition and Development	\$10,000,000	\$6,600,000
Parks, Recreation, and Culture Total	\$103,015,000	\$47,600,000

FY10 to 15 CIP Development

PROJECTS/PROGRAMS	2006 Approved Allocation	2009 Recommended Allocation
Environmental Restoration and Protection		
Regional Stormwater Water Quality Improvement Program	\$5,500,000	\$5,500,000
Environmental Habitat Restoration	\$2,400,000	\$2,400,000
Weedon Island Preserve Projects	\$3,500,000	\$1,000,000
Brooker Creek Preserve Projects	\$3,500,000	\$1,000,000
Beach Access Acquisition & Development	\$15,000,000	\$0
Upper Tampa Bay Recirculation & Restoration Project	\$10,000,000	\$0
Lake Seminole Sediment Removal Project	\$8,000,000	\$8,000,000
County Extension Center Building Replacement	\$7,500,000	\$0
Environmentally Sensitive Lands Acquisition	\$18,000,000	\$16,000,000
Environmental Restoration and Protection Total	\$73,400,000	\$33,900,000

FY10 to 15 CIP Development

PROJECTS/PROGRAMS	2006 Approved Allocation	2009 Recommended Allocation
Drainage and Stormwater Management		
Stormwater Conveyance System Improvement Program	\$50,000,000	\$50,000,000
Creek Erosion Control	\$8,000,000	\$8,000,000
Drainage Pond Compliance Projects	\$5,000,000	\$3,750,000
Drainage Channel Dredging Program	\$5,000,000	\$3,750,000
Cross Bayou Drainage and Watershed Implementation Projects	\$5,000,000	\$0
Drainage and Stormwater Management Total	\$73,000,000	\$65,500,000

FY10 to 15 CIP Development

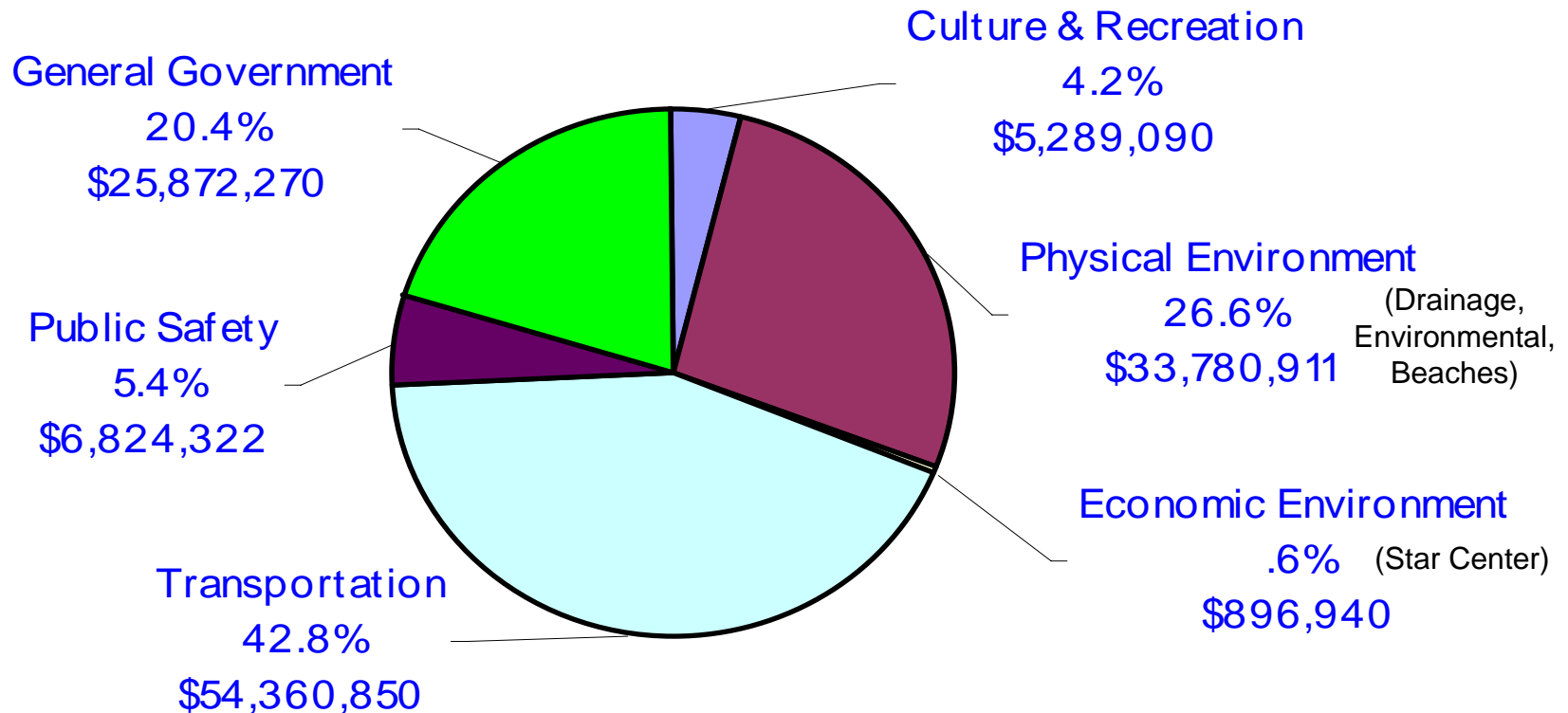
PROJECTS/PROGRAMS	2006 Approved Allocation	2009 Recommended Allocation
Housing, Jobs, & Human Services		
Affordable Housing Land Assembly Fund	\$30,000,000	\$15,000,000
Housing, Jobs, & Human Services Total	\$30,000,000	\$15,000,000
Government Service Facilities		
Building Repair and Replacement Projects	\$40,000,000	\$30,000,000
Government Service Facilities Total	\$40,000,000	\$30,000,000
Courts and Jails		
Courts and Jail Projects	\$225,000,000	\$225,000,000
Courts and Jails Total	\$225,000,000	\$225,000,000

