



## FLORIDA DEPARTMENT *of* STATE

**RICK SCOTT**  
Governor

**KEN DETZNER**  
Secretary of State

Ms. Linda Anderson  
US Department of Transportation  
Federal Highway Administration  
545 John Knox Road, Suite 200  
Tallahassee, Florida 32303

February 2, 2015

Re: Memorandum of Agreement: Beckett Bridge (FDOT Bridge No. 154000), Pinellas County

Dear Ms. Anderson:

In accordance with the procedures contained in 36 CFR Part 800, this office reviewed and signed four copies of the referenced Memorandum of Agreement. We are returning three of the signed original copies of the Agreement, and retaining one for our files.

If you have any questions concerning these comments, please contact Alyssa McManus by email [alyssa.mcmanus@dos.myflorida.com](mailto:alyssa.mcmanus@dos.myflorida.com), or at 850.245.6333 or 800.847.7278.

Sincerely

Robert F. Bendus, Director  
Division of Historical Resources  
and State Historic Preservation Officer



Division of Historical Resources  
R.A. Gray Building • 500 South Bronough Street • Tallahassee, Florida 32399  
850.245.6300 • 850.245.6436 (Fax) [flheritage.com](http://flheritage.com)  
*Promoting Florida's History and Culture* [VivaFlorida.org](http://VivaFlorida.org)



Beckett Bridge, FDOT Bridge No. 154000  
Over Whitcomb Bayou, City of Tarpon Springs  
Pinellas County, Florida

**MEMORANDUM OF AGREEMENT  
BETWEEN THE UNITED STATES DEPARTMENT OF TRANSPORTATION  
FEDERAL HIGHWAY ADMINISTRATION AND THE FLORIDA STATE  
HISTORIC PRESERVATION OFFICER  
REGARDING THE BECKETT BRIDGE (FDOT BRIDGE NO. 154000)  
OVER WHITCOMB BAYOU, CITY OF TARPON SPRINGS  
PINELLAS COUNTY, FLORIDA**

**WHEREAS**, the U.S. Department of Transportation, Federal Highway Administration (FHWA), proposes to provide financial assistance for replacement of Beckett Bridge over Whitcomb Bayou from Chesapeake Drive to Forest Avenue, City of Tarpon Springs, Pinellas County, Florida (Florida Department of Transportation Financial Project Identification Number 424385-1 and Federal Aid Project Number S129-343) (the Project); and,

**WHEREAS**, the undertaking consists of replacing the existing Beckett Bridge (FDOT Bridge No. 154000) with a new bridge on approximately the existing alignment and will require removal of the existing historic Beckett Bridge; and,

**WHEREAS**, the FHWA and the Florida State Historic Preservation Officer (SHPO) have determined that the Beckett Bridge (FDOT Bridge No. 154000), recorded in the Florida Master Site File (FMSF) as 8PI12017, is eligible for listing in the National Register of Historic Places (NRHP); and,

**WHEREAS**, the FHWA has consulted with the Florida SHPO pursuant to 36 CFR Part 800 regulations implementing Section 106 of the National Historic Preservation Act [16 U.S.C. Section 470(f)], and has determined that the proposed project will have an adverse effect on the Beckett Bridge (FDOT Bridge No. 154000) and that the consultation efforts have been documented within the Cultural Resources *Section 106 Effects Consultation Case Study Report for the Beckett Bridge*, hereafter referred to as the Section 106 Report; and,

**WHEREAS**, the Florida Department of Transportation (FDOT) has participated in the consultation and has been invited to be a signatory to this Memorandum of Agreement (MOA); and,

**WHEREAS**, Pinellas County has participated in the consultation as the owner of the Beckett Bridge and has been invited to be a signatory to this MOA; and,

**WHEREAS**, the public has been afforded the opportunity to express their opinion regarding mitigation options, as documented in the Section 106 Report; and,

**NOW THEREFORE**, FHWA, FDOT, Pinellas County and the Florida SHPO agree that the undertaking shall be implemented in accordance with the following stipulations in consideration of the effects this undertaking will have on the referenced historic property:

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## **STIPULATIONS**

FHWA will ensure that the following stipulations are implemented.

### **I. Design and Construction of the Project**

- A. Pinellas County will ensure that the new bridge will be constructed on approximately the existing alignment and there will be no changes to the proposed project as identified in the Section 106 Report (June 2014) for the project without consultation with the FHWA and the SHPO, pursuant to Stipulation VII.C.
- B. The design of the new bridge will be a single-leaf, rolling lift bridge type of similar design and scale to the historic Beckett Bridge.
- C. Pinellas County will create an aesthetics committee consisting of representatives from the adjacent community, City of Tarpon Springs, Tarpon Springs Historical Society, and FHWA, to serve in an advisory capacity regarding appropriate design elements for the replacement bridge that may be addressed during the development of the Project.
- D. Should there be any substantive alterations to the project design that could result in adverse effects to historic resources not addressed in this agreement, Pinellas County and FDOT shall notify FHWA, who will notify the SHPO of these alterations and provide the Florida SHPO with an opportunity to review and comment on the alterations.

### **II. Documentation of the Beckett Bridge**

- A. Prior to the salvage of the engineering elements and demolition of the bridge, Pinellas County will perform the following documentation of the Beckett Bridge (FDOT Bridge No. 154000; FMSF No. 8PI12017) in accordance with Historic American Engineering Record (HAER) standards;
  - 1. Drawings – Select drawings of the existing bridge plans, as available, scanned and provided in an acceptable digital format (i.e. jpeg files).
  - 2. Photographs – Photographs with large-format negatives of context and views from all sides of the bridge and approaches, roadway and deck views, and noteworthy features and details. All negatives and prints will be processed to meet archival standards. One photograph of a principal elevation shall include a scale.

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3. Written Data – Report with narrative description of the bridge, summary of significance, and historical context (primarily derived from the Cultural Resource Assessment Survey).
- B. Pinellas County will provide all copies of the documentation completed in accordance with Stipulation II.A to FDOT for review and distribution. FDOT will submit the documentation to the parties as follows:
1. An archival copy to the U.S. Department of Interior, National Park Service Southeast Regional Office for review and approval prior to demolition of the structure, per HAER guidelines; and
  2. A non-archival copy and electronic copy to the FDOT; and
  3. An electronic digital copy for FHWA; and
  4. An archival copy and an electronic digital copy to the Florida SHPO for inclusion in the Florida Archives and the Florida Master Site File (FMSF); and
  5. A non-archival copy to the Tarpon Springs Historical Society.

### **III. Salvage and Reuse of Existing Bridge Elements**

- A. Pinellas County will ensure representative, significant engineering elements from the Beckett Bridge will be identified and salvaged. These elements may be incorporated into the design of the new bridge, or displayed in accordance with paragraph C of this Section. The reuse of these historic elements will be determined by Pinellas County in coordination with the aesthetics committee and will not require consultation with FDOT, FHWA or SHPO.
- B. Pinellas County will ensure that the bridge elements determined important for salvage are removed in a manner that minimizes damage and are stored in an area protected from human and natural damage until elements can be reused on the new bridge, or elsewhere displayed in accordance with paragraph C of this Section.
- C. If during construction it is determined that the existing bridge elements are not salvageable for reuse into the design of the new bridge, Pinellas County will salvage a few intact elements for display in a location identified by Pinellas County and within the vicinity of the new bridge.

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- D. Pinellas County will ensure that the existing historic bridge plaque will be removed and stored in an area protected from human and natural damage until it can be incorporated into the new control house that will be constructed as part of the new bridge. The bridge plaque will be placed on the new control house so that it is visible to pedestrians.

#### **IV. Public Education**

Pinellas County will ensure that information regarding the Beckett Bridge, which is suitable for inclusion in a “public-facing website for project information and educational purposes” and/or suitable for use on a mobile device, such as “What Was There” or “Next Exit History”, is developed. This information will provide a historic account of the bridge to educate the public on its history.

#### **V. Archeological Monitoring/Discoveries**

Pinellas County, in consultation with the FHWA and the Florida SHPO, will ensure efforts to avoid, minimize or mitigate adverse effects to any discoveries of significant archaeological resources inadvertently discovered during the Project are addressed in accordance with 36 CFR 800.13(b). All records resulting from archaeological discoveries shall be handled in accordance with 36 CFR 79; and shall be submitted to the Florida SHPO.

#### **VI. Professional Qualifications**

All architectural history work carried out pursuant to this Agreement shall be conducted by, or under the direct supervision of, a person or persons meeting the Secretary of the Interior’s Professional Qualifications Standards for Architectural History (48 FR 44738-9); and that all archaeological work carried out pursuant to this Agreement shall be conducted by, or under the direct supervision of, a person or persons meeting the Secretary of the Interior’s Professional Qualifications Standards for Archaeology (48 FR 44738-9).

#### **VII. Administrative Stipulations**

- A. Should any signatory party to this Agreement object in writing to FHWA regarding any action carried out or proposed with respect to the undertaking or implementation of this Agreement, FHWA shall consult with the objecting party to resolve the objection. If after initiating such consultation FHWA determines that the objection cannot be resolved through consultation, FHWA shall forward all documentation relevant to the objection to the Advisory Council on Historic Preservation (ACHP), including FHWA’s proposed response to the objection. Within 30 days

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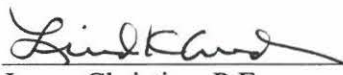
after receipt of all pertinent documentation, the ACHP shall exercise one of the following options:

1. Provide FHWA with written concurrence of the agency's proposed response to the objection, whereupon FHWA will respond to the objection accordingly;
  2. Provide FHWA with recommendations, which the agency will take into account in reaching a final decision regarding its response to the objection; or
  3. Notify FHWA that the objection will be referred for comment pursuant to 36 CFR Part 800, and proceed to refer the objection and comment. FHWA shall take the resulting comment into account in accordance with 36 CFR Part 800 and Section 110 (1) of the NHPA.
- B. Should the ACHP not exercise one of the above options within 30 days after receipt of all pertinent documentation, FHWA will assume the ACHP's concurrence in its proposed response to the objection, and will respond to the objection accordingly. Any recommendation or comment provided by the ACHP will be understood to pertain only to the subject of the dispute.
- C. If the terms of this Agreement have not been implemented by December 31, 2030, this Agreement will be considered null and void. In such event FHWA will so notify the signatories to this MOA, and if they choose to continue with the undertaking, shall reinstate review of the undertaking in accordance with 36 CFR Part 800.
- D. Any signatory party to this MOA may request that it be amended, whereupon the signatory parties will consult in accordance with CFR Part 800.6 to consider such an amendment. All parties must signify their acceptance of the proposed changes to the MOA in writing within 30 days of their receipt. This MOA shall only be amended by a written instrument executed by all the parties. The amendment will be effective on the date of signature of the last party to sign the amendment. When no consensus can be reached, the Agreement will not be amended.
- E. The effective date of this MOA will be the date of the last signature. The signatory parties agree this MOA shall continue in full force until it is amended or terminated, as provided in Stipulations VI.D and VI.C, respectively.

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Execution of this MOA by the FHWA, FDOT, Pinellas County, and Florida SHPO, and implementation of its terms, provides evidence that the FHWA has taken into account the effects of the Project on historic properties, and FHWA has satisfied the requirements of Section 106 of the National Historic Preservation Act [16 U.S.C. 470 (f)].

**Federal Highway Administration**

By:  Date: 1/15/15  
James Christian, P.E.  
Division Administrator


**Florida State Historic Preservation Officer**

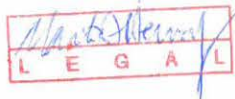
By:  Date: 1/29/15  
Robert F. Bendus  
State Historic Preservation Officer

**Pinellas County**


By:  Date: 12/5/14  
Mark S. Woodard  
~~Interim~~ County Administrator

**Florida Department of Transportation**

By:  Date: 01/10/15  
Paul J. Steinman, P.E.  
District Seven Secretary



Approved as to Form:

By:   
Office of County Attorney