

APPENDIX A

Planning Consistency Documentation



MPO
Newsletter/Action Sheet
June 11, 2014

I. CALL TO ORDER

Vice Chairman Jim Kennedy called the meeting to order.

II. INVOCATION AND PLEDGE

Commissioner Bujalski conducted the invocation and led the Pledge for the MPO.

III. CITIZENS TO BE HEARD

Brian Smith, BPAC Chairman and Member of the Florida Trails and Greenways Foundation, announced that the Coast to Coast Trail received \$15.5 million in funding, with a portion to be used to fund the gap located in Pinellas County. He thanked the Pinellas County Legislative Delegation and the Governor for approving the funds. Mr. Smith also reported the Legislature passed Senate Bill 2514 that allows FDOT to use transportation trust funds for trails; and, in addition, legislation passed that allows FDOT to plan, design, and construct trails.

MPO staff agreed to email the bill to the MPO members.

IV. CONSENT AGENDA

The MPO approved the consent agenda, which included the May 14, 2014 MPO meeting minutes; invoices from Tindale-Oliver and Associates and Laughlin & Associates, the FDOT Joint Participation Agreement for PL funds, and the Transportation Disadvantaged Planning Grant Agreement along MPO Resolution #14-4 authorizing the Interim Director to execute the agreement.

V. PUBLIC HEARING ITEMS

A. Proposed Amendment to the FY 2013/14 – 2017/18 Transportation Improvement Program (TIP)

Following a public hearing, the MPO approved an amendment to the TIP adding Section 5310 funds for several agencies by roll call vote.

B. Adoption of the FY 2014/15 – 2018/19 Transportation Improvement Program (TIP)

Following a public hearing, the MPO adopted the TIP by roll call vote. In response to member comments FDOT agreed to provide follow-up information regarding the Skyway Bridge repair and the schedule for the resurfacing project on S.R. 580 in Dunedin between Bass Boulevard and Pinehurst Road. Commissioner Bujalski agreed to have city staff provide Dunedin's concerns about the project to FDOT. In response to questions about 62nd Avenue from 49th Street to U.S. 19, MPO staff agreed to provide an update since the County's Work Program will not come before the MPO for review until fall.

VI. PRESENTATION/ACTION ITEMS

A. Transit Access Study Presentation

Upon a request by FDOT, this item was deferred until the July MPO meeting, at which time there will be an MPO and FDOT presentation.

B. Transportation Alternatives Program Update

1. TA Project Priorities List

The MPO approved the TCC recommendation to allow local governments to modify and substitute their Transportation Alternatives (TA) Priority List Projects and allow local governments to submit new projects, which will be added to the bottom of the TA Priority List.

2. Use of TA Funds for Security Cameras

Following the City of St. Petersburg staff presentation regarding enhancements and proposed strategies to increase safety for the Pinellas Trail users within the City limits, a St. Petersburg Police Department representative reviewed information regarding security cameras (similar to those used in the City of Bradenton) and other safety measures along the Pinellas Trail. A field trip to review Bradenton's cameras has tentatively been scheduled for July 7 at 2:00 p.m. at the Bradenton Police Department. FDOT reported that security cameras meet the eligibility requirements for safety-related infrastructure as part of the Transportation Alternatives program and indicated they would be willing to work with the MPO staff to develop a project; however, the first step would be to include the project on the Transportation Alternatives Priority List. Following discussion, the MPO voted to support the use of security cameras in St. Petersburg as part of a pilot program and to encourage the County's partnership with the City on this initiative.

The MPO requested an update be placed on next month's agenda along with a report on the July 8 Pinellas Trail Security Task Force meeting.

C. Modification to the 2035 MPO Long Range Transportation Plan

The MPO approved the modification to the 2035 LRTP to add language regarding the replacement of major County bridge structures, including the Beckett, Dunedin Causeway and San Martin Bridges.

Regarding a request to look at options to fund improvements to the intersection at Belcher Road and Gulf-to-Bay Boulevard, MPO staff committed to work with the County staff regarding the project. A follow-up report to the MPO will be provided.

D. FY 2014/15 Transportation Disadvantaged Service Plan (TDSP) Update

The MPO approved the FY 2014/15 TDSP Update.

E. Committee Recommendation – BPAC and TCC Recommendation Regarding Installation of a Rectangular Rapid Flashing Beacon at the Intersection of Alternate U.S. 19 and Delaware Avenue in Palm Harbor

MPO staff reported that FDOT has agreed to issue a permit to the County for the installation of a Rectangular Rapid Flashing Beacon (RRFB) at the intersection of Alternate U.S. 19 and Delaware Avenue in Palm Harbor to facilitate safer access for students attending Palm Harbor University High School. The MPO then approved the BPAC and TCC recommendation supporting the installation of a RRFB.

VII. REPORTS/UPDATE

A. Report on June 6 Tampa Bay TMA Leadership Group Meeting

MPO staff provided a brief summary of the recent Tampa Bay TMA Leadership Group meeting and indicated the Regional Priority List will be on next month's agenda for the MPO's endorsement.

B. PSTA Activities Report

The MPO received a report on PSTA activities, noting the various organizations that have indicated their support/endorsement for Greenlight Pinellas.

C. Committee Appointments

The MPO approved the appointment of Katie See representing City of Clearwater Planning Department on the Technical Coordinating Committee.

VIII. INFORMATIONAL ITEMS

A. Cancellation of August MPO Meeting

By a majority vote through an email poll, it was determined the August MPO meeting would be cancelled.

B. 2040 LRTP Stakeholder and Public Outreach Report

A chart for the 2040 LRTP stakeholder and public outreach was included in the agenda packet.

C. June 13, 2014 CCC Meeting and Joint Meeting With the Central Florida MPO Alliance

Staff announced that a CCC meeting and a joint meeting of the CCC with the Central Florida MPO Alliance is scheduled for Friday, June 13, 2014.

D. Other

It was announced that the City of St. Petersburg is still working with FDOT on the language concerning liability included in the Interlocal Agreement.

Roadway Projects

The LRTP includes State Highway System projects to be implemented by the Florida Department of Transportation as well as county and municipal roadway projects. The roadway projects described in Table 56 are the major investments planned for the Pinellas County roadway network over the next 25 years. They include capacity projects that will add lanes to existing facilities, special purpose lanes that will facilitate improved local and through traffic, bridge replacement projects and new highway interchanges.

Figure 19 and Table 56 identify committed roadway projects that are funded in the first five years of the LRTP. These projects have funds scheduled in the Transportation Improvement Program or are funded by dedicated revenue sources that are anticipated to be available prior to 2015.

