

Pinellas County Board of County Commissioners (BCC)
BCC Assembly Room
315 Court Street, 5th Floor
Clearwater, Florida 33756

November 27, 2012

WORK SESSION AGENDA

Citizens' Comments Will Follow Each Presentation

9:30 a.m.

1. [Safe Harbor](#)
Presentation by Sheriff Bob Gualtieri
2. [Homeless Leadership Board](#)
Presentation by Sarah Snyder, President/CEO of the Pinellas County Homeless Leadership Board, Inc.
3. [County Homeless Assistance Programs](#)
Presentation by Gwendolyn Warren, Director of Health and Human Services

Order of Items is Subject to Change. All Times are Approximate. Break May be Taken.

"Citizens' Comments"

Any Person Wishing to Speak During the "Citizens' Comments" Portion of the Work Session Agenda Must Have a Yellow Card Completed and Given to Staff at the Staff Table. The Chair Will Call the Speakers, One by One, to the Podium to be Heard. Each Speaker May Speak up to Three (3) Minutes.



Pinellas County Sheriff's Office



Safe Harbor

January 6, 2011 – November 27, 2012

"Leading The Way For A Safer Pinellas"



Pinellas County Sheriff's Office

- Pinellas Safe Harbor (PSH) opened on January 6, 2011 as a **solution to a problem.**
- PSH accepts those that others will not accept.
- It is a jail diversion program and a cost-effective alternative to jail incarceration.
- Moreover, it provides a safe environment for people otherwise living and sleeping on the streets throughout Pinellas County.
- PSH is open and accepts residents **24/7.**



Pinellas County Sheriff's Office

- The PSH average daily population is approximately **400** residents.
- The maximum capacity is presently **470** beds.
 - **370** beds located inside the facility and an additional **100** beds located within the outside courtyard.
 - Female capacity is **85** and male capacity is **285** for beds inside the facility with another **100** beds available located within the outside courtyard. Both men and women can be placed in the outside courtyard.



Pinellas County Sheriff's Office

Safe Harbor Admissions

	2011 1/6/2011 – 12/31/2011	2012 1/1/2012 – 09/30/2012
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Total Admissions	3,950	3,611
Military Veterans	519	497
Chronically Homeless*	699	511
Physically Disabled	240	184
Diagnosed with Mental Illness	305	292
Acknowledged Alcohol/Drug Abusers	601	498
Living on the street with no identified housing before entering PSH	1,384	1,050
Came to PSH directly from jail or prison	385	349
Came from emergency shelters where they were no longer welcome	429	437

**As defined by TBIN through an evaluation of documented services.*



Pinellas County Sheriff's Office

City of Origin	Mid Jul – Dec '11	Jan – Sep '12	City of Origin	Mid Jul – Dec '11	Jan – Sep '12	City of Origin	Mid Jul – Dec '11	Jan – Sep '12
St. Petersburg	1,546	3,181	Dunedin	44	131	Kenneth City	12	12
Clearwater	1,692	3,698	Oldsmar	N/A	29	South Pasadena	5	3
Pinellas Park	321	729	Treasure Island	26	41	Clearwater Bch	14	29
Largo	315	815	Gulfport	14	29	Tampa	139	320
St. Pete Beach	37	59	Indian Shores	N/A	13	Hillsborough	9	4
Pinellas (uninc)	70	258	Indian Rocks Bch	10	38	Pasco	46	112
Tarpon Springs	45	168	Redington Shr	3	17	Manatee	2	1
Seminole	87	134	Safety Harbor	8	51	FL out of Metro	299	525
Madeira Beach	56	82	Ozona	9	0	Outside FL	157	271

"Leading The Way For A Safer Pinellas"



Pinellas County Sheriff's Office

- The daily cost to house a PCJ inmate is **\$106** and the daily cost to house a PSH resident is **\$13**.
- During 2010, **1,660** of all jail bookings were for ordinance violations.
- During 2011, **775** of all jail bookings were for ordinance violations.
 - This is a **53.3%** reduction from 2010.



Pinellas County Sheriff's Office

- In 2010, we had **49,826** bookings into the jail.
- In 2011, we had **47, 376** bookings into the jail, **2,450 (4.92%)** fewer.
 - The majority of this reduction was in misdemeanor charges.



Pinellas County Sheriff's Office

- If Safe Harbor were to close, a reasonable estimate is that at least **200** Safe Harbor residents would end up back in the jail.
- This would require opening two jail housing units at a cost to the Sheriff's Office alone of **\$4.5 million**. PSH is a cost-avoidance to the General Fund of at least **\$2.9 million**, annually.



Pinellas County Sheriff's Office

- PSH utilizes a “Master Case Management” system where each resident is assigned a master case manager who oversees the resident’s services and transition from start to finish.
- The other counselors and case managers provide specific services (i.e. mental health, drug/alcohol treatment, etc...) under the direction of the master case manager.



Pinellas County Sheriff's Office

Safe Harbor Staffing	Number of Staff:	Funded By:
Directions for Living Case Manager	4	Directions for Living
Directions for Living Case Manager	2	PCSO
Directions for Living Case Manager Supervisor	1	Directions for Living
Public Defender Case Manager	1	Public Defender
G4S Security Officers (24/7)	2 per 8 hour shift	PCSO
Criminal Justice Specialists	9	PCSO
Lieutenant	1	PCSO
Social Worker	2	PCSO
WestCare Case Manager	1	PCSO



Pinellas County Sheriff's Office

Safe Harbor Results

	2011 1/6/2011 – 12/31/2011	2012 1/1/2012 – 09/30/2012
Number of residents transitioned into permanent housing.	66	70
Number of residents placed in permanent housing with family or friends.	113	96
Number of residents placed in transitional housing.	136	99
Number placed in in-patient psychiatric or substance/alcohol abuse treatment facilities.	97	70
Number of residents placed in a more appropriate emergency shelter.	414	463



Pinellas County Sheriff's Office

PSH Success

- One female resident availed herself of support provided by Directions for Living and addressed some health issues through the Mobile Medical Unit. She became a good candidate for the HEP (Homeless Emergency Project) in Clearwater. She resided at HEP for several months. While living there, she was able to secure and maintain employment. Currently, she is living in her own two bedroom apartment, where she has been reacquainted with her daughter and fiancé.
- A couple residing together at Safe Harbor struggled with alcohol abuse and health issues. They were both provided with mental health case management and counseling through Directions for Living. They also received medical attention from the Mobile Medical Unit. The couple was able to participate in substance abuse groups through WestCare and attended AA meetings on a regular basis. After working with a social worker at PSH, the couple was able to obtain into their own apartment.

"Leading The Way For A Safer Pinellas"



Pinellas County Sheriff's Office

PSH Success

- A homeless man came to Pinellas Safe Harbor in August of this year. He was on probation and was not sure where his life was going. He was in fear of going back to prison due to his drug use. At Safe Harbor, he utilized the various support systems at the shelter and was referred to the WestCare Substance Abuse Counselor. An assessment was done and the resident began attending substance abuse groups. Not long after, he met with his probation officer and then appeared in court. Because of the assistance he received at the shelter, the judge gave him a second chance. He was sentenced into a transitional house instead of prison. He resided at Safe Harbor while he waited for his placement at Simply Hope.



Pinellas County Sheriff's Office

PSH Success

- A chronically homeless veteran had five admissions to Safe Harbor in 2011. The staff was able to engage him in services. He was referred to the Public Defender's Office through the Social Worker for their Jail Diversion Program. Once admitted into the program, the resident was able to receive case management with Jail Diversion. He is now in VASH housing, receiving social security and VA disability. The resident is now 100% service connected with the VA.
- Wells Fargo Bank recently began assisting residents at PSH with establishing checking accounts. Since July 2012, **48** individuals who never thought they could have an account, now do.



Pinellas County Sheriff's Office

We have served **628,349** meals since PSH opened, with **330,720** being donated by faith-based or other community organizations.

Current faith based group partners that are providing meals:

- Metropolitan Ministries has been providing dinner meals since May 2011.
- Metropolitan Ministries has been providing breakfast, lunch, and dinner since May 2012.
- Suncoast Haven of Rest Rescue Mission provides and serves eight meals per month.
- Heritage United Methodist Church provides and serves two meals per month.
- Suncoast Cathedral Assembly provides and serves one meal per month.