FY10 to 15 CIP Development

- Using the revised Penny Allocation Plan as a basis, the FY10 to 15 Six Year Work Program was developed
- The “Pay As You Go” approach was also a major driver in determining the scheduling of projects in the Proposed Work Plan

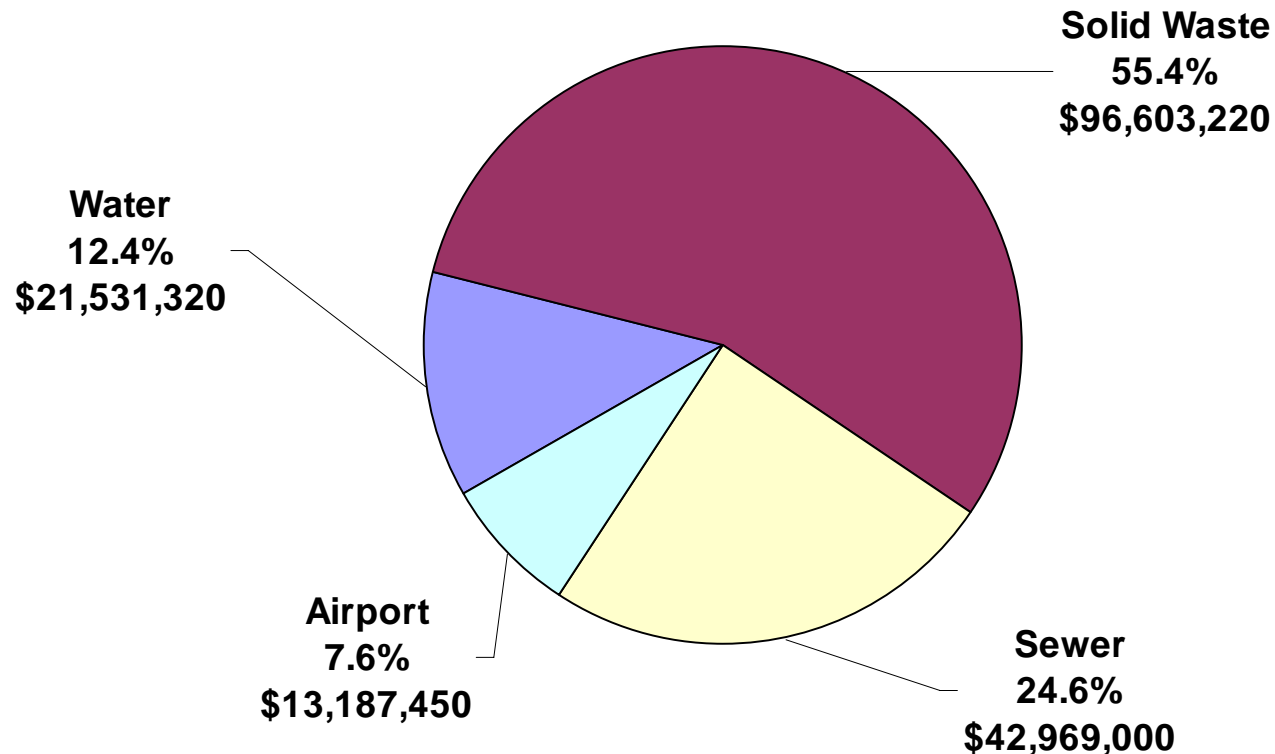
FY10 to 15 CIP – Governmental

Distribution of Resources - FY10 Total Request: \$127,024,380



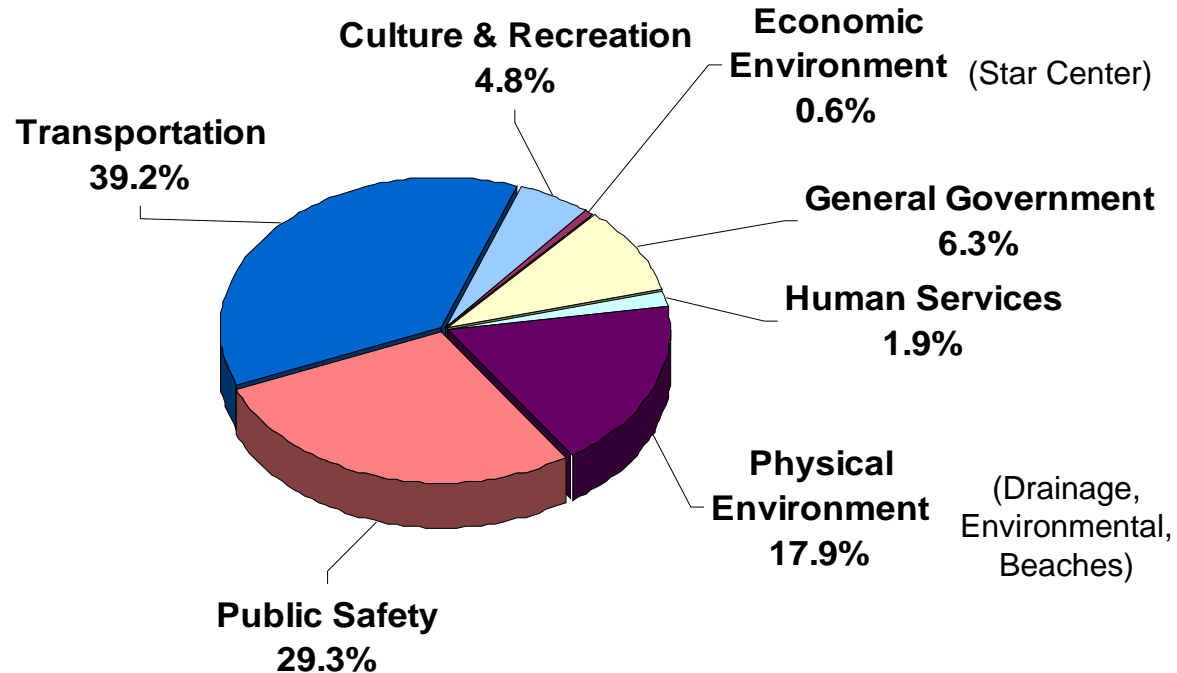
FY10 to 15 CIP – Enterprise

**Distribution of Resources - FY10 Total Request:
\$174,290,990**



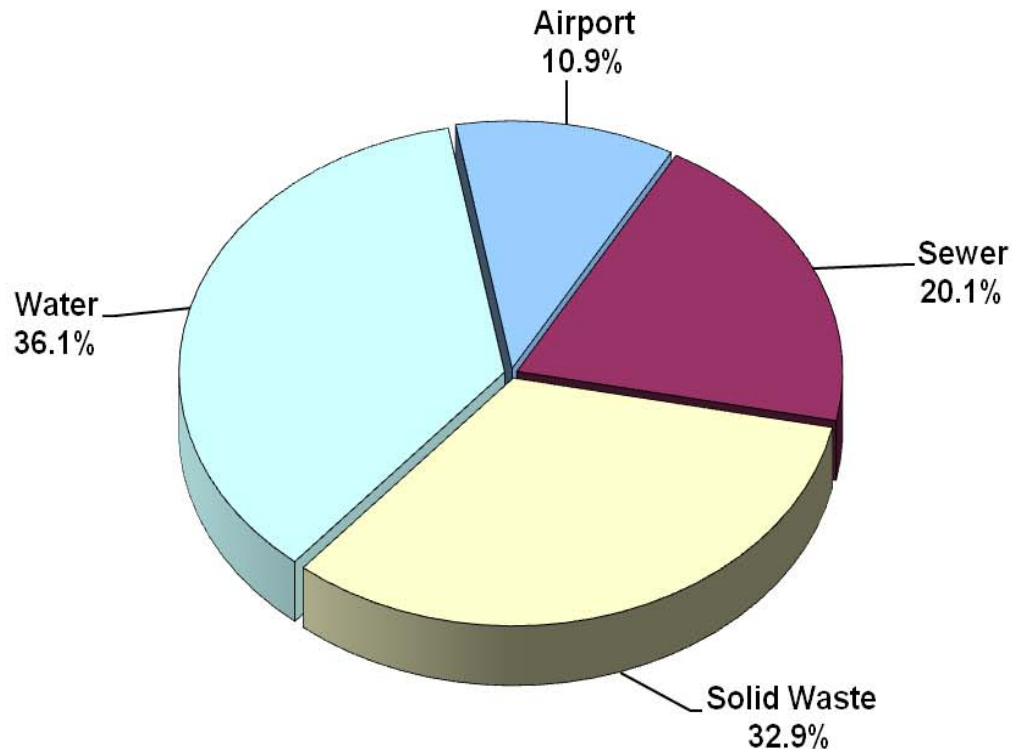
FY10 to 15 CIP Development

Distribution of Resources – Governmental Multi-Year Total \$ 812,675,950



FY10 to 15 CIP Development

Distribution of Resources – Enterprise Multi-Year Total \$393,692,990



FY10 to 15 CIP- Governmental

Highlights/Proposed Changes to Current Program

Major Projects Scheduled for 2010-2012 Three Year CIP Cycle

- ☐ Keystone - US 19 to East Lake
- ☐ Bryan Dairy – Starkey to 72nd
- ☐ Sand Key Beach Nourishment
- ☐ Belleair Causeway Bridge/New Park-Boat Ramp (continuing construction)
- ☐ Public Works Emergency Responders Hurricane Hardened Building (continuing construction)
- ☐ Tarpon Woods Drainage Improvements
- ☐ Lake Seminole Water Quality Alum Injection (continuing construction)
- ☐ ITS/ATMS Signal System Expansion (continue implementation)
- ☐ Renewal/Replacement Projects (roads/drainage/parks/county buildings, etc.)

FY10 to 15 CIP- Governmental

Highlights/Proposed Changes to Current Program

Major Projects Scheduled for 2010-2012 Three Year CIP Cycle (cont.)

- ☐ McMullen Booth Road at Drew Street and Enterprise Intersection Improvements
- ☐ Dunedin Causeway Bridge Repairs
- ☐ Antilles & Oakhurst Drainage Improvements
- ☐ Public Safety Facility/Central Communications Center
- ☐ Bee Branch Drainage Improvements Phase 2
- ☐ Bear Creek Drainage Improvements Phase 2
- ☐ Curlew Creek Drainage Improvements Phase 2
- ☐ The Glades Drainage Improvements
- ☐ St. Petersburg Judicial Tower Renewal

FY10 to 15 CIP- Governmental

Highlights/Proposed Changes to Current Program

Major Projects Scheduled for 2010-2012 Three Year CIP Cycle (cont.)

- ☐ Progress Energy Trail Next Phase
- ☐ Joe's Creek Greenway Park Next Phase
- ☐ St. Petersburg Judicial Tower Renewal
- ☐ Various Minor Environmental and Parks Habitat Restoration

FY10 to 15 CIP- Governmental

Highlights/Proposed Changes to Current Program

Major Projects Scheduled for Next 2013-2015 Three Year CIP Cycle

- ☐ Park/Starkey – Tyrone to Bryan Dairy Road Widening
- ☐ Gulf Boulevard Streetscape/Undergrounding Improvements
- ☐ East Lake/Palm Harbor Fire Equipment Replacement
- ☐ Jail Facilities Replacement and Expansion
- ☐ Pass-A-Grille and Treasure Island Beach Nourishments
- ☐ Affordable Housing Land Assembly Projects
- ☐ Renewal/Replacement Projects (roads/drainage/parks/county buildings, etc.)

FY10 to 15 CIP- Governmental

Highlights/Proposed Changes to Current Program

Projects Recommended for Deferral Beyond 2015 Based on Penny Allocations Review and Pending any Potential Revenue Recovery

- ☐ Art in Public Places Funding
- ☐ Heritage Village Interpretive Facility
- ☐ Beach Access Land Acquisition & Development
- ☐ Boat Ramps/Marinas Land Acquisition & Development
- ☐ Community Parks Land Acquisition & Development
- ☐ New Community Recreation Buildings
- ☐ East Lake/Palm Harbor Library Expansions
- ☐ Roadway Beautification Program
- ☐ Starkey North, 102nd Ave, Belcher South, Sunset Point, Park Blvd, and 22nd Ave South Road Widenings (rehab/resurface only)
- ☐ Ulmerton Road – Local Funding to FDOT

FY10 to 15 CIP- Enterprise

Highlights/Proposed Changes to Current Program

- St. Petersburg – Clearwater International Airport
 - ☐ No major changes
- Utilities
 - ☐ Water Blending Facility delayed (To be determined)
 - ☐ Reduced funding for Water Distribution Main projects
 - ☐ Reclaimed Water Distribution System Completed (no new funding)
 - ☐ Waste to Energy Facility Projects – no major changes

FY10 to 15 CIP Development

Pinellas County Capital Improvement Program