Figure 20 and Table 56 identify projects included in the Cost Feasible Plan that are funded from 2015 to 2035. Based on the availability of funds, each of the projects has been planned for a future phase leading up to 2035. The phases of the cost feasible plan are 2015, 2016-2020, 2021-2025, 2026-2030, and 2031-2035.



Figure 21 and Table 56 show projects that are not able to be funded for construction prior to 2035 due to limitations of funding assumed for the LRTP. Like the committed and cost feasible projects, these projects are also necessary for the County to meet its long range transportation needs.

Table 56 lists all committed, cost feasible and unfunded state and local roadway projects. It also provides the details of the cost of the projects in the year of expenditure dollars along with the revenue sources for the Cost Feasible projects.

Bridge Projects

Many bridge projects do not increase the physical capacity of the transportation system, but rather serve as an in-kind replacement for what already exists. Some of these bridges are regionally significant, while others serve more of the local travel needs in Pinellas County. The following bridges in Pinellas County will soon be in need of replacement and federal funding will be sought to assist with the construction of new facilities:

- Beckett Bridge
- Dunedin Causeway
- San Martin Bridge

APPENDIX B

SHPO and FHWA Concurrence Letters Section 106 MOA



FLORIDA DEPARTMENT *of* STATE

RICK SCOTT
Governor

KEN DETZNER
Secretary of State

Ms. Linda Anderson
US Department of Transportation
Federal Highway Administration
545 John Knox Road, Suite 200
Tallahassee, Florida 32303

February 2, 2015

Re: Memorandum of Agreement: Beckett Bridge (FDOT Bridge No. 154000), Pinellas County

Dear Ms. Anderson:

In accordance with the procedures contained in 36 CFR Part 800, this office reviewed and signed four copies of the referenced Memorandum of Agreement. We are returning three of the signed original copies of the Agreement, and retaining one for our files.

If you have any questions concerning these comments, please contact Alyssa McManus by email alyssa.mcmanus@dos.myflorida.com, or at 850.245.6333 or 800.847.7278.

Sincerely

Robert F. Bendus, Director
Division of Historical Resources
and State Historic Preservation Officer



Division of Historical Resources
R.A. Gray Building • 500 South Bronough Street • Tallahassee, Florida 32399
850.245.6300 • 850.245.6436 (Fax) flheritage.com
Promoting Florida's History and Culture VivaFlorida.org



Beckett Bridge, FDOT Bridge No. 154000
Over Whitcomb Bayou, City of Tarpon Springs
Pinellas County, Florida

**MEMORANDUM OF AGREEMENT
BETWEEN THE UNITED STATES DEPARTMENT OF TRANSPORTATION
FEDERAL HIGHWAY ADMINISTRATION AND THE FLORIDA STATE
HISTORIC PRESERVATION OFFICER
REGARDING THE BECKETT BRIDGE (FDOT BRIDGE NO. 154000)
OVER WHITCOMB BAYOU, CITY OF TARPON SPRINGS
PINELLAS COUNTY, FLORIDA**

WHEREAS, the U.S. Department of Transportation, Federal Highway Administration (FHWA), proposes to provide financial assistance for replacement of Beckett Bridge over Whitcomb Bayou from Chesapeake Drive to Forest Avenue, City of Tarpon Springs, Pinellas County, Florida (Florida Department of Transportation Financial Project Identification Number 424385-1 and Federal Aid Project Number S129-343) (the Project); and,

WHEREAS, the undertaking consists of replacing the existing Beckett Bridge (FDOT Bridge No. 154000) with a new bridge on approximately the existing alignment and will require removal of the existing historic Beckett Bridge; and,

WHEREAS, the FHWA and the Florida State Historic Preservation Officer (SHPO) have determined that the Beckett Bridge (FDOT Bridge No. 154000), recorded in the Florida Master Site File (FMSF) as 8PI12017, is eligible for listing in the National Register of Historic Places (NRHP); and,

WHEREAS, the FHWA has consulted with the Florida SHPO pursuant to 36 CFR Part 800 regulations implementing Section 106 of the National Historic Preservation Act [16 U.S.C. Section 470(f)], and has determined that the proposed project will have an adverse effect on the Beckett Bridge (FDOT Bridge No. 154000) and that the consultation efforts have been documented within the Cultural Resources *Section 106 Effects Consultation Case Study Report for the Beckett Bridge*, hereafter referred to as the Section 106 Report; and,

WHEREAS, the Florida Department of Transportation (FDOT) has participated in the consultation and has been invited to be a signatory to this Memorandum of Agreement (MOA); and,

WHEREAS, Pinellas County has participated in the consultation as the owner of the Beckett Bridge and has been invited to be a signatory to this MOA; and,

WHEREAS, the public has been afforded the opportunity to express their opinion regarding mitigation options, as documented in the Section 106 Report; and,

NOW THEREFORE, FHWA, FDOT, Pinellas County and the Florida SHPO agree that the undertaking shall be implemented in accordance with the following stipulations in consideration of the effects this undertaking will have on the referenced historic property:

Beckett Bridge, FDOT Bridge No. 154000
Over Whitcomb Bayou, City of Tarpon Springs
Pinellas County, Florida

STIPULATIONS

FHWA will ensure that the following stipulations are implemented.

I. Design and Construction of the Project

- A. Pinellas County will ensure that the new bridge will be constructed on approximately the existing alignment and there will be no changes to the proposed project as identified in the Section 106 Report (June 2014) for the project without consultation with the FHWA and the SHPO, pursuant to Stipulation VII.C.
- B. The design of the new bridge will be a single-leaf, rolling lift bridge type of similar design and scale to the historic Beckett Bridge.
- C. Pinellas County will create an aesthetics committee consisting of representatives from the adjacent community, City of Tarpon Springs, Tarpon Springs Historical Society, and FHWA, to serve in an advisory capacity regarding appropriate design elements for the replacement bridge that may be addressed during the development of the Project.
- D. Should there be any substantive alterations to the project design that could result in adverse effects to historic resources not addressed in this agreement, Pinellas County and FDOT shall notify FHWA, who will notify the SHPO of these alterations and provide the Florida SHPO with an opportunity to review and comment on the alterations.

II. Documentation of the Beckett Bridge

- A. Prior to the salvage of the engineering elements and demolition of the bridge, Pinellas County will perform the following documentation of the Beckett Bridge (FDOT Bridge No. 154000; FMSF No. 8PI12017) in accordance with Historic American Engineering Record (HAER) standards;
 - 1. Drawings – Select drawings of the existing bridge plans, as available, scanned and provided in an acceptable digital format (i.e. jpeg files).
 - 2. Photographs – Photographs with large-format negatives of context and views from all sides of the bridge and approaches, roadway and deck views, and noteworthy features and details. All negatives and prints will be processed to meet archival standards. One photograph of a principal elevation shall include a scale.

Beckett Bridge, FDOT Bridge No. 154000
Over Whitcomb Bayou, City of Tarpon Springs
Pinellas County, Florida

3. Written Data – Report with narrative description of the bridge, summary of significance, and historical context (primarily derived from the Cultural Resource Assessment Survey).
- B. Pinellas County will provide all copies of the documentation completed in accordance with Stipulation II.A to FDOT for review and distribution. FDOT will submit the documentation to the parties as follows:
1. An archival copy to the U.S. Department of Interior, National Park Service Southeast Regional Office for review and approval prior to demolition of the structure, per HAER guidelines; and
 2. A non-archival copy and electronic copy to the FDOT; and
 3. An electronic digital copy for FHWA; and
 4. An archival copy and an electronic digital copy to the Florida SHPO for inclusion in the Florida Archives and the Florida Master Site File (FMSF); and
 5. A non-archival copy to the Tarpon Springs Historical Society.

III. Salvage and Reuse of Existing Bridge Elements

- A. Pinellas County will ensure representative, significant engineering elements from the Beckett Bridge will be identified and salvaged. These elements may be incorporated into the design of the new bridge, or displayed in accordance with paragraph C of this Section. The reuse of these historic elements will be determined by Pinellas County in coordination with the aesthetics committee and will not require consultation with FDOT, FHWA or SHPO.
- B. Pinellas County will ensure that the bridge elements determined important for salvage are removed in a manner that minimizes damage and are stored in an area protected from human and natural damage until elements can be reused on the new bridge, or elsewhere displayed in accordance with paragraph C of this Section.
- C. If during construction it is determined that the existing bridge elements are not salvageable for reuse into the design of the new bridge, Pinellas County will salvage a few intact elements for display in a location identified by Pinellas County and within the vicinity of the new bridge.

Beckett Bridge, FDOT Bridge No. 154000
Over Whitcomb Bayou, City of Tarpon Springs
Pinellas County, Florida

- D. Pinellas County will ensure that the existing historic bridge plaque will be removed and stored in an area protected from human and natural damage until it can be incorporated into the new control house that will be constructed as part of the new bridge. The bridge plaque will be placed on the new control house so that it is visible to pedestrians.

IV. Public Education

Pinellas County will ensure that information regarding the Beckett Bridge, which is suitable for inclusion in a “public-facing website for project information and educational purposes” and/or suitable for use on a mobile device, such as “What Was There” or “Next Exit History”, is developed. This information will provide a historic account of the bridge to educate the public on its history.

V. Archeological Monitoring/Discoveries

Pinellas County, in consultation with the FHWA and the Florida SHPO, will ensure efforts to avoid, minimize or mitigate adverse effects to any discoveries of significant archaeological resources inadvertently discovered during the Project are addressed in accordance with 36 CFR 800.13(b). All records resulting from archaeological discoveries shall be handled in accordance with 36 CFR 79; and shall be submitted to the Florida SHPO.

VI. Professional Qualifications

All architectural history work carried out pursuant to this Agreement shall be conducted by, or under the direct supervision of, a person or persons meeting the Secretary of the Interior’s Professional Qualifications Standards for Architectural History (48 FR 44738-9); and that all archaeological work carried out pursuant to this Agreement shall be conducted by, or under the direct supervision of, a person or persons meeting the Secretary of the Interior’s Professional Qualifications Standards for Archaeology (48 FR 44738-9).

VII. Administrative Stipulations

- A. Should any signatory party to this Agreement object in writing to FHWA regarding any action carried out or proposed with respect to the undertaking or implementation of this Agreement, FHWA shall consult with the objecting party to resolve the objection. If after initiating such consultation FHWA determines that the objection cannot be resolved through consultation, FHWA shall forward all documentation relevant to the objection to the Advisory Council on Historic Preservation (ACHP), including FHWA’s proposed response to the objection. Within 30 days

Beckett Bridge, FDOT Bridge No. 154000
Over Whitcomb Bayou, City of Tarpon Springs
Pinellas County, Florida

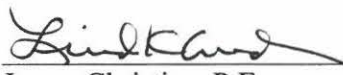
after receipt of all pertinent documentation, the ACHP shall exercise one of the following options:

1. Provide FHWA with written concurrence of the agency's proposed response to the objection, whereupon FHWA will respond to the objection accordingly;
 2. Provide FHWA with recommendations, which the agency will take into account in reaching a final decision regarding its response to the objection; or
 3. Notify FHWA that the objection will be referred for comment pursuant to 36 CFR Part 800, and proceed to refer the objection and comment. FHWA shall take the resulting comment into account in accordance with 36 CFR Part 800 and Section 110 (1) of the NHPA.
- B. Should the ACHP not exercise one of the above options within 30 days after receipt of all pertinent documentation, FHWA will assume the ACHP's concurrence in its proposed response to the objection, and will respond to the objection accordingly. Any recommendation or comment provided by the ACHP will be understood to pertain only to the subject of the dispute.
- C. If the terms of this Agreement have not been implemented by December 31, 2030, this Agreement will be considered null and void. In such event FHWA will so notify the signatories to this MOA, and if they choose to continue with the undertaking, shall reinstate review of the undertaking in accordance with 36 CFR Part 800.
- D. Any signatory party to this MOA may request that it be amended, whereupon the signatory parties will consult in accordance with CFR Part 800.6 to consider such an amendment. All parties must signify their acceptance of the proposed changes to the MOA in writing within 30 days of their receipt. This MOA shall only be amended by a written instrument executed by all the parties. The amendment will be effective on the date of signature of the last party to sign the amendment. When no consensus can be reached, the Agreement will not be amended.
- E. The effective date of this MOA will be the date of the last signature. The signatory parties agree this MOA shall continue in full force until it is amended or terminated, as provided in Stipulations VI.D and VI.C, respectively.

Beckett Bridge, FDOT Bridge No. 154000
Over Whitcomb Bayou, City of Tarpon Springs
Pinellas County, Florida

Execution of this MOA by the FHWA, FDOT, Pinellas County, and Florida SHPO, and implementation of its terms, provides evidence that the FHWA has taken into account the effects of the Project on historic properties, and FHWA has satisfied the requirements of Section 106 of the National Historic Preservation Act [16 U.S.C. 470 (f)].

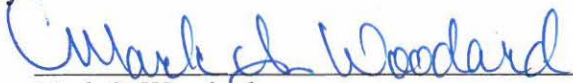
Federal Highway Administration

By:  Date: 1/15/15
James Christian, P.E.
Division Administrator


Florida State Historic Preservation Officer

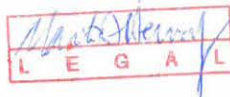
By:  Date: 1/29/15
Robert F. Bendus
State Historic Preservation Officer

Pinellas County


By:  Date: 12/5/14
Mark S. Woodard
~~Interim~~ County Administrator

Florida Department of Transportation

By:  Date: 01/10/15
Paul J. Steinman, P.E.
District Seven Secretary



Approved as to Form:

By: 
Office of County Attorney



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2014 JUL 21 P 2:34

Florida Department of Transportation

RICK SCOTT
GOVERNOR

11201 N. McKinley Drive
Tampa, FL 33612-6456

ANANTH PRASAD, P.E.
SECRETARY

June 9, 2014

Ms. Linda Anderson
Environmental Protection Specialist
Federal Highway Administration
Florida Division
545 John Knox Road, Suite 200
Tallahassee, Florida 32303

RE: Beckett Bridge from Chesapeake Drive to Forest Avenue
PD&E Study Cultural Resource Section 106 Effects Consultation Case Study Report
County Project ID: PID 2161
FDOT Financial Project ID: 424385-1-28-01
Florida DHR Project File Nos: 2012-2526; 2012-4295; and 2013-1021
Pinellas County, Florida

Dear Ms. Anderson:

Pinellas County, in cooperation with the Florida Department of Transportation (FDOT) District Seven, is conducting a Project Development and Environment (PD&E) Study to evaluate removal, rehabilitation or replacement of the Beckett Bridge over Whitcomb Bayou in Tarpon Springs, Pinellas County, Florida. The limits of the study extend from Chesapeake Drive to Forest Avenue, a distance of about 0.31 miles.

A Cultural Resource Assessment Survey (CRAS) was prepared in February 2013 as part of the study to comply with federal and state regulations. On February 20, 2013, FDOT, on behalf of Pinellas County, coordinated the CRAS with your office and the State Historic Preservation Officer (SHPO). As a result, it was determined that the Beckett Bridge (Bridge No. 154000; FMSF No. 8PI12017) is eligible for listing in the National Register of Historic Places (NRHP) under Criteria A (for local and state development) and C (for engineering). It was constructed in 1924 and although rehabilitated in 1956, it retains its integrity as a Scherzer rolling lift single-leaf bascule bridge. FHWA and SHPO concurred on March 13, 2013 and April 11, 2013, respectively. Therefore, as per 36 CFR Part 800.5, the project must be evaluated to determine if it would have an adverse effect on this significant historic bridge.

Ms. Linda Anderson
Beckett Bridge from Chesapeake Drive to Forest Avenue
Financial Project ID No.: 424385-1-28-01; FAP No.: TBD
June 9, 2014
Page 2 of 3

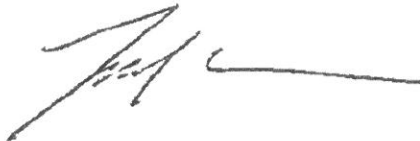
The enclosed *Cultural Resource Section 106 Effects Consultation Case Study Report* (June 2014) has been prepared to evaluate effects to the Beckett Bridge. Two bound copies and two CDs with pdf files of the report, as well as one Survey Log Sheet, are enclosed for your review and coordination with the SHPO.

The Criteria of Adverse Effect found in 36 CFR Part 800.5(a)(1) were applied to the Beckett Bridge design project. The Pinellas County Recommended Alternative (replacement with a New Low-level Movable Bridge) will have an *Adverse Effect* on the NRHP-eligible Beckett Bridge as described in the enclosed Case Study Report. Minimization and mitigation options have been discussed with Pinellas County, FDOT, FHWA and SHPO and are described in the enclosed Case Study Report. Preparation of a Memorandum of Agreement (MOA) is underway.

This information is being provided in accordance with the provisions of the National Historic Preservation Act of 1966 (as amended), which are implemented by the procedures contained in 36 CFR, Part 800, as well as the provisions contained in the revised Chapter 267, Florida Statutes (F.S.).

Provided you approve the findings in the enclosed Case Study Report, please coordinate with the SHPO for concurrence. One copy of the report, CD and the Survey Log Sheet are for the SHPO; the other copy of the report and CD are for your files. If you have any questions, please contact me at (813) 975-6456 or at todd.bogner@dot.state.fl.us or Rebecca Spain Schwarz at (813) 281- 8308 or at rebecca.spain-schwarz@atkinsglobal.com.

Sincerely,



Todd L. Bogner
Environmental Specialist III

RR/rss
Enclosure

cc:	Phillip Bello (FHWA)	Roy Jackson (FDOT CEMO)	Robin Rhinesmith (FDOT)
	Steve Love (FDOT)	Tony Hornik (Pinellas County)	David Talhouk (Pinellas County)
	Ann Venables (URS)	Amy Streelman (Janus Research)	
	Rebecca Spain Schwarz (Atkins/FDOT GEC)		

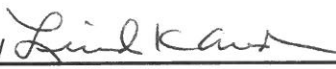
Ms. Linda Anderson
Beckett Bridge from Chesapeake Drive to Forest Avenue
Financial Project ID No.: 424385-1-28-01; FAP No.: TBD
June 9, 2014
Page 3 of 3

The FHWA finds the Cultural Resource Section 106 Effects Consultation Case Study Report provided with this letter to be complete and sufficient and ☒ approves / ☐ does not approve the above recommendations and findings.

The FHWA requests the SHPO's opinion on the sufficiency of the Case Study Report provided with the letter and the SHPO's opinion on the recommendations and findings contained in this letter and in the comment block below.

FHWA Comments:

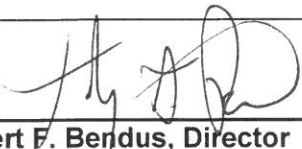
PLEASE ADDRESS COMMENTS / OPINION TO LINDA ANDERSON, FHWA. P: 850-553-2226 . E: linda.anderson@dot.gov. PLEASE CC: ROBIN RHINESMITH, D7; PHILIP BELLO, FHWA; AND ROY JACKSON, FDOT CEMO
--

/s/ 
James Christian
Division Administrator
Florida Division
Federal Highway Administration

7/17/14
Date

The Florida State Historic Preservation Officer finds the attached Cultural Resource Section 106 Effects Consultation Case Study Report complete and sufficient and concurs with the recommendations and findings provided in this cover letter for SHPO/DHR Project File Number 2014-3051.

SHPO Comments:

/s/ 
Robert F. Bendus, Director
Division of Historical Resources
and State Historic Preservation Officer

8/13/14
Date

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Florida Department of Transportation

11201 N. McKinley Drive Tampa, FL 33612-6456 Phone (813) 975-6000 1-800-226-7220

RICK SCOTT
GOVERNOR

ANANTH PRASAD, P.E.
SECRETARY

August 24, 2012

Ms. Linda Anderson
Federal Highway Administration
Florida Division Office
545 John Knox Road, Suite 200
Tallahassee, Florida 32303

RE: Beckett Bridge PD&E Study
Cultural Resource Assessment Survey
Determination of Eligibility for Beckett Bridge (Bridge No. 154000)
County Project ID: PID 2161
FDOT Financial Project ID: 424385-1-28-01
Florida DHR Project File No: 2012-2526
Pinellas County, Florida

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Dear Ms. Anderson:

Pinellas County, in cooperation with the Florida Department of Transportation (FDOT) District Seven, is conducting a Project Development and Environment (PD&E) Study to evaluate removal, rehabilitation or replacement of the Beckett Bridge over Whitcomb Bayou in Tarpon Springs, Pinellas County, Florida. The limits of the study extend from Chesapeake Drive to Forest Avenue, a distance of about 0.31 miles. A Cultural Resources Assessment Survey (CRAS) is being prepared as part of the study to comply with federal and state regulations. In March 2012, FDOT, on behalf of Pinellas County, coordinated the proposed project's area of potential effect (APE) and CRAS methodology with your office and the State Historic Preservation Officer (SHPO).

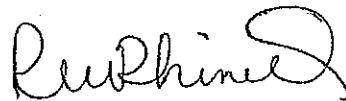
The CRAS fieldwork has been started but since the Beckett Bridge (Bridge No. 154000) has not previously been recorded in the Florida Master Site File (FMSF) or evaluated for listing on the National Register of Historic Places (NRHP), FDOT is requesting input from your office and SHPO early on concerning its eligibility for listing on the NRHP. For this reason, two copies of the NRHP Determination of Eligibility (DOE) forms are enclosed for preliminary review. After FHWA and SHPO make their eligibility determinations for the bridge, the CRAS will be completed and submitted for review. The CRAS will include a FMSF form (8PI12017) that is currently being prepared for Beckett Bridge, as well as the final DOE with all photos for the FMSF office.

Ms. Linda Anderson
Beckett Bridge PD&E Study
County Project ID: *PID 2161*; Florida DHR Project File No: 2012-2526
FDOT Financial Project ID: 424385-1-28-01
August 24, 2012
Page 2 of 3

Beckett Bridge was originally constructed in 1924 and carries Riverside Drive/North Spring Boulevard over Whitcomb Bayou in Tarpon Springs, Florida, providing the shortest route connecting the eastern and western sides of Tarpon Springs. The bascule span is a steel single-leaf bottom counterweight Scherzer rolling lift from 1924. The fixed timber approach spans were replaced with concrete approach spans in 1956. Major repairs, which included construction of crutch bents, repair of machinery, replacement of the electrical system and construction of a new control house, were performed in 1996. Additional repairs to the bridge machinery were needed in 1997 and 2011. Despite the rehabilitations and replacement of building materials, the bridge retains its historic integrity and is a rare example of a historic Scherzer rolling lift, single-leaf bascule bridge remaining in the State. Beckett Bridge is therefore considered potentially eligible for listing in the NRHP under Criterion A in the areas of Community Planning and Development and Transportation and under Criterion C in the area of Engineering.

Provided you agree that the Beckett Bridge is NRHP eligible, please submit the enclosed DOE to the SHPO for review and concurrence. We are available to participate in a conference call with your office and SHPO to discuss the NRHP eligibility, if that would help. If you have any questions, or if I may be of further assistance, please contact me at (813) 975-6496 or via e-mail at robin.rhinesmith@dot.state.fl.us, or Rebecca Spain Schwarz at (813) 281-8308 or via e-mail at rebecca.spain-schwarz@atkinsglobal.com.

Sincerely,



Robin Rhinesmith
Environmental Administrator

Enclosures

cc: Theresa Farmer, FDOT
Roy Jackson, FDOT CEMO
Amy Streelman, Janus Research
Tony Hornik, Pinellas County
David Talhouk, Pinellas County
Ann Venables, EC Driver
Rebecca Spain Schwarz, Atkins


Ms. Linda Anderson
Beckett Bridge PD&E Study
County Project ID: PID 2161; Florida DHR Project File No: 2012-2526
FDOT Financial Project ID: 424385-1-28-01
August 24, 2012
Page 3 of 3

The FHWA finds the attached Determination of Eligibility complete and sufficient and ☒ approves / ☐ does not approve the above recommendations and findings.

The FHWA requests the SHPO's opinion on the sufficiency of the attached Determination of Eligibility and the SHPO's opinion on the recommendations and findings contained in this cover letter and in the comment block below.

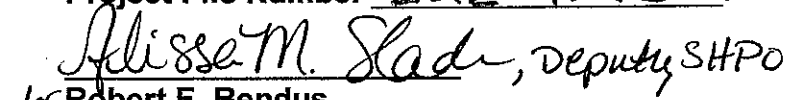
FHWA Comments:

PLEASE ADDRESS COMMENTS/OPINION TO LINDA ANDERSON, FHWA. P: 850-553-2226. E: linda.anderson@dot.gov. PLEASE CC: ROBIN RHINESMITH, FDOT D7; NAHIZ BENZIO, FHWA; AND ROY JACKSON, FDOT COMD.


Martin C. Knopp
Division Administrator
Florida Division
Federal Highway Administration

9-17-12
Date

The Florida State Historic Preservation Officer finds the attached Determination of Eligibility complete and sufficient and concurs with the recommendations and findings provided in this cover letter for SHPO/DHR Project File Number 2012-4295.


for **Robert F. Bendus**
State Historic Preservation Officer
Director, Florida Division of Historical Resources

10.8.12
Date



Florida Department of Transportation

RICK SCOTT
GOVERNOR

11201 N. McKinley Drive, Tampa, FL 33612-6456
Phone (813) 975-6000 1-800-226-7220

ANANTH PRASAD, P.E.
SECRETARY

February 20, 2013

Ms. Linda Anderson
Federal Highway Administration
Florida Division Office
545 John Knox Road, Suite 200
Tallahassee, Florida 32303

RE: Beckett Bridge from Chesapeake Drive to Forest Avenue
PD&E Study Cultural Resource Assessment Survey
County Project ID: PID 2161
FDOT Financial Project ID: 424385-1-28-01
Florida DHR Project File No: 2012-2526
Pinellas County, Florida

RECEIVED
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HISTORIC PRESERVATION
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Dear Ms. Anderson:

Pinellas County, in cooperation with the Florida Department of Transportation (FDOT) District Seven, is conducting a Project Development and Environment (PD&E) Study to evaluate removal, rehabilitation or replacement of the Beckett Bridge over Whitcomb Bayou in Tarpon Springs, Pinellas County, Florida. The limits of the study extend from Chesapeake Drive to Forest Avenue, a distance of about 0.31 miles. A Cultural Resource Assessment Survey (CRAS) has been prepared as part of the study to comply with federal and state regulations. In March 2012, FDOT, on behalf of Pinellas County, coordinated the proposed project's area of potential effect (APE) and CRAS methodology with your office and the State Historic Preservation Officer (SHPO) and in August 2012, FDOT, on behalf of Pinellas County, coordinated the National Register of Historic Places (NRHP) Determination of Eligibility (DOE) with your office and SHPO.

This transmittal includes two bound copies of the CRAS dated February 2013; 16 Florida Master Site File (FMSF) forms (8PI12017, 8PI12043-8PI12055, 8PI12068, and 8PI12069); the DOE; a CD containing the FMSF and DOE photos and forms; and a Survey Log Sheet.

No previously recorded or newly recorded archaeological sites were located within the archaeological APE.

The historic resources survey identified 16 newly recorded historic resources within the APE: Beckett Bridge (8PI12017) and 15 buildings (8PI12043-8PI12055, 8PI12068, and 8PI12069). Beckett Bridge (8PI12017) has been determined eligible for listing in the NRHP as an individual historic resource. The Federal Highway Administration (FHWA) concurred that Beckett Bridge is individually eligible for listing in the National Register on September 17, 2012. SHPO also concurred with these findings on October 8, 2012. The 15 structures are considered ineligible for listing in the NRHP.

Ms. Linda Anderson
Beckett Bridge PD&E Study
County Project ID: *PID 2161*; Florida DHR Project File No: 2012-2526
FDOT Financial Project ID: 424385-1-28-01
February 20, 2013
Page 2 of 3

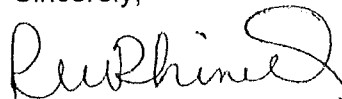
A historic resources reconnaissance survey was also undertaken in order to address historic resources along a proposed detour route which would be required for removal of the existing bridge, or during construction for the Beckett Bridge. If any of the build or rehabilitation alternatives are selected, it is anticipated that the existing Beckett Bridge route will be closed for approximately six months to two years; therefore, a detour route will be necessary. One NRHP-listed historic district and six previously recorded historic resources that are considered individually eligible for inclusion in the NRHP were identified. The historic resources include the NRHP-listed Tarpon Springs Historic District (8PI1712), the Edward Newton Knapp House (8PI238), the William T. Fleming House (8PI1617), the George Clemson House (8PI1619), the George Clemson Auxiliary (8PI1620), the Marshall H. Alworth House (8PI1621), and the Bigelow Cottage (8PI1625). The six identified significant buildings are part of the 1990 NRHP-listed Tarpon Springs Historic District (8PI1712). As part of the reconnaissance survey, one newly identified resource appears to be individually eligible for the NRHP and is located at 115 North Park Avenue. As agreed in the methodology coordination, a FMSF form was not prepared for this resource.

This information is being provided in accordance with the provisions of the National Historic Preservation Act of 1966 (as amended), which are implemented by the procedures contained in 36 Code of Federal Regulations (CFR), Part 800, as well as the provisions contained in the revised Chapter 267, Florida Statutes (F.S.).

Provided you approve the recommendations and findings in the enclosed cultural resource document, please coordinate with SHPO that Beckett Bridge is NRHP-eligible but the other 15 historic structures are not. One copy of the document is for your files.

If you have any questions, or if I may be of assistance, please contact me at (813)975-6496 or robin.rhinesmith@dot.state.fl.us, or Rebecca Spain Schwarz at (813)281-8308 or rebecca.spain-schwarz@atkinsglobal.com.

Sincerely,



Robin Rhinesmith
Environmental Administrator

Enclosures

cc: Theresa Farmer, FDOT
Roy Jackson, FDOT CEMO
Tony Hornnik, Pinellas County
David Talhouk, Pinellas County
Ann Venables, EC Driver
Amy Streelman, Janus Research
Rebecca Spain Schwarz, Atkins

The FHWA finds the attached Cultural Resource Assessment Survey complete and sufficient and ✓ approves / does not approve the above recommendations and findings.

The FHWA requests the SHPO's opinion on the sufficiency of the attached Cultural Resource Assessment Survey and the SHPO's opinion on the recommendations and findings contained in this cover letter and in the comment block below.

FHWA Comments:

PLEASE ADDRESS COMMENTS / OPINION TO LINDA ANDERSON, FHWA:

P: 850-553-2226 E: linda.anderson@dot.gov.

PLEASE CC: ROBIN RHODESMITH, FDOT D7; NAHIE DETZIO, FHWA;
AND BOY JACKSON, FDOT COMO.

/s/ Linda Hawk

David Hawk
Acting Division Administrator
Florida Division
Federal Highway Administration

3-13-13

Date

The Florida State Historic Preservation Officer finds the attached Cultural Resource Assessment Survey complete and sufficient and concurs with the recommendations and findings provided in this cover letter for SHPO/DHR Project File Number
2013-1021

[Signature]

Robert F. Bendus, Director
Division of Historical Resources
and State Historic Preservation Officer

4/4/13

Date

APPENDIX C

Environmental Resource Agency Coordination Letters

From: [Hornik, Tony](#)
To: [Venables, Ann](#)
Cc: [Bellhorn, Paul A](#)
Subject: FW: NMFS response to Beckett Bridge Wetland Evaluation/Essential Fish Habitat Technical Memorandum
Date: Wednesday, April 17, 2013 10:32:01 AM

FYI

Tony Hornik, P.E., S.I.
Division Engineer
DEI - Eng & Tech Support Division
14 St. Ft. Harrison
Clearwater, FL 33756
Work 727-464-3640
Cell 727- 272-8630
thornik@pinellascounty.org

All government correspondence is subject to the public records law.

From: David Rydene - NOAA Federal [mailto:david.rydene@noaa.gov]
Sent: Monday, April 15, 2013 2:14 PM
To: Hornik, Tony
Subject: NMFS response to Beckett Bridge Wetland Evaluation/Essential Fish Habitat Technical Memorandum

NMFS staff has reviewed the March 2013 Wetlands Evaluation/Essential Fish Habitat Technical Memorandum for the Beckett Bridge (Riverside Drive from Chesapeake Drive to Forest Avenue in Pinellas County, Florida) PD&E Study. The essential fish habitat effect determinations appear to accurately reflect potential impacts to NMFS trust resources for the various bridge removal, rehabilitation, and replacement alternatives under consideration.

Given the relatively low quantity of impacts to fish habitats estimated for all the alternatives, the proposed conceptual mitigation plan seems reasonable. In terms of the options laid out in Section 4.3 (Mitigation Alternatives) of the document, NMFS is generally more inclined to accept appropriate off-site (but within the same drainage basin) "in-kind" mitigation, rather than "out-of-kind" mitigation for unavoidable project impacts.

NMFS requests continued coordination as the project moves further along in the process, a bridge alternative is selected, and detailed compensatory mitigation proposals are developed.

--

David Rydene, Ph.D.
Fish Biologist
National Marine Fisheries Service
Habitat Conservation Division
263 13th Avenue South
St. Petersburg, FL 33701
Office (727) 824-5379
Cell (813) 992-5730
Fax (727) 824-5300



United States Department of the Interior

U. S. FISH AND WILDLIFE SERVICE

7915 BAYMEADOWS WAY, SUITE 200
JACKSONVILLE, FLORIDA 32256-7517

IN REPLY REFER TO:

FWS Log No. 41910-2013-1-0177

June 12, 2013

Tony Hornnik
Engineering and Technical Support Division
Pinellas County Environment and Infrastructure
14 S. Ft. Harrison Drive – 6th Floor
Clearwater, Florida 33756

Dear Mr. Hornnik:

The Fish and Wildlife Service (Service) received your two letters dated March 29, 2013, regarding the Beckett Bridge Project Development and Environment Study (PD&E Study). Included were two URS Corporation technical memoranda (reports), “Biological Assessment” and “Wetlands Evaluation/Essential Fish Habitat.” You requested that the Service comment on the two reports, and specifically provide our concurrence with listed species effects determinations and proposed conceptual mitigation. We provide the following comments in accordance with section 7 of the Endangered Species Act of 1973 (ESA), as amended (16 U.S.C. 1531 *et seq.*), the Marine Mammal Protection Act of 1972 (MMPA), as amended (16 U.S.C. 1361 *et seq.*).

Beckett Bridge is located on Riverside Drive in Tarpon Springs, Pinellas County, Florida (28.1499N and -82.7651W). It spans Whitcomb Bayou, part of the Anclote River and bayou complex. The PD&E Study, conducted in coordination with the Florida Department of Transportation and the Federal Highway Administration, evaluates alternatives to remove, rehabilitate, or replace the existing bridge. The reports provide a fair representation of listed species, wetlands, and other habitats present that could be impacted by Beckett Bridge project alternatives. Appendix A of the Biological Assessment provides agency comments and concerns over potential project effects from reviews that occurred in 2010. Since a project alternative has not been selected and the details of potential work are not yet established, we find it premature to concur with many conclusions that the reports draw regarding listed species and impact mitigation.

For example, the Biological Assessment report provides effect determinations for federally listed species potentially present in the project area. Determinations include “may affect, not likely to adversely affect” for species including the Florida manatee (*Trichechus manatus latirostris*), Gulf sturgeon (*Acipenser oxyrinchus desotoi*), and five species of sea turtles. As noted in the Biological Assessment, Whitcomb Bayou is designated an Important Manatee Area (IMA) in the 2013 Corps of Engineers Effect Determination Key for the manatee and dredging is restricted from November 15 through March 31. Florida manatees utilize the Anclote River and associated bayous for calving, mating, foraging, resting and as travel corridors. Aerial surveys by the Florida Fish and Wildlife Conservation Commission (FWC) indicate that Whitcomb Bayou receives substantial use by manatees year-round. In order to reduce the effects of the project on the manatee, Pinellas County has committed to implementing the “Standard Manatee Conditions for In-Water Activities” developed by the Service. Pinellas County has also committed to coordinating with the Service and

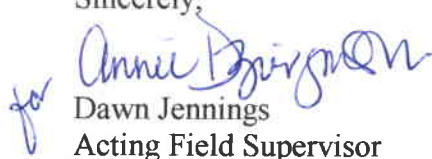
FWC to determine additional site-specific manatee protection measures to be implemented during construction. While we are encouraged by both of these commitments, until such time as site specific conditions to address potential impacts are developed and agreed to, we cannot concur with a “may affect, not likely to adversely affect” determination for the manatee. Without knowing construction details, including timing and duration of the proposed work, and whether blasting will be utilized to remove existing bridge structures, appropriate conditions to safeguard manatees and other aquatic species are not determinable.

The Service and the National Oceanic and Atmospheric Administration’s National Marine Fisheries Service (NMFS) share federal jurisdiction for Gulf sturgeon and sea turtles under the Act. By agreement, in estuarine environments NMFS has the lead on Gulf sturgeon where the lead federal reviewing agency is the Corps of Engineers, which is likely in this instance. The Service only has responsibility for sea turtles on nesting beaches and the NMFS has jurisdiction for sea turtles in the marine environment. In projects such as this, where any sea turtles would not be nesting, but may be present in the bayou, NOAA has jurisdiction.

We agree with the Biological Assessment’s conclusions on piping plover (*Charadrius melodus*), wood stork (*Mycteria americana*), eastern indigo snake (*Drymarchon corais couperi*), and federally listed plants. Appropriate habitat is not present for the piping plover. While the project site is within the core foraging area of several active wood stork colony sites, little or no suitable foraging habitat is present in the project area. As the result of residential development, no undisturbed upland habitat occurs on or near the project site that might support the eastern indigo snake or listed plants. As a result, “Standard Construction Measures for the Eastern Indigo Snake” will not be required.

Based on information provided in the Wetland Evaluation/Essential Fish Habitat report, alternatives being considered may impact up to 0.03 acre of wetland consisting of oyster bars and mangrove swamp; no seagrass beds would be impacted. Bridge pilings may be removed and replaced, but it is assumed that no net impacts to open water would occur. Since impacts are not yet known, mitigation to offset project impacts to wetlands, including essential fish habitat, is as of yet undetermined and could be either on-site or off-site. We encourage avoidance of impacts to wetlands and particularly to mangroves and oyster bars that support foraging and nesting for migratory birds.

We appreciate commitments by Pinellas County to conserve fish and wildlife and your plans to coordinate further with the Service and other agencies during the design and implementation phase of the project. If you have any questions regarding this letter or to further coordinate with the Service regarding this matter, please contact Peter Plage at (904)731-3085.

Sincerely,

for Dawn Jennings
Acting Field Supervisor

cc:

Terry Gilbert-FFWCC

Brandon Howard- NMFS

Joseph Severson - FDOT



**Florida Fish
and Wildlife
Conservation
Commission**

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Karen Ventimiglia
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Nick Wiley
Executive Director

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Hearing/speech-impaired:
(800) 955-8771 (T)
(800) 955-8770 (V)

MyFWC.com

April 22, 2013

Mr. Tony Hornik, Project Manager
Pinellas County Engineering and Technical Support Division
14 S. Ft. Harrison Avenue – 6th Floor
Clearwater, FL 33756
thornik@co.pinellas.fl.us

Re: Beckett Bridge, Pinellas County, Wetlands Evaluation and Biological Assessment
(ETDM #13040)

Dear Mr. Hornik:

The Florida Fish and Wildlife Conservation Commission (FWC) staff has reviewed the Wetland Evaluation/Essential Fish Habitat Technical Memorandum (WETM) and the Biological Assessment Technical Memorandum (BATM) for the above-referenced project. These reports were prepared as part of the PD&E Study for the proposed project. We provide the following comments and recommendations for your consideration in accordance with Chapter 379, Florida Statutes (F.S.), and Rule 68A-27, Florida Administrative Code (F.A.C.).

The project involves the potential repair or replacement of the Beckett Bridge over Whitcomb Bayou in Tarpon Springs. The Beckett Bridge is one of the few single-leaf, rolling-lift bascule bridges remaining in Florida. Alternatives under consideration include: no build – maintain existing bridge, no build – remove existing bridge, rehabilitate existing bridge, replace with a moveable bridge, and replace with a fixed bridge. Whitcomb Bayou connects to the Anclote River to the north.

Uplands adjacent to the bridge contain residential and marina development. The shoreline beneath the bridge is seawalled, although there are a few scattered mangroves in the vicinity. Surveys revealed no seagrasses near the bridge, but oysters have colonized the bridge pilings and other hard surfaces in the Bayou.

The WETM evaluated wetland impacts associated with the build alternatives, and found them to be minimal, resulting in only 0.003 to 0.005 units of wetland functional loss. Compensatory mitigation will be offered for all unavoidable wetland impacts during the state and federal permit process.

The BATM evaluated potential project impacts to 25 wildlife species classified under the Endangered Species Act as Federally Endangered (FE) or Threatened (FT), or by the State of Florida as Threatened (ST) or Species of Special Concern (SSC), plus the bald eagle. The bald eagle was delisted by state and federal agencies, but this species remains protected under state rule in Section 68A-16.002, F.A.C. and by the federal Bald and Golden Eagle Protection Act (16 U.S.C. 668-668d).

Listed species were evaluated based on range and potential appropriate habitat or because the project is within a U.S. Fish and Wildlife Service (USFWS) Consultation Area. The following listed species were evaluated in the BATM: Gulf sturgeon (FT), American alligator (FT), Eastern indigo snake (FT), loggerhead sea turtle (FT), green sea turtle (FE), leatherback sea turtle (FE), hawksbill sea turtle (FE), Kemp's ridley sea turtle (FE), Southeastern kestrel (ST), Florida sandhill crane (ST), piping plover (FT), snowy plover (ST), least tern (ST), wood stork (FE), limpkin (SSC), snowy egret (SSC), reddish egret (SSC), little blue heron (SSC), tri-colored heron (SSC), white ibis (SSC), roseate spoonbill (SSC), American oystercatcher (SSC), brown pelican (SSC), black skimmer (SSC), and Florida manatee (FE).

Project biologists made a finding of “no effect” for the Southeastern American kestrel and Florida sandhill crane, and a finding of “not likely to adversely affect” for the wood stork and Eastern indigo snake. For all the other evaluated species, a determination that the project “may affect, but is not likely to adversely affect” these species was concluded in the report. We agree with this determination and support the project commitments for protected species, which include the following:

1. Compliance with the USFWS “Standard Protection Protocols for the Eastern Indigo Snake” and paragraph E of the U.S. Army Corps of Engineers Eastern Indigo Snake Programmatic Key.
2. Compliance with the USFWS and FWC approved “Standard Manatee Construction Conditions” during all in-water construction phases of the project, and coordination with the USFWS and FWC during the design and permitting phases of the project for additional site-specific manatee protection measures to be implemented during construction.
3. Submission of a blasting plan (if blasting occurs), which includes the use of qualified observers and an aerial survey, to USFWS and FWC for review and approval prior to construction.
4. Coordination of wetland impacts with the appropriate resource agencies and propose mitigation to offset any adverse impacts to listed species habitat, if determined to be warranted.
5. If an active bald eagle nest is identified within the 660-foot buffer zone around the construction area, mitigation measures will be implemented to avoid disturbing the species, which may include control of the timing and location of construction activities and establishment of a buffer zone around active nesting sites.
6. Coordination with FWC for the removal of the osprey nests on a utility pole within the construction area during the design and permitting phase of the project.

Thank you for the opportunity to review the WETM and BATM for the Beckett Bridge project in Pinellas County. If you need further assistance, please do not hesitate to contact Jane Chabre either by phone at (850) 410-5367 or at FWCConservationPlanningServices@MyFWC.com. If you have specific technical questions regarding the content of this letter, contact Brian Barnett at (772) 579-9746 or email brian.barnett@MyFWC.com.

Sincerely,



Scott Sanders, Director
Office of Conservation Planning Services

ss/bb

ENV 1-13-2

Beckett Bridge Replacement or Repair_17439_042213

cc: Theresa Farmer, FDOT District 7, theresa.farmer@dot.state.fl.us