Pinellas County Sheriff's Office

The faith based partners listed below have volunteered to serve meals.

Safe Harbor Faith Based Providers

Taking it to the Streets	St. Paul Methodist Church
Anona UMC	Mt. Zion Progressive
Clearwater Community Church	Relationship Enrichment Center
Bayridge Baptist Church	BST Global
Ferman New Port Richey	Lakeview Christian Church
Bridge Point Church	Countryside Christian Center
Light of Christ Catholic Church	Calvary Baptist Church
Together Step by Step Ministries	Calvary Chapel
St. James AME Church	FBC Indian Rocks



Pinellas County Sheriff's Office

We have also assembled a significant number of community partners that are providing services at PSH including:

Safe Harbor Community Providers		
Directions for Living	WestCare	DayStar
VA Regional Office	Boley, Inc.	Pinellas Health & Human Svcs.
PERC	Prevent Blindness Florida	Community Specialty Pharmacy
Public Defender's Office	Windmoor	WellCare
Secure Benefits	Vincent House	ATR Catholic Charities
Suncoast Mental Health	Safe Link	Walk Wise Tampa Bay
Wells Fargo	NA/AA	Metropolitan Ministries
BayWood & LaurelWood	Operation PAR WEI Program	Metro Wellness & Community Ctr.



Pinellas County Sheriff's Office

The group services listed below are offered at PSH.

Safe Harbor Groups	
Alcoholics Anonymous	Orientation Groups
Narcotics Anonymous	Coping Skills
Goal Setting	HIV Awareness
Skills for Successful Transition	Worship Services
Placement Group	Health and Wellness
Vocational Rehabilitation	Pedestrian Safety Groups



Pinellas County Sheriff's Office

- Mobile Medical Units (MMU) are on site one full day per week at Safe Harbor. These units provide medical services to Safe Harbor residents.
- Through Directions for Living, County Human Health Services has been providing an ARNP for Behavioral Health referrals at Safe Harbor (**8 hours per week**) since June 24, 2011.



Pinellas County Sheriff's Office

- We have had employers hire PSH residents.
- Temporary staffing companies regularly hold job fairs at PSH where they interview and hire PSH residents.
 - Their van picks up residents and takes them to job sites and returns them at the end of the day.
 - Many of these job opportunities lead to full time employment for our residents.



Pinellas County Sheriff's Office

16 of 24 Pinellas County cities have made financial contributions to Safe Harbor since its inception. Those cities and their contribution totals are listed below.

Participating City	Total Donated	Participating City	Total Donated
St. Petersburg	\$200,000.00	Indian Rocks Beach	\$4,000.00
Clearwater	\$100,000.00	Pinellas Park	\$56,000.00
Belleair	\$5,000.00	Redington Shores	\$1,000.00
Belleair Beach	\$1,000.00	Seminole	\$6,500.00
Dunedin	\$20,000.00	North Redington Beach	\$605.88
Safety Harbor	\$5,000.00	St. Pete Beach	\$10,000.00
Oldsmar	\$5,000.00	Gulfport	\$1,000.00
South Pasadena	\$10,000.00	Treasure Island	\$2,000.00
Tarpon Springs	\$5,000.00	Total Contributions	\$432,105.88



Pinellas County Sheriff's Office

The Future

Through the HLB, we formed a Safe Harbor funding taskforce. The taskforce meets monthly and is seeking funding sources for future fiscal years.



Pinellas County Sheriff's Office

Pinellas Safe Harbor started as a problem-solving idea in early 2011. Thanks to the efforts of many people and forging unprecedented community and business partnerships, as well as city-county government collaboration, we have been able to save money and make a positive difference in the lives of many.

Report to the Board of County Commissioners

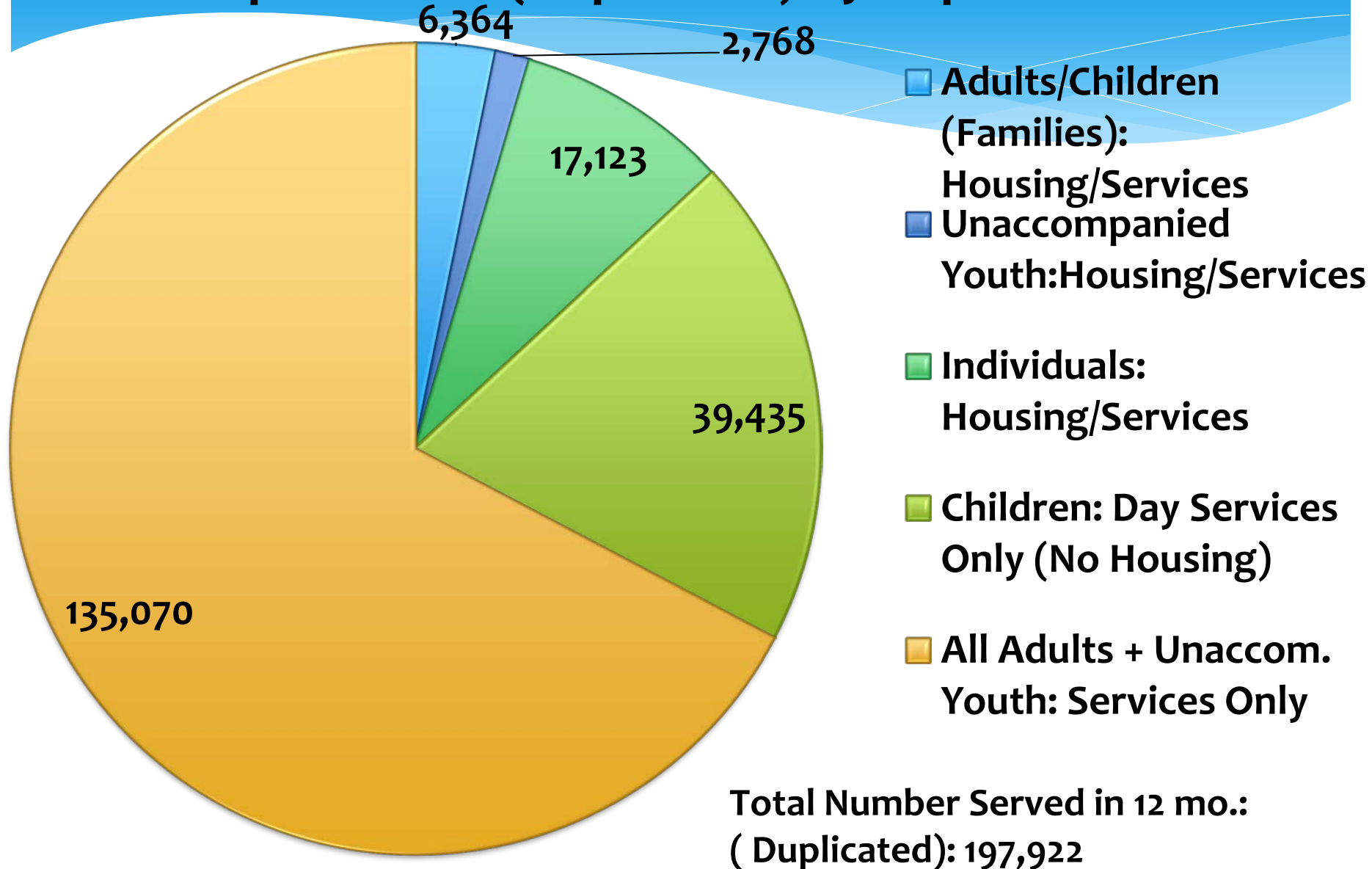
Pinellas County Homeless Leadership Board, Inc.

November 27, 2012

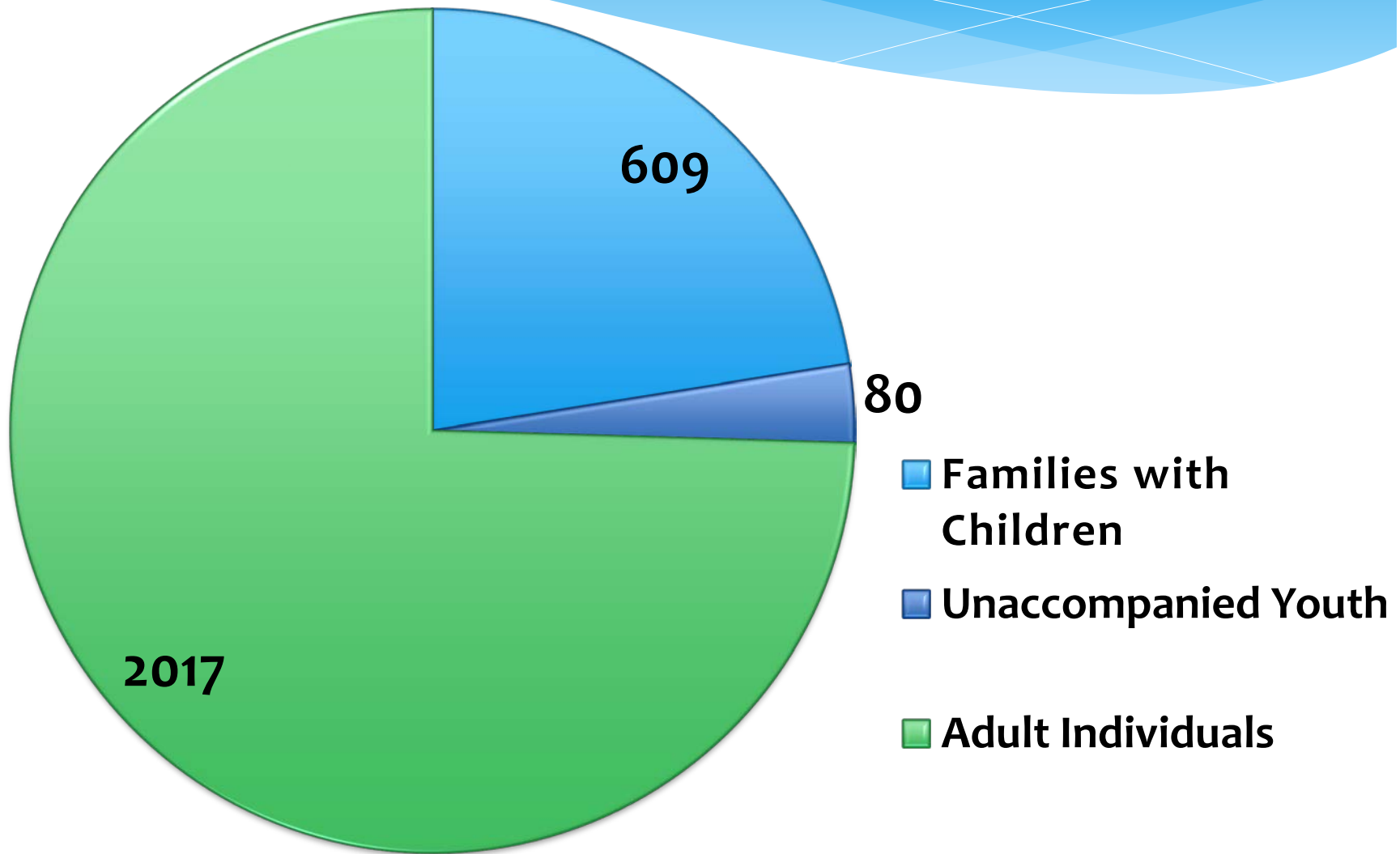
Who Received Services in Last Year?

- * 20,935 Unduplicated homeless persons (may receive many services) entered in TBIN
 - * # in families with children: 6630
 - * # of Individuals (Adults, Unaccompanied Youth) 14,305
 - * Males (40%), females (19%), chronic (23%), veterans (14%)
- * 197,922 Duplicated homeless persons (all services) from provider survey
 - * 13.3% in housing w/services
 - * 86.7% services only

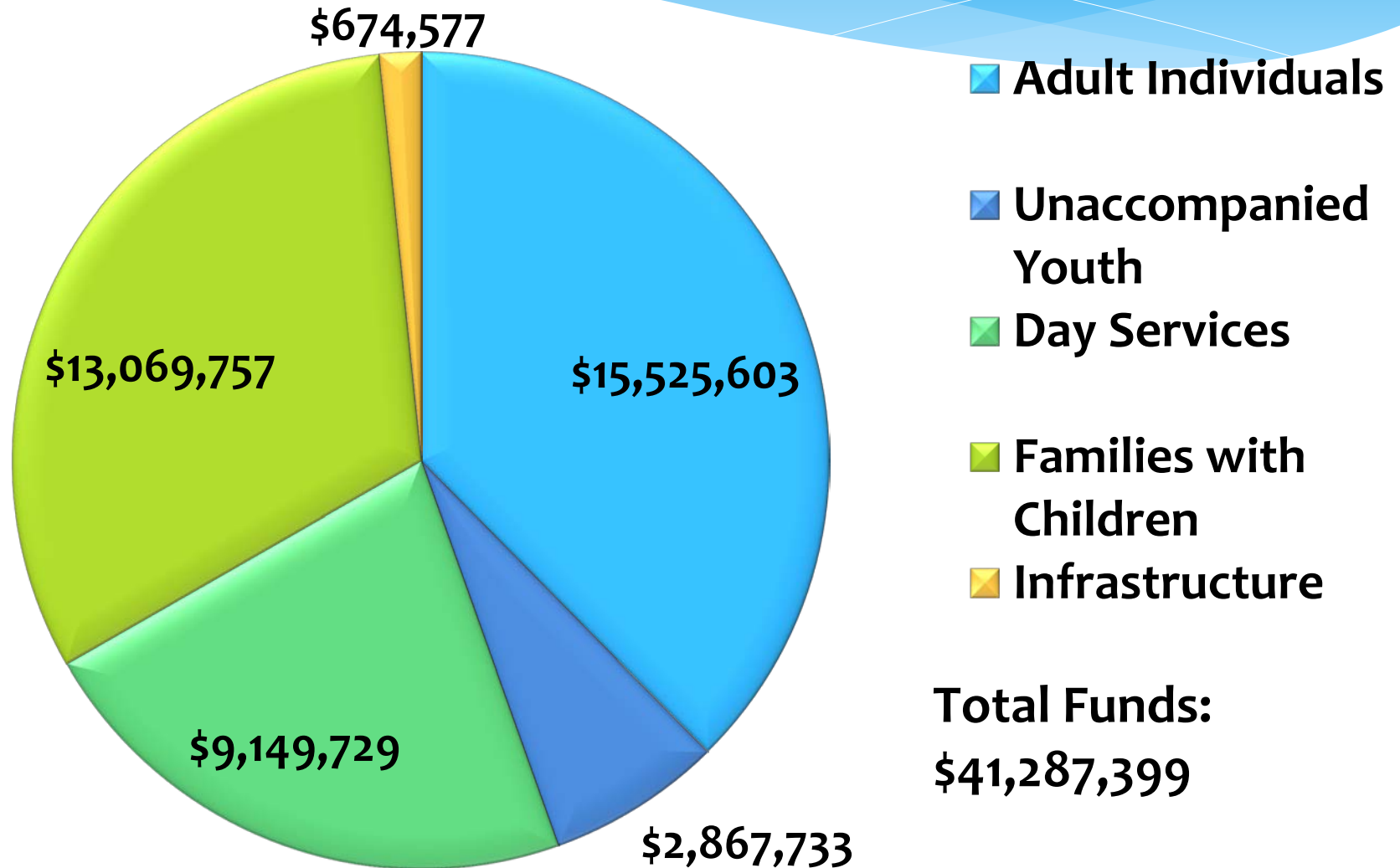
People Served (Duplicated) by Population



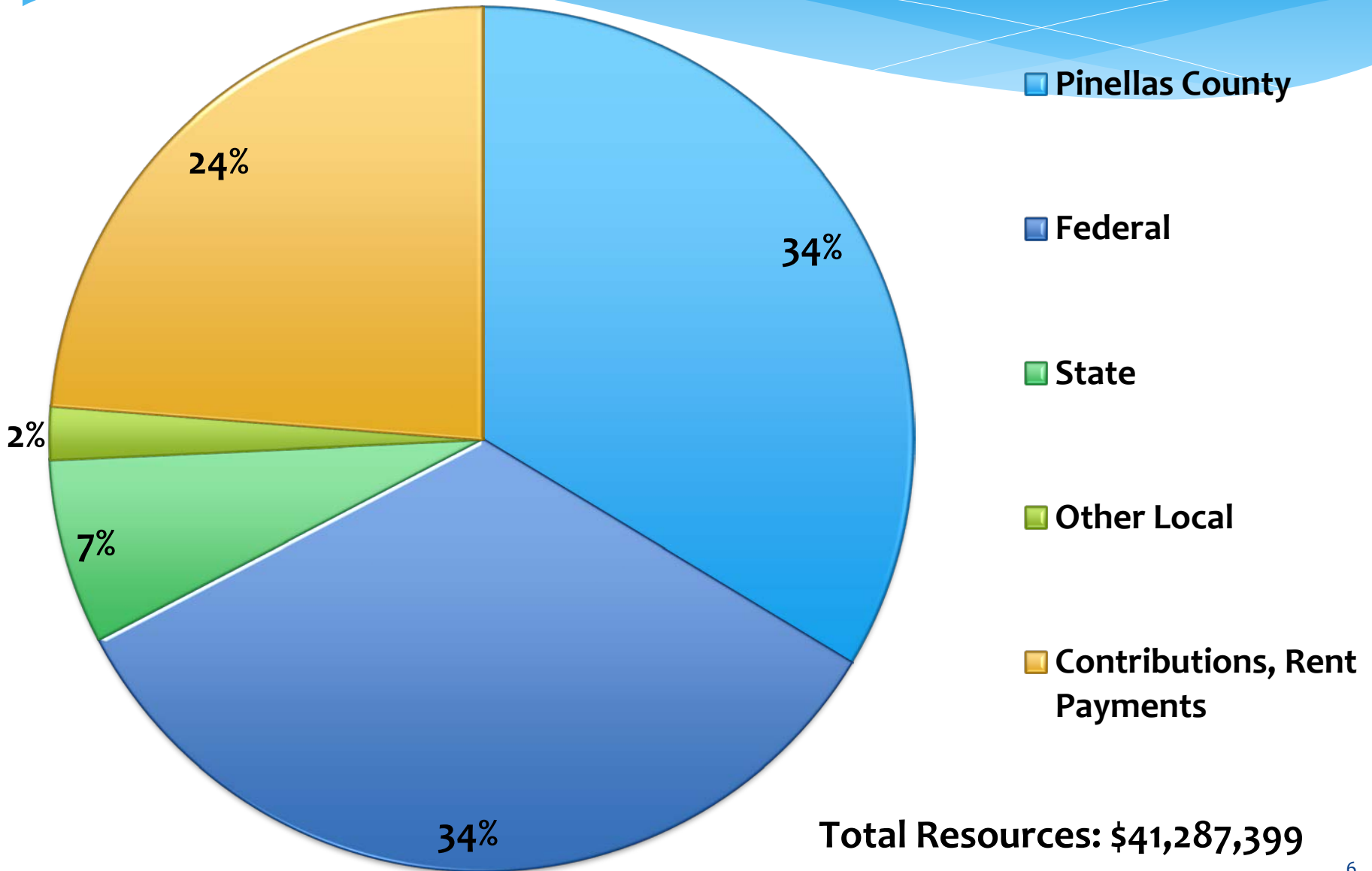
Housing Beds by Target Population



Homeless and At-Risk Services by Funding Level

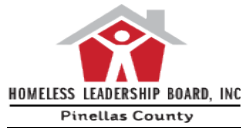


Homeless/At Risk Funding Resources



HLB Priority Focus Areas 2012+

- * Redesign of the Pinellas Homeless System of Services**
- * Secure ongoing funding of critical services**
- * Implement performance outcome measures for system and providers**
- * Advocacy**
- * Update 10-Year Plan with hard numbers**



Information for the Pinellas Board of County Commissioners
BCC Workshop November 27, 2012
Pinellas County Homeless Leadership Board, Inc.

History and Responsibilities

- The Homeless Leadership Board (HLB) was created on Feb. 1, 2012, by the merger of the Pinellas County Coalition for the Homeless, Inc. and the Homeless Leadership Board. The mission of the Board is to prevent, reduce, and end homelessness in Pinellas County.
- The HLB was created by an Interlocal Agreement among: Pinellas County; the Cities of Clearwater, Largo, Pinellas Park, St. Petersburg, and Tarpon Springs; the School Board of Pinellas County; the Pinellas-Pasco Public Defender's Office; and the JWB/Children's Services Board.
- The Board has a maximum of 21 members, of which seven are elected officials. The remaining members represent business, service providers, the faith-based community, a developer, hospitals/medical care, community leaders, and a homeless/formerly homeless person.
- The roles and responsibilities of the HLB are:
 - Policy: Set and implement policies for the homeless services system in whole and part, and ensure the system and its parts adhere to them.
 - System Planning: Plan, implement, and advocate for design and critical activities of the Pinellas system of services.
 - Oversight: Monitor and report on system and provider performance towards adopted community-wide goals/outcomes, including Tampa Bay Information Network (TBIN).
 - Accountability: Design, track, and report on outcomes and accountability measures to ensure resources are used effectively and homeless persons gain stable housing.
 - Operations: Perform all 'Lead Agency' responsibilities for federal and state homeless funding such as the HUD Continuum of Care and the State homeless grants. Ensure that it has staff funded at the level needed to carry out the work of the leadership entity, from multiple resources and with strong local government support.
 - Financial: Administer funding from federal, state, and local public and private resources for homeless services, provide strategic alignment of local funding to best meet the county-wide service system needs, and secure additional resources.
 - Coordination: Coordinate planning, funding, and activities with existing bodies as much as possible, such as: JWB/Children's Services Board, the Low Income Housing and Health/Behavioral Health Networks, HUD-funded County and City Emergency Solutions Grants and CDBG funds, County Health/Human Services, Social Action Funding, the Public Housing Authorities, etc.
 - Advocacy: Advocate for effective homeless/at-risk services at the local, state, and federal levels.
- The two major Councils under the HLB have very specific roles in its work. The Providers Council (made up of public and private homeless and at-risk service providers) develops recommendations to the HLB to improve the homeless services system, create policies, and address gaps in services. The Funders Council (soon to be created, composed of representatives

of public and private funders of homeless/at-risk services) will develop recommendations to the HLB on how funds controlled by the HLB are distributed, and how all homeless funding in the County can be better coordinated.

HLB Focus for 2013-14

1. Re-Design of Homeless/At-Risk Services System
 - a. Create a homeless services system that emphasizes moving people from homelessness to permanent housing with wrap-around services more rapidly, while making it easier for the homeless/at-risk persons and families to get help no matter the funding source.
 - b. Create and implement Coordinated Access and Assessment process that is the same across all related programs and systems, starting with one for families with children who happen to be homeless or about to lose housing, coordinating with JWB/Children's Services Council and others. Complete planning for the same for other target populations.
 - c. Implement some Rapid Re-Housing programming this year as funding becomes available, starting with families with children. (This moves families much more rapidly into permanent housing with services provided for success.)
 - d. Make other changes that move people into permanent housing more rapidly, including reviewing all currently-funded programs for continuing need and effectiveness.
 - e. Complete long-term/strategic planning for system re-design, including ongoing quality improvement.
 - f. Ensure that infrastructure (staff and TBIN) is sufficiently funded.
2. Secure Funding for Services, Short and Long-Term
 - a. Secure funding by top priority target populations and services needed for them (families with children, unaccompanied youth, chronic homeless).
 - b. Prioritize ongoing funding for Safe Harbor and Pinellas Hope
 - c. Secure needed funds to expand portals/emergency shelters for families with children and unaccompanied youth
 - d. Pool resources with partners, work together to get the services we most need
3. Design and Implement the Performance Outcome System and Goals
 - a. Complete the design of the performance outcomes system in this year, and implement as soon as possible. Outcomes will include new HUD-required goals as well those determined to be important locally
 - b. Define expected community-wide outcomes for the whole system as well as individual providers, and by target populations such as families and unaccompanied youth.
4. Plan and Implement an Advocacy and Education Program for Business, Elected Officials, and Community
 - a. Educate local community and its component parts on the causes and effective responses to homeless issues for various target populations, to garner support and possible additional targeted funding,
 - b. Advocate for better understanding of homeless issues and need for support at the state and federal levels and with elected officials.
5. Update 10-Year Plan to End Homelessness and Set Numerical Goals That Can Be Tracked
 - a. Make this part of the long-term/strategic planning process.
 - b. Set specific goals by target populations, including families with children, chronic homeless, unaccompanied youth, others.
 - c. Include evaluation measures in all goals.

Homeless/At-Risk Services in Pinellas County Reported in Survey

Location	Agency	Program	Target Population
Clearwater	Boley Centers	Permanent Supported Housing	Disabled adults
	Clearwater Police Department and Directions for Living	Clearwater Street Outreach Team	Adults and families/children
	Family Resources	(1) Street Safe Street Outreach Team (2) Safe Place 2 Be Emergency Shelter	(1) Unaccompanied Youth (2) Unaccompanied Youth
	Homeless Emergency Project	(1)Emergency/Overnight Shelter (2)Transitional Housing (3) Permanent Supported Housing	(1)Adult, families/children (2)Adults, veterans (3) Families/children, adults
	RCS	(1) Grace House Emergency Shelter (2) Homeless Prevention, Financial Assistance (3) The Haven Emergency Shelter and Transitional Housing (4) Food Bank	(1) Families/children (2) Families/children (3) Domestic Violence (4) Eligible adults, families/children
	Salvation Army Upper Pinellas	(1) Transitional Housing (2) Food, clothing	(1) Families/children (2) Adults, families/children
	St. Vincent de Paul Clearwater	Meals in soup kitchen	Adults
Largo	Catholic Charities	Largo Duplex Permanent Supported Housing	Families/children
	Directions for Living	Safe Harbor Case Management	Adult males, females
	Metropolitan Ministries	Safe Harbor Meals	Adult males and females
	Pinellas County Sheriff's Office	Safe Harbor Emergency Shelter	Adult males and females
Pinellas County General	Boley Centers	Shelter Plus Care Housing Certificates (Permanent Supported Housing)	Chronic Homeless Adults
	County Health and Human Services	(1) Family Homeless Prevention Program (2) Mobile Medical Unit (3) Veterans Services (support, financial)	(1) Families/children (2) Adults, families/children (3) Adult veterans
	Directions for Living	(1) Homeless Mental Health Outreach (2) Mental Health Services on Mobile Medical Unit	(1) Adults, families/children

Location	Agency	Program	Target Population
	Gulf Coast Jewish Family and Community Services	Community Care for Disabled Adults (case management, homemaker services, homeless prevention)	Disabled adults Adults, families/ children
	Pinellas County	Chronic Minor Offender Jail Diversion	Adult Chronic minor offenders
	Pinellas County Homeless Leadership Board	Coordination of Homeless Services System, Funding, Policies, Evaluation, Cold Night Shelters, etc.	All homeless
	Pinellas County Housing Authority	(1) HUD/VASH Housing Certificates (Permanent Supported Housing) (2) Housing Certificate Priorities for Homeless Families Leaving Shelters	(1) Veterans (2) Families/children
	Public Defenders' Office	Mental Health Diversion for Minor Chronic Offenders	Adults, chronic homeless
	2-1-1 Tampa Bay Cares	Tampa Bay Information Network (TBIN), Information and referral, initial family screening	All homeless
Pinellas Park	Catholic Charities	Pinellas Hope I Emergency Shelter	Adult males, females
	Catholic Charities	Pinellas Hope II Permanent Supported Housing	Adults incl. veterans
	Catholic Charities	Pinellas Hope Respite Emergency Housing	Adults
	Gulf Coast Community Care	Residential Group Home	Unaccompanied Youth
	Operation PAR	Medical Inpatient Detoxification	Adults
	Pinellas Park Police Department and Directions for Living	Street Outreach Team	Adults and families/ children
	Suncoast Haven of Rest Mission	Meals, food bank, other day services (may be moving)	Adults and families/ children
St. Petersburg	Alpha House of Pinellas	Transitional Housing	Parenting females aged 13-41 plus kids
	ASAP Family Services (may change)	Emergency Shelter and Transitional Housing	Families/children, females
	Boley Centers	(1) Various Permanent Supported Housing Projects (11 projects) (2) Safe Haven	(1) Chronic homeless adults (2) Chronic homeless adults
	Brookwood Florida	Unaccompanied Youth	Females 13-21
	Catholic Charities	Christopher House Permanent Supported Housing	Males
	CASA	(1) Domestic Violence Emergency Shelter (2) Domestic Violence Transitional	(1) Adult women, families/children (2) Adult women,

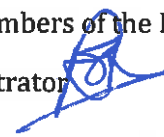
Location	Agency	Program	Target Population
		Housing	families/children
	Catholic Charities	(1) Various Permanent Supported Housing Units including Pinellas Village	(1) Families/children
	Daystar Life Services	Day Services, homeless prevention, Traveler's Aid, State IDs, food, medications, mail	Adults, families/children
	Family Resources	(1) Street Safe Street Outreach Team (2) Safe Place 2 Be Emergency Shelter	(1) Unaccompanied Youth (2) Unaccompanied Youth
	St. Petersburg Free Clinic	(1) Beacon House Transitional Housing (2) Women's Residence Transitional Housing (3) We Help Food, clothing, etc.	(1) Adult Males (2) Adult Females (3) Adults, families/children
	St. Petersburg Housing Authority	(1) HUD/VASH Housing Certificates (2) Permanent Housing	(1) Veterans (adults and families/children) (2) Unaccompanied youth aging out of foster care
	St. Petersburg Police Department and Operation PAR	Street Outreach Team	Adults, families/children
	St. Vincent de Paul St. Petersburg	(1) Center of Hope Emergency Beds and Shelter (2) Center of Hope Transitional Housing (3) Support Services for Veterans Families (4) Soup Kitchen	(1) Adults (2) Adults including veterans (3) Veterans and their families (4) Adults, families/children
	Salvation Army of St. Petersburg	(1) Red Shield Lodge Emergency Housing (2) Red Shield Lodge Transitional Housing (3) One-Stop Center (4) Soup Kitchen	(1) Male, female adults, families/children (2) Male, female adults, families/children (3) All homeless (4) All homeless
	Westcare Florida	(1) Mustard Seed Inn Transitional Housing (2) A Turning Point Emergency Shelter	(1) Adults with Substance Abuse (2) Adults with Substance Abuse
	YWCA of Tampa Bay	Family Village Emergency Shelter and Transitional Housing	Families/children


Location	Agency	Program	Target Population
Seminole	Boley Centers	Safe Haven	Chronic homeless adults and veterans
Tarpon Springs	City of Tarpon Springs and Directions for Living	Street Outreach Team	Adults, families/children
	Shepherd Center	(1) Outreach, support services, referrals (2) Meals, food	(1) Adults, families/children (2) Adults, families/children
	Tarpon Springs Housing Authority	(1) Permanent Supported Housing (2) Home Share Program	(1) Adults, families/children (2) Adults

11.27.12 #3

MEMORANDUM

To: The Honorable Chairman and Members of the Board of County Commissioners

Through: Robert S. LaSala, County Administrator 

From: Gwendolyn C. Warren, Bureau Director, Health and Human Services 

Subject: Homeless Workshop Background Data

Date: November 27, 2012

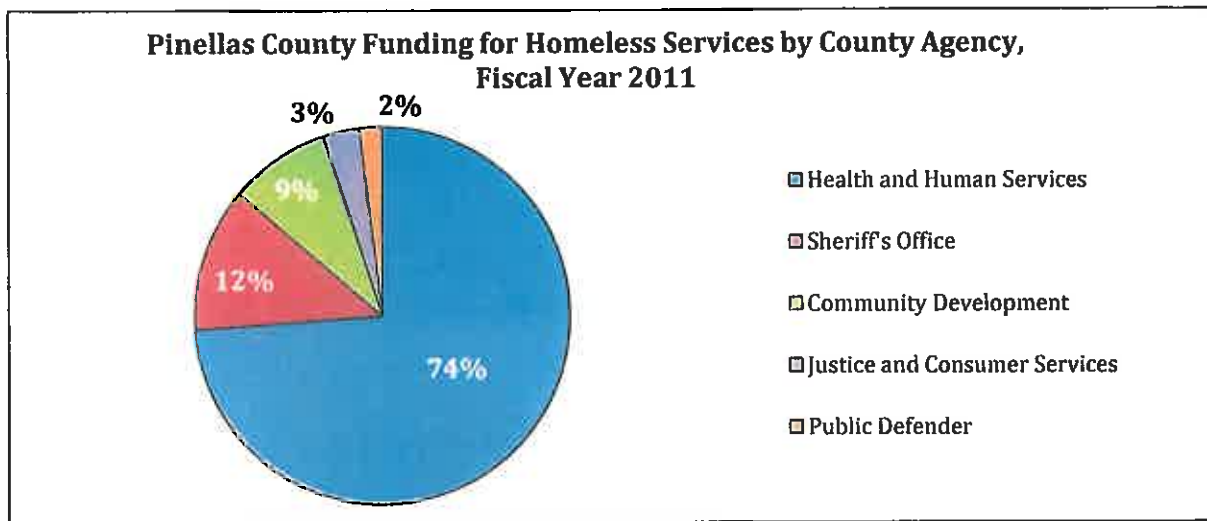
The County Administrator submitted his recommended Fiscal Year 2013 Budget to the Board of County Commissioners on July 10, 2012. The budget did not include \$840,000 for homeless services that had historically been funded with Non-Recurring reserve funds for Catholic Charities for Pinellas Hope (\$500,000); mental health providers for the Homeless Street Outreach Program (\$300,000); and Westcare Florida for The Turning Point Program (\$40,000). The Board felt that due to the increase in homelessness in the County, that the initiatives should be funded and recommended that the Department of Health and Human Services make a recommendation to the Board on possible funding opportunities within the Department's proposed Fiscal Year 2013 budget. The Department provided the Board a detailed analysis of our proposed budget and recommended which programs could be eliminated in order to accommodate the additional expenses. However, without a detailed analysis of other county funded homeless initiatives, the Department was unable to provide the Board with a fact-based recommendation. As a result, the Board voted to continue funding the initiatives from Non-Recurring reserve funds in Fiscal Year 2013 and directed staff to return before the Fiscal Year 2014 Budget Work Sessions with a proposed funding and service delivery model for county funded homeless assistance programs. It was further recommended that this service delivery model be coordinated with the Homeless Leadership Board.

Affirming that homeless initiatives are an important priority for the County, the Board scheduled a workshop for November 27, 2012 to discuss homelessness and related issues. The Board of County Commissioners requested that the Homeless Leadership Board, the Sheriff's Office, and the Department of Health and Human Services present at the workshop. At the July 31st Budget Work Session, the Board requested that the Department of Health and Human Services provide a detailed breakdown of all county-funded homeless programs in order to get a better understanding of what services are being funded by the County. The following memorandum details the current county-funded homeless initiatives and looks to comparable counties to serve as evidence-based models for further study and discussion.

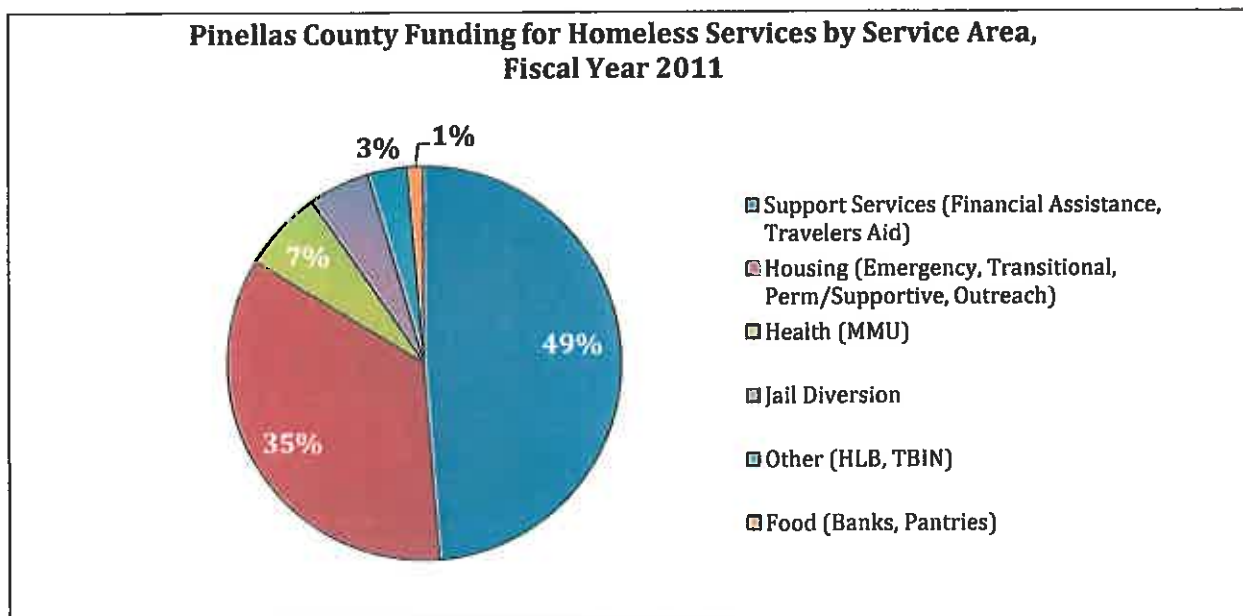
County-Funded Homeless Assistance Programs

The County provides \$12.9 million in support for homeless programs in the community through three Departments – Health and Human Services, Justice and Consumer Services, and Community Development – and the Public Defender and Sheriff's Offices. Through these entities, the County provides funding for 24 community agencies and some county departments to operate 21 services tailored to homeless individuals

and also provides the line-share of funding for Safe Harbor, a shelter for homeless men and women that is operated by the Sheriff's Office.



Of the total \$12.9 million Pinellas County has allocated to homeless initiatives in the community, almost 50% goes to supportive services; 35% is allocated for housing and shelter services, which include direct services at shelters; 7% is allocated for health services, including behavioral health and substance abuse treatment; 5% is allocated for jail diversion programs; 3% is allocated for other services, including the Tampa Bay Information Network and the Homeless Leadership Board; and 1% is allocated for food services, including food banks and food pantries.



A detailed breakdown of county-funded initiatives is provided as an attachment to this memorandum.

Health and Human Services Homeless Initiatives

As noted in the chart on page 2, 74% of the County's homeless initiative funding is through the Department of Health and Human Services, either through direct services or through contracts, matches, and pass-through funding for community agencies.

The Department of Health and Human Services assists low-income individuals in need of services to achieve a higher level of self-sufficiency and/or that need access to quality healthcare. The Department directly operates programs through three service areas: the Pinellas County Health Program, the Mobile Medical Unit, and the Homeless Prevention and Self-Sufficiency programs. Services are limited to low-income and/or homeless individuals living at or below 100% of the Federal Poverty Level, as indicated in the chart below.

2012 Federal Poverty Guidelines	
Persons in Family/Household	Annual Income
1	\$11,170
2	\$15,130
3	\$19,090
4	\$23,050
5	\$27,010
6	\$30,970
7	\$34,930
8	\$38,890
For families/households with more than 8 persons, add \$3,960 for each additional person.	

Of the Department's directly operated programs, the Mobile Medical Unit and Homeless Prevention and Self-Sufficiency programs provide services targeted to the homeless population.

Pinellas County created the **Mobile Medical Unit** in 1987 in an effort to increase access to medical care for homeless individuals. The Mobile Medical Unit is a full-service Federally Qualified Health Center on wheels funded in part by a federal Health Resources and Services Administration (HRSA) grant and travels to locations where homeless people frequent, such as soup kitchens, drop-in centers and homeless shelters. Services include primary care, specialty care, pharmacy, behavioral health, dental and case management services. The Mobile Medical Unit travels to 12 locations throughout the County, usually visiting all sites twice a month. The Mobile Medical Unit staff can treat approximately four clients per hour and are at the sites four to six hours per day, with one evening site once a week. The Mobile Medical Unit is able to see approximately 2,500 individuals.

The Homeless Prevention and Self-Sufficiency Programs provide financial assistance to homeless families with children, disability advocacy for permanently disabled county residents, and veteran's services for veterans. The programs target high poverty zone areas throughout the County and focus on individuals who are disabled and need assistance applying for federal benefits, employed homeless families

with children seeking affordable, permanent housing, and veterans who need assistance with obtaining federal benefits, with a special focus on homeless veterans. **The Disability Advocacy Program** coordinates with our Pinellas County Health Program to assist with the medical documents needed for Supplemental Security Income or Social Security Disability Insurance applications. Limited financial assistance to permanently disabled individuals is provided for utilities, food, transportation, and medical exams for disability determination. **The Homeless Families with Children Program** provides case management to highly motivated working families with a desire to transition from homelessness into economic self-sufficiency through customized family plans that include assistance with locating housing, paying rent and/or security deposits, utilities, food, transportation, work assistance or retraining. Financial coaching services is also provided to assist families with budgeting and establishing or restoring credit. This helps increase their level of self-sufficiency while in the program and increases their chances of remaining self-sufficient once they exit the program. Families enrolled in the program also have a monthly savings requirement and contribute towards their rent mid-way through the program. **The Veterans Services Program** has changed to increase its focus on homeless veterans. Traditional and homeless veterans may receive services under any of the homeless prevention and self-sufficiency programs they qualify for and may receive medical assistance through the Pinellas County Health Program until their veteran's medical benefits are determined and received. The three Homeless Prevention and Self-Sufficiency programs provide short-term financial assistance to ease a client's financial crisis – ultimately reducing their dependency on county services and subsidies and assisting them with seeking employment, receiving medical care, and remaining stably housed.

Program Name	Total Number of Clients Assisted	Revenue Generated for Pinellas County
Disability Advocacy	2,000	\$9 million to date
Homeless Families with Children	700	n/a
Veterans Services	1,500	\$11 million per year
Mobile Medical Unit	2,500	n/a

In addition to our direct service programs, the Department also manages contracts for matches, grants or pass-through dollars allocated to community agencies. Several of these agencies operate programs and services that serve the homeless population. Funding for these programs is provided through the General Fund at the direction of the Board of County Commissioners. Initiative name and program descriptions for those agencies that provide homeless assistance in the community are listed in the following chart.

Matches, Pass-Through and Grant Funded Agencies

Agency/Initiative Funded	Agency/Initiative Purpose	Program Budget	County Funding FY 12
Social Action Funding	Funding to 11 non-profit agencies serving the health, economic or social well-being of the adult population.	n/a	\$351,650 Health, food, and legal assistance for the homeless population. \$200,000 provided from the Department's budget and \$151,650 provided through General Fund monies.
Homeless Initiative Funding	Funding to eight non-profit homeless service providers.	n/a	\$200,000 Emergency shelters and TBIN licenses

Homeless Street Outreach Program	Street Outreach to place street homeless into immediate emergency shelters and provide referrals to human service agencies.	n/a	\$382,570 Funding for overnight beds and Street Outreach Team
Boley Centers, Inc.	Mental health treatment, residential and employment services for mentally impaired homeless individuals.	\$2,307,965	\$317,480 Local match for HUD Continuum of Care
Religious Community Services: The Haven	Shelter, transitional housing, counseling and advocacy for victims of domestic violence.	\$1,719,854	\$54,210 Domestic violence Shelter
Community Action Stops Abuse (CASA), Inc.	Shelter, transitional housing, counseling and advocacy for victims of domestic violence.	\$690,887	\$84,790 Domestic violence Shelter
211 Tampa Bay Cares, Inc.	24 hour information and referral services; Tampa Bay Information Network (TBIN) admin, utilized by homeless and human service community providers to track services and shelter bed availability.	\$1,204,056	\$325,000 24-hour Information and Referral Program
Daystar Life Center	Emergency travelers' aid to homeless individuals and families who find themselves displaced in Pinellas County to return to destinations that previously provide stability in a safe and supportive environment.	\$15,000	\$15,000 Travelers' Aid Program
Homeless Leadership Board	Lead agency for the State and HUD responsible for invoicing and management of contracts, work towards preventing, reducing, and ending homelessness.	n/a	\$69,800 Administrative support
Catholic Charities - Pinellas Hope	Provides for temporary housing employment opportunities access to health care and case management services for the homeless. Residents work towards achieving self sufficiency.	n/a	\$500,000
Homeless Street Outreach	Provides outreach to homeless individuals and families into immediate emergency shelter beds and links to programs that serve the homeless	n/a	\$300,000
Westcare Gulfcoast Florida - Turning Point	Provides emergency intervention shelter and cold night shelter for homeless adults with alcohol and substance abuse issues.	n/a	\$40,000
Total Homeless Matches, Pass-Through, and Grant Funding			\$2,640,500

Source: Department of Health and Human Services Proposed Fiscal Year 2013 budget

Ending Homelessness: A National Approach

Homelessness is an issue that impacts many communities in the United States, including Pinellas County. This issue has only grown in size since the economic downturn we have continued to face. The *National Alliance to End Homelessness* explains that, in order to effectively reduce homelessness, communities need to develop clear and comprehensive strategies that outline steps to be taken to solve the issues. They have outlined the essential components for a successful homeless reduction plan, which include the following:



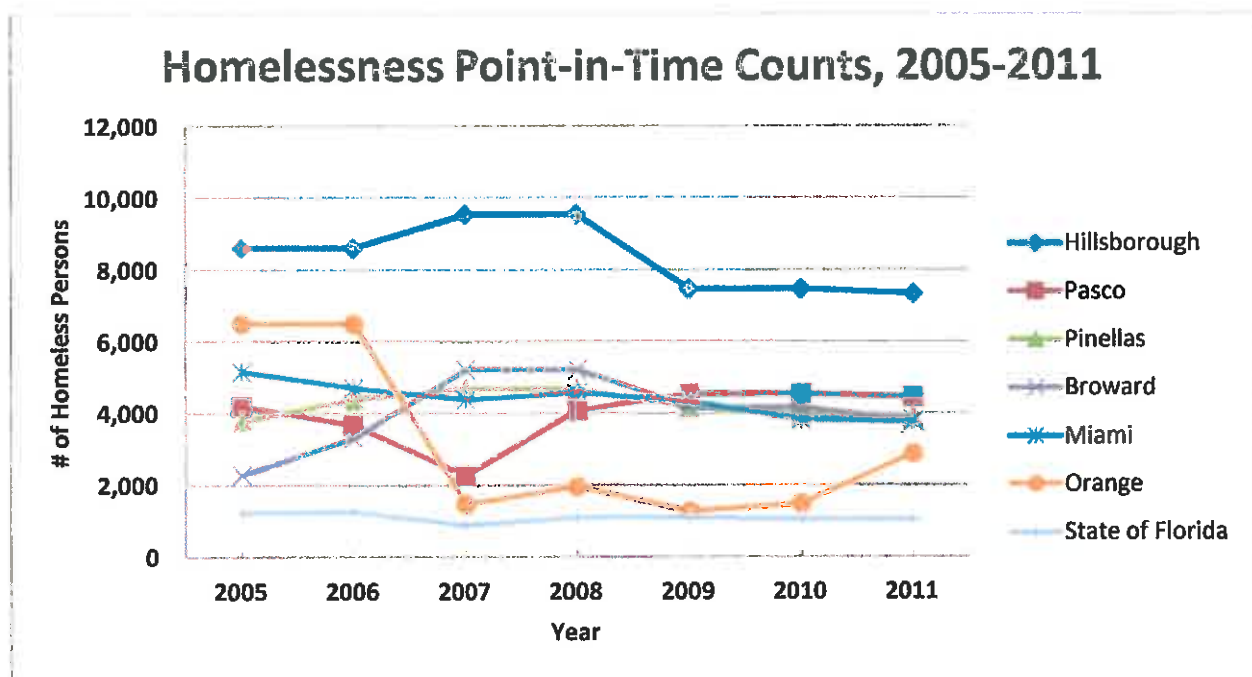
The State of Florida in its 2010 report on homelessness, *Homeless Conditions in Florida*, outlines many of the unique characteristics of Florida's homeless populations and their needs. As described in the report, local homeless coalitions expect the number of homeless to continue to increase in the coming years, based on the demands for services and other housing and economic trends including:



Who is Homeless?

The U.S. Department of Housing and Urban Development (HUD) requires that at least every two years, communities conduct a one-day count of the homeless population. The Homeless Count includes: a person sleeping in a place not meant for human habitation; a person sleeping in an emergency shelter; a person in transitional housing for homeless persons who originally came from the street or emergency shelters; individuals or families sharing housing; and migratory individuals who qualify as homeless because they are living in places typically occupied by homeless people.

In 2011, the Florida Council on Homelessness prepared a report on the Florida Point-In Time Homeless Counts as reported by each county for years 2005-2011. The chart below provides trend analysis from the Homeless Counts for select counties and the state as a whole. As shown below, the tri-county area of Hillsborough, Pinellas, and Pasco counties have some of the highest rates of homelessness in the state of Florida, with Hillsborough reporting 7,336 homeless individuals in 2011, Pasco reporting 4,442 homeless individuals in 2011, and Pinellas County reporting 3,890 homeless individuals in 2011. The second highest numbers were reported from Broward and Miami counties, with 3,801 and 3,777 homeless individuals reported, respectively. The Council reported that in 2011, throughout the state, 56,771 individuals were reported as homeless. With 54 counties conducting counts, this translates into an average of 1,051 homeless individuals per county in 2011.



According to the 2010 state report, the primary cause for episodes of homelessness for individuals in Florida included: employment/financial reasons (54%), while other issues such as medical, disability, family conflicts, and housing issues were also problematic for many. Furthermore, in 2010, 43% of homeless persons were experiencing homelessness for the first time, while 31% had experienced it two or three times previously. Approximately one-quarter of the homeless population captured in the Florida's Homeless Count would be defined as "chronically homeless;" a person sleeping in an emergency shelter or

a place not meant for human habitation who has been continuously homeless for a year or more or who has had at least four separate, distinct, and sustained stays on the streets or in emergency shelters. ***Notably, almost all homeless individuals in Florida have been residents in the county which they are currently homeless in, with few individuals being transients from other areas. The state report on homelessness also states that the homeless problem that Florida counties are facing is not due to homeless migrating to Florida, but that these homeless individuals are, in fact, our neighbors.***

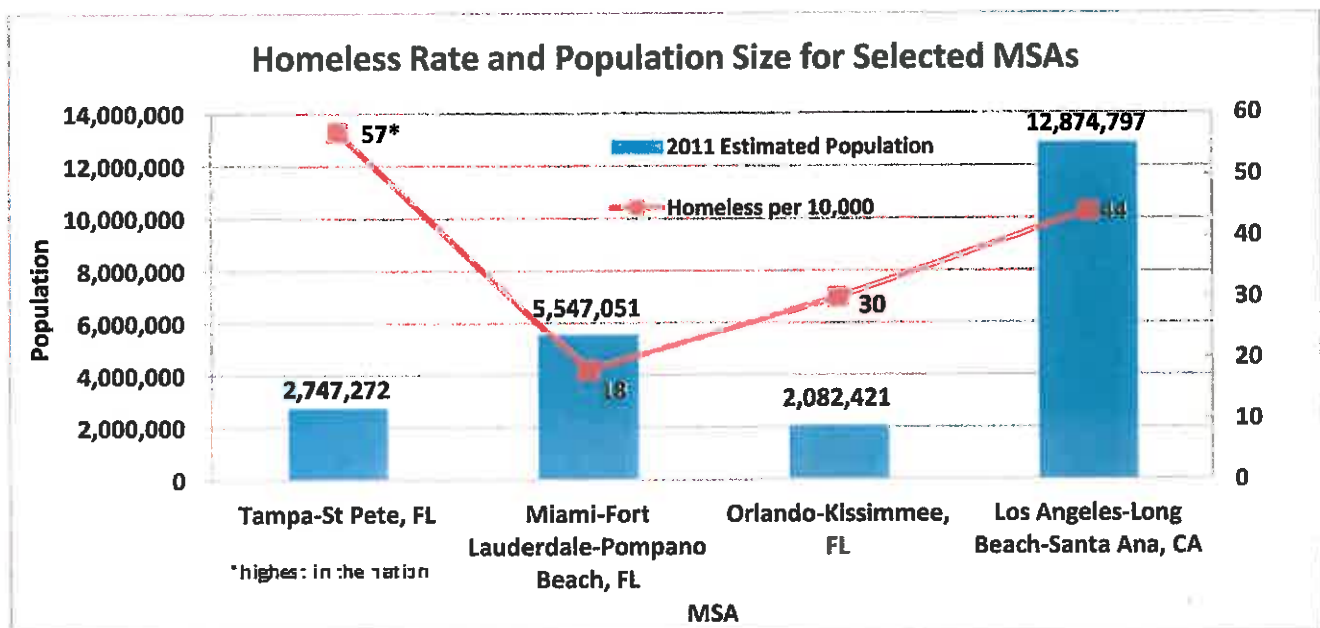
Evidence-Based Models

Homelessness is caused by the inability of people to pay for and remain stably housed; thus it is impacted by both income and the affordability of available housing. Recent economic factors such as the number of low-income households that spend more than 50% of their incomes on rent (known as “severely housing cost burdened”), the increase in unemployment, the lagging rise in incomes of the working poor, and high foreclosure activity have all contributed to an increase in homelessness in the country’s metropolitan areas.

Recent studies from the National Alliance to End Homelessness estimate that the national rate of homelessness is 21 per 10,000 individuals. With 69% of homeless people living in metropolitan areas, the Alliance compares the nation’s 100 largest Metropolitan Statistical Areas by total population and total homeless population to derive a rate of homelessness. The Alliance then ranks the Metropolitan Statistical Areas by their rate of homelessness.

Two states, California and Florida, account for 13 of the 24 total Metropolitan Statistical Areas where the rate of homelessness is higher than the national rate. *The Tampa-St. Petersburg-Clearwater Metropolitan Statistical Area has the highest rate of homelessness in the nation, with 57 per 10,000 individuals being homeless. The Alliance further estimates that 1 in 4 homeless individuals in the Tampa Bay Area are children.*

The Department took a closer look at 3 comparable Metropolitan Statistical Areas: Miami-Fort Lauderdale-Pompano Beach, FL; Orlando-Kissimmee, FL and Los Angeles-Long Beach-Santa Ana, CA to compare their population demographics and statistics, along with their rates of homelessness to the Tampa-St. Petersburg-Clearwater area.



We chose these Metropolitan Statistical Areas due to their similarities in size, climate and reliance on tourism to Pinellas County. We also began to research what, if any, coordinated services and dedicated funding sources these areas may use that would contribute to a lower rate of homelessness than Pinellas

County. Specifically, we chose Miami-Dade and Los Angeles counties because they have dedicated funding streams for their homeless initiatives, while Pinellas and Orange counties do not. As indicated in the chart above, while Miami and Los Angeles both have much larger populations than the Tampa Bay area, they each have lower homeless rates than we do.

Pinellas County, FL

Pinellas County has a population of 917,398, according to U.S. Census 2011 statistics. The economic conditions in Pinellas County have not fully rebounded since their sharp decline over the last few years, resulting in an unemployment rate of 8.6% and a foreclosure rate of 1 in every 375 homes. This rate is higher than the entire State of Florida, which averages 1 in every 368 homes. Coupled with efforts to rebound the lagging economic recovery, Pinellas County continues to deal with significant rates of both homeless and at-risk for homeless populations. Census statistics also show that, as of 2011, approximately 12% of Pinellas County residents live below the poverty level. Although this 12% is lower than the average of Florida residents living below the poverty level (14%), five at-risk communities within Pinellas