

Pinellas County Board of County Commissioners (BCC)
315 Court Street
Clearwater, Florida 33756

December 3, 2013

WORK SESSION AGENDA

9:30 – 11:30 a.m.

4th Floor Clerk's Conference Room

1. [Joint Meeting with the BCC and Pinellas County Legislative Delegation](#)

1:00 p.m.

5th Floor BCC Assembly Room

2. [Behavioral Health Care Services](#)
3. [Charter County and Regional Transportation System Surtax Discussion](#)

Citizens' Comments Will Follow Presentations

Any Person Wishing to Speak During the "Citizens' Comments" Portion of the Work Session Agenda Must Have a Yellow Card Completed and Given to the Agenda Staff at the Staff Table. The Chairman Will Call the Speakers, One by One, to the Podium to be Heard. Each Speaker May Speak up to Three (3) Minutes.

**Joint Work Session of the
Pinellas County Board of County Commissioners
and Pinellas County Legislative Delegation**

Tuesday, December 3, 2013
9:30 to 11:30 am

Pinellas County Courthouse
315 Court Street, Clearwater, Florida 33756
Fourth Floor Clerk's Conference Room

AGENDA


Greetings/Introductions: Kenneth T. Welch, Chairman, Board of County Commissioners
Larry Ahern, Chair, Pinellas County Legislative Delegation


- I. Review 2014 Legislative Agenda
- II. National Flood Insurance Program (Biggert-Waters Flood Insurance Reform Act)
- III. Resources & Ecosystems Sustainability Tourist Opportunity and Revived Economics (RESTORE) Act
- IV. Other Items

12.3.13 # 2

**MEMORANDUM**

TO: The Honorable Chairman and Members of the Board of County Commissioners

THRU: Robert S. LaSala, County Administrator 

FROM: Gwendolyn C. Warren, Executive Director, Health and Community Services 

SUBJECT: Board of County Commission Behavioral Health Care Workshop

DATE: November 20, 2013

Behavioral health care services are a critical component for maintaining a healthy and stable community in Pinellas County. The behavioral health care system is strengthened by a significant investment of County resources which requires regular due diligence to ensure effective service delivery. County resources provided to the behavioral health care system include financial investments, facilities, staff programmatic support, and other essential resources. In Fiscal Year 2013, Pinellas County has provided more than \$8 million in supportive funding to a series of local providers to deliver behavioral health care to Pinellas County residents. As we prepare to conduct a review of the current system's effectiveness with local agencies, it is important to first gain an understanding of the current services from stakeholders involved in the delivery system.

The workshop is dedicated to bringing together service providers and stakeholders to help the County better understand the current status and capacity of the behavioral health care system. Local service partners have taken the time to highlight the current programs, services, measures, and processes of the County's behavioral health care system. In addition, these partners will answer critical questions regarding how we can all assist and collaborate more effectively to improve behavioral health care services, access, and efficiency.

Following the workshop, Health and Community Services will engage our partners and stakeholders in discussions regarding behavioral health service delivery, outcomes and measures, gaps, and efficiencies. Our goal is to develop recommendations, where appropriate, that will be presented to the Board of County Commissioners in the Spring of 2014 to help enhance access to care and promote the most effective service delivery system for Pinellas County citizens.



Pinellas County Behavioral Health System

PARTNERS

218 TOTAL YEARS

- Boley Centers – since 1970 – CARF – 173 staff
- Directions for Living – since 1981- CARF – 325 staff
- PEMHS – since 1981- JACHO – CARF – 220 staff
- Suncoast Center – since 1944 – CARF – 270 staff
- PAR – Since 1970 – CARF – 457 staff

1455 STAFF

All Partners are Nationally Accredited

Commission of Accreditation of Rehabilitation Facilities

- CARF- thorough audits & national standards every 3 years & subject to random audits & audits upon complaints
- The 4 Major CARF goals measure:
 - *Effectiveness*
 - *Efficiency*
 - *Access*
 - *Satisfaction*



Number of Clients FY 12-13*

60,851 UNDUPLICATED CLIENTS

DOESN'T COUNT THE ALMOST **80K** CITIZENS CONTACTED THROUGH
OUTREACH OR WHO ARE SCREENED FOR MH/SA

Almost **2 million** unique services per year

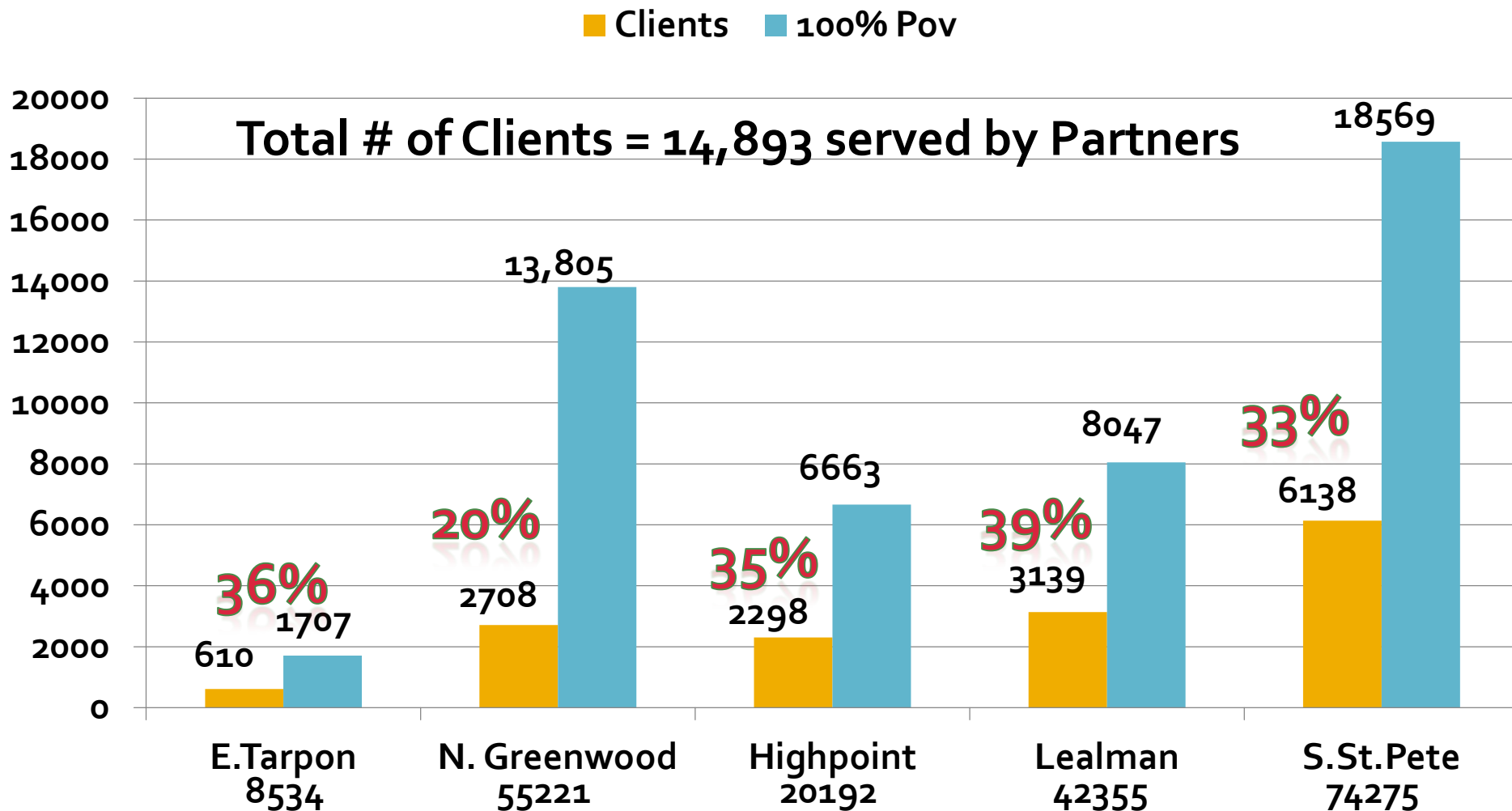
5 TARGET AREAS = 14,893 CLIENTS

AVG 90% OF \$\$ GOES TO DIRECT SERVICES



Clients in 5 Target Areas

Update on the Economic Impact of Poverty Report for the Pinellas County Board
of County Commissioners 2013

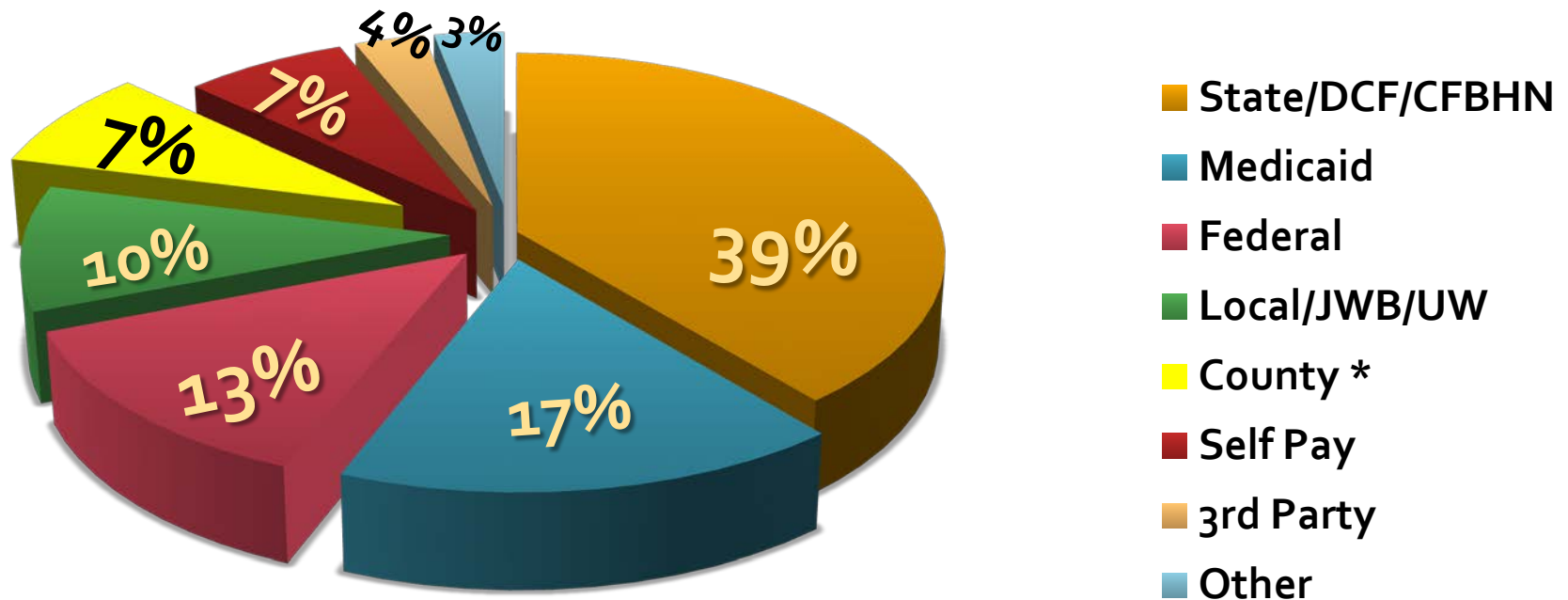


How Citizens Access Care

- Each company has an access number – most are 24 hours (*if applicable*)
- Each company refers to one another & staffs work together thru inter-agency referrals to make transitions smooth
- Where applicable, providers have walk-in appointments
- Warm handoffs – direct staff to staff consultation – including Dr. to Dr. (*when necessary*)

Behavioral Health Funding Sources

Funding totals: \$91M

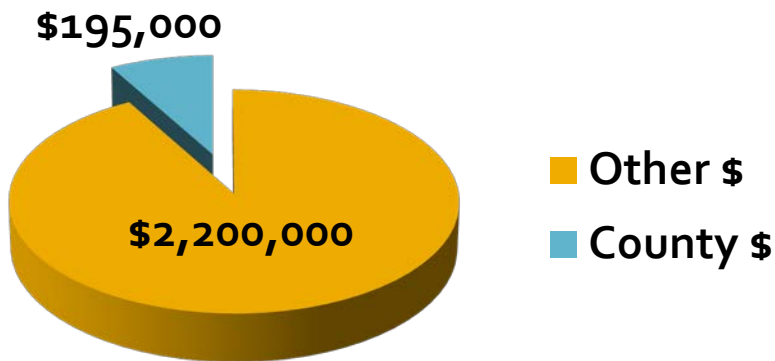


★ County Includes In-Kind

Cost of Detox & CSU

DETOX

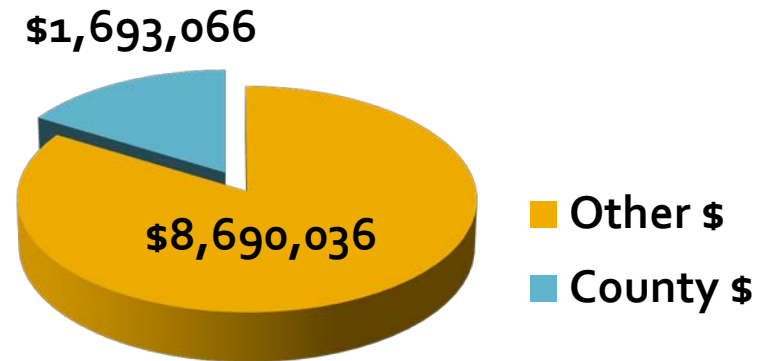
Total Costs = \$2,395,000



Detox Average LOS = 4 days

CSU

Total Costs = \$10,383,102



CSU Average LOS = 2 days

The Broad Spectrum Continuum of Care- Behavioral Health Care (SA/MH)

(Relative States)

(At Risk)

(Pathological Problems)

Total or Selective
Abstinence/NO
MH issues

Some
Indicators

No Issues or
“At-Risk”

Episodic or
Situational
Problems

Chronic
Problems

Addicted/
Moderate
to SMI

Total or
Selective
Recovery

No
Problems

Time-Limited
Issues(up to 6
mo)

Issues Not
Problematic

Time-
Limited
problems

Long-term
MH/SA
Problems

Early,
Middle
, Late
stage
MH/SA

NO
Problems/
Remission/
Controlled
MH/Non-
Use

Primary Prevention Programs

Intervention Services

Treatment

Aftercare/
Continuing Care

- Education ★
- Alternatives ★
- Promotion of Healthy Living ★
- Affective (feelings) Programs ★

- Information/CBT/education ★
- Screen/Asses/Referral ★
- Detox/CSU ★
- Family Based Services ★
- In-Home ★
- School / Job Based ★

- Detox/CSU ★
- Residential ★
- Out-client/IOP ★
- Hospital
- Extended CARE ★

- A.A./NAMI ★
- Non-residential ★
- Housing ★
- Ancillary Services ★
- Recovery Homes
- In-Home Services ★

Primary Prevention Programs

- Education
 - *Pre-Schools*
 - *Elementary-Middle-HS*
 - *Employee Assistance Program (EAP) / Student Assistance Program (SAP) – education - referral*
- Alternatives
 - *Parenting Programs*
 - *eServices – education*
 - *LiveFree! coalition including fiscal management & partner involvement*
- Promotion of Healthy Living
- Affective (feelings) Programs

Intervention Services

- **Information**
- **Cognitive Behavioral Techniques /Education, etc.**
- **Screening – Assessment – Referral**
- **Detox/CSU**
- **Family Based Services**
- **In-Home**
- **School / Job Based**
- *24 hour Access/ Screening/Assessment*
- *Detox & CSU*
- *In-Home Services*
- *Family Intervention*
- *EAP/SAP – assessment*
- *eServices Intervention*
- *Trauma Informed Services*
- *Florida Assertive Community Treatment Team (FACT)*
- *Crisis Assessment Treatment (CAT)*
- *Child Welfare processes*
- *Hospital Neo-Natal Intensive Care Units (NICUs)- on-site*
- *Drug Screening Lab – 400K tests per year*

Treatment

- Detox - Outpatient
 - Residential
 - Out-client/IOP
 - Hospital Based
 - Extended CARE
- *Out Patient Detox*
 - *Residential levels, 1,2,3*
 - *Outpatient, Intensive Out - Patient, for individuals, marriage, family*
 - *Medication check-ups; medication management*
 - *eServices Individual, Family, Group*
 - *Medication Assisted Patient Services (MAPS)*
 - *FACT Team*
 - *CAT Team*

Aftercare/Continuing Care

- **A.A./NAMI * (on-Site)**
 - **Non-residential**
 - **Housing**
 - **Ancillary Services**
 - **Medication Management**
 - **Recovery Homes ***
 - **In-Home Services**
- *After Care Groups*
 - *Follow-ups*
 - *Transitional & Permanent Housing*
 - *Medication Management*
 - *In-Home services*
 - *Linkage to Recovery Homes & Support groups*
 - *H & I onsite AA, NA, etc.*

* Not provider by partners

Special Populations

- Homeless individuals & families
- Veterans
- Pregnant, Post-Partum & Parenting Women
 - *Out Patient/Intensive Out Patient/Case Management*
 - *Working in NICUs*
 - *Residential*
 - *Developmental Services for children & Child Welfare Involved*
- Co-Occurring (*both Mental Health/Substance Abuse*)
- Mild, Moderate & Severely mentally ill
- Long /short Term residential for substance abuse
- CSU/Detox
- Forensics
- Trauma & PTSD
- Elderly
- Children/Adolescents

Affordable Care Act Preparation

- All invested in the same Electronic Health Record- AVATAR
- All meet monthly to discuss process (WIN *meeting*)
- All meet monthly with the Managing Entity Regional to coordinate service delivery, current and future planning in the CFBHN Regional Meeting
- All have Access Centers (*some 24 hours*)

All Provider Partners must be

■ Efficient –

- Keep admin rates as low as possible w/o sacrificing quality
- Share processes and staff – but have very few redundant services except where necessary to meet demand or need

■ Effective –

- Constant QA/QI/CQI to improve outcomes - all partners MEET or EXCEED funder benchmarks
- Reduce /Improvement in services–
 - wait lists – time to admission – readmissions – use of Ers and deep end services, etc.

All Partners Leverage \$\$



- Since incorporation - together the partners have secured close to \$150,000,000 (*and continuing*) Federal grant dollars for Pinellas County
- These \$\$ have had a lasting effect on the service continuum and improved delivery of services and increased use of Evidence Based Practices
- Built housing & buildings devoted to services to Pinellas citizens – emphasis on those who are the most vulnerable – *MH/SA; Homeless; child welfare involved – chronic mental health issues*

Complexity & Mitigating Factors

- Categorical funding – funding designating a “certain” population; strict LOS, etc.
- Braided funding needed to ensure continuum of care services and sustainability
- All funders want to be payors of last resort
- All funders have unique reporting requirements (*often using a unique platform*) and specific outcome metrics in addition to general ones
- MOUs & Contracts - over 150 among partners
- Like most social services entity – low pay & high turnover in the most stressful/complex sections of the system (*child welfare serving programs, etc.*)

Pending Impacts to the System

- Sequestration? Spring of 2014
- Block Grant – in jeopardy – especially effects women & children's services?
- State Funding Issues: cuts, non-reoccurring funds , funding equity shifts
- Further push to Limit Residential Services & intensive services even for the most complicated cases
- Loss of.....unpredictable! Constant threats to funding & services

Now & in the Future

- Strengthen existing MOUs to include providing the interchange of information now that all EHRs are compatible
- Already share some staff for cost efficiency – but continue to look for more areas to share
- Already co-located in many instances – continue to look for more opportunities
- Look to improving mobile SA/MH & in-home services



- Working together to serve the County's most vulnerable citizens
- Aggressively seeking and obtaining Federal grants – most are collaborations
- Aggressively working on partnerships, alliances to save money and lower administrative costs
- Maintaining critical services without any funding/per diem increases in years!!!

The Future of Healthcare

- Efficient/ Effective Continuum of Care/Services require:
 - New/Innovative approaches
 - *Consolidation; sharing staff & facilities; mergers; partnerships; ASOs etc.*
 - *Can lower costs OR increase types of services available*
 - *Increase the number served*
 - *eServices –Virtual services*
- Standardization (common EHRs, Clinical Pathways, outcomes, etc.) increases;
 - Access improvements; communication/sharing of health information; aggregation of data for quality assurance & improvement, etc.
 - Accountability and Ability to access performance

We are Pinellas County Behavioral Health Leaders who are systems thinkers. We have responded to challenges, changes & cuts with creative solutions every year of our existence.


For over 40 years, our organizations have been the safety net for our most vulnerable citizens. We pledge to work as a group with the county to Preserve, Improve and Expand services!!!

**Plans are nothing;
planning is everything.**
Dwight D. Eisenhower.

WORK SESSION AGENDA:

12.3.13 #3

TO: The Honorable Chairman and Members of the
Board of County Commissioners

FROM: James L. Bennett, County Attorney 

SUBJECT: Ordinance Levying a One Percent Charter County and Regional
Transportation System Surtax Subject to Referendum Approval

DISTRIBUTION: Robert S. LaSala, County Administrator

DATE: December 3, 2013

Attached is the latest version of the Transportation System Surtax Ordinance for consideration at your December 3, 2013 work session, with revisions made by your staff as a result of the discussions at the November 19, 2013 Board of County Commissioners ("Board") meeting. Also attached are proposed findings of fact that the PSTA staff has requested that the Board consider incorporating into the Ordinance. PSTA staff will present information at the work session to support these findings.

JLB:DRL:sme
Attachments

ORDINANCE NO. 13- _____

AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF PINELLAS COUNTY LEVYING THE CHARTER COUNTY AND REGIONAL TRANSPORTATION SYSTEM SURTAX SUBJECT TO ELECTOR APPROVAL AT A RATE OF ONE PERCENT; ESTABLISHING THE EFFECTIVE DATE OF THE SURTAX; PROVIDING FOR ADMINISTRATION, COLLECTION, AND ENFORCEMENT OF THE SURTAX; PROVIDING FOR THE DISTRIBUTION, USE AND FINANCIAL MANAGEMENT OF SURTAX PROCEEDS; CALLING FOR A REFERENDUM ELECTION FOR APPROVAL OF IMPOSITION OF THE SURTAX; PROVIDING A BALLOT TITLE AND SUMMARY OF THE PROPOSED REFERENDUM QUESTION; PROVIDING FOR NOTICE OF THE REFERENDUM ELECTION; PROVIDING FOR NOTICE TO BE GIVEN TO THE DEPARTMENT OF REVENUE; PROVIDING FOR INCLUSION IN THE PINELLAS COUNTY CODE; PROVIDING FOR OTHER MODIFICATIONS THAT MAY ARISE AT THE PUBLIC HEARING AND WITH RESPONSIBLE AUTHORITIES; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

WHEREAS, Sections 212.054 and 212.055(1), Florida Statutes (the "Acts") authorize certain counties in Florida, including charter counties, to levy a discretionary sales surtax referred to as the "Charter County and Regional Transportation System Surtax" ("Surtax") subject to elector approval; and

WHEREAS, the Board of County Commissioners ("Board") previously declared its intent in Resolution No. 13-19 to place a referendum question on the November 4, 2014 ballot seeking approval of a levy of up to one percent Surtax to fund countywide transportation projects; and

WHEREAS, the Pinellas Suncoast Transit Authority ("PSTA"), a transportation authority created by a special act to purchase, own and/or operate transit facilities within Pinellas County has developed a plan for the improvement, construction, equipping, operation, maintenance and financing of public transit benefitting Pinellas County including an expanded bus service with bus rapid transit, increased frequency and extended hours, local passenger rail and regional connections, commonly referred to as the "Greenlight Pinellas Plan;" and

WHEREAS, the revenues generated by the Surtax are needed to fund the costs of public transit and the repayment of any bonds or other obligations or indebtedness which may be incurred for those purposes; and

WHEREAS, it is the intent of Board to levy the Surtax at a rate of one percent (1%) pursuant to the provisions contained in the Acts as provided herein; and

WHEREAS, pursuant to Chapter 163, Florida Statutes, and the Acts, the Board is authorized and intends to enter into an interlocal agreement with the PSTA to establish with specificity the use of Surtax revenues by PSTA for the improvement, construction, operation, maintenance and financing of public transit benefitting Pinellas County, including an expanded bus system with bus rapid transit, increased frequency and extended hours, local passenger rail with regional connections (the "Interlocal Agreement"); and

WHEREAS, the use of Surtax revenues for the repayment of bonds and other obligations or indebtedness incurred to provide public transit is appropriate and permissible in accordance with the Acts; and

WHEREAS, the Board finds that the levy of the Surtax is in the best interests of Pinellas County, Florida and its citizens and is necessary to sufficiently fund needed transportation improvements throughout the County.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF PINELLAS COUNTY, FLORIDA, in a meeting duly assembled this _____ day of _____, 2013, that:

Section 1. Incorporation of Recitals.

The above findings and recitals are hereby incorporated herein and made a part of this Ordinance.

Section 2. Imposition and Levy of the Charter County and Regional Transportation System Surtax.

(a) There is levied and imposed by Pinellas County, the Charter County and Regional Transportation System Surtax authorized by Section 212.055(1), Florida Statutes, throughout the incorporated and unincorporated areas of Pinellas County, at the rate of one percent (1%) on transactions taxable pursuant to Section 212.054, Florida Statutes, subject to the approval of a majority of the electors of Pinellas County voting in a referendum election called for the purpose of determining whether such Surtax should be levied.

(b) The levy of the Surtax, if approved by a majority of the electors as required by paragraph (a) shall be limited to the purposes set forth in this Ordinance and shall take effect January 1, 2016, and shall remain in effect until December 31st of the year in which this Ordinance and the levy is repealed as provided by law.

Section 3. Administration, Collection and Enforcement.

The Florida Department of Revenue shall have all responsibility for the administration, collection, and enforcement of the Surtax levied pursuant to this Ordinance.

Section 4. Distribution, Use and Financial Management of Surtax Proceeds.

(a) The Surtax shall be collected by the Department of Revenue and distributed monthly to Pinellas County ("County"). The County shall deposit the proceeds into the Transportation System Surtax Trust Fund, which fund is hereby created, to be held by the Pinellas County Clerk of the Circuit Court and Comptroller ("Clerk") solely for the benefit and distribution in accordance with the terms of this ordinance and any interlocal agreements providing for the distribution of Surtax proceeds.

(b) Subject to the limitations imposed by applicable law, the Surtax proceeds shall be used for the improvement, construction, operation, and maintenance of public transit benefitting

Pinellas County, including an expanded bus system with bus rapid transit, increased frequency and extended hours, and local passenger rail with regional connections, and for the payment of the principal and interest on indebtedness (including refinancing thereof) or other financial obligations which may be incurred for such transportation improvements, as authorized by the Acts. The County is authorized to enter into interlocal agreements pursuant to the Acts providing for the distribution of the proceeds from the Surtax to be expended for the purposes authorized in this Ordinance.

(c) The County shall enter into the Interlocal Agreement with PSTA for the distribution and use of the proceeds of the Surtax as provided in subsection (b) herein. Any Surtax proceeds deposited in the Transportation System Surtax Trust Fund shall be remitted to the PSTA in accordance with the Interlocal Agreement, and shall be used for the purposes authorized in subsection (b) herein, including the payment of the principal and interest on bonds or other obligations or indebtedness, or refinancing such bonds or other obligations, issued or incurred for such transit improvements, as authorized by the Acts and this Ordinance.

(d) The issuance of bonds or other obligations or indebtedness pledging the Surtax proceeds shall be subject to the prior approval of the Board, provided that upon such approval, the County shall not take any action that would impair debt obligations approved as provided in this subsection (d).

Section 5. Conduction of Referendum Election.

The Board hereby calls a referendum election and directs the Pinellas County Supervisor of Elections to conduct such election in conjunction with the General Election on November 4, 2014, for the submission of a referendum question to the electors of Pinellas County to determine whether a majority of electors voting in the election are in favor of the levy

of the Surtax on transactions occurring within Pinellas County and provided by law. Reasonable costs associated with conducting said election shall be paid by the County.

Section 6. Ballot Title and Summary.

(a) In accordance with the Acts, and Section 101.161, Florida Statutes, the following ballot title and summary are approved for submission to the electors of Pinellas County, Florida, for approval or rejection by a majority of the electors voting in the referendum election scheduled for November 4, 2014. The official ballot shall be in substantially the following form:

Title: Levy of Countywide One-Percent Sales Surtax to Fund Greenlight Pinellas Plan for Public Transit.

Summary: Shall the improvement, construction, operation, maintenance and financing of public transit benefitting Pinellas County, including an expanded bus system with bus rapid transit, increased frequency and extended hours, local passenger rail and regional connections be funded by levying a one-percent sales surtax from January 1, 2016 until repealed, with the proceeds initially deposited in a dedicated trust fund?

_____ YES, for the 1% sales surtax

_____ NO, against the 1% sales surtax

Section 7. Notice of Election.

The Clerk shall publish notice of the referendum in accordance with Section 100.342, Florida Statutes on the following dates: _____, 2014 and _____, 2014.

Section 8. Notice to the Department of Revenue and Department of State.

Upon completion of the referendum election called for in this Ordinance, the results of such election shall be certified in accordance with Chapter 100 and Chapter 102, Florida Statutes, to the Department of State. If it is determined upon certification of the results that the majority of the electors of Pinellas County voting in the referendum election are in favor of the levy of the Surtax, the Clerk shall, within ten (10) days of such certification, but in no event later

than November 16, 2015, submit a copy of this Ordinance and the certification of the election results to the Florida Department of Revenue. The notice shall specify that the Surtax will go into effect on January 1, 2016, and will be in effect until repealed by referendum, that a surtax of 1% will be imposed and provide such other information as the Department of Revenue requires by rule. The Clerk shall also provide the additional notice to the Department of Revenue required pursuant to Section 212.054(7)(b), Florida Statutes.

Section 9. Severability.

If any section, subsection, sentence, clause, phrase, or provision of this Ordinance is for any reason held invalid or unconstitutional by any Court of competent jurisdiction, such holding shall not be construed to render the remaining provisions of this Ordinance invalid or unconstitutional.

Section 10. Inclusion in the Pinellas County Code.

The provisions of this Ordinance shall be included and incorporated in the Pinellas County Code, as an addition or amendment thereto, and shall be appropriately renumbered to conform to the uniform numbering system of the Pinellas County Code.

Section 11. Filing of Ordinance; Effective Date.

In addition to the notices to the Department of Revenue as provided herein, pursuant to Section 125.66, Florida Statutes, a certified copy of this Ordinance shall be filed with the Department of State by the Clerk within ten (10) days after the enactment by the Board. This Ordinance shall become effective upon filing of the Ordinance with the Department of State.

PSTA'S PROPOSED FINDINGS OF FACT

WHEREAS, the Board finds that the transportation improvements will enhance access to major employment centers in Pinellas County, increasing the County's economic competitiveness, promote walkable communities, enhance mixed-use neighborhoods, promote economic and community redevelopment, protect stable neighborhoods, expand mobility choices for the citizens and visitors of the County, promote environmental stewardship, create jobs for the citizens of the County, address traffic congestion which will promote a more efficient countywide transportation system, including without limitation indirectly promoting more efficient delivery of public safety services, and provide greater community and regional connectivity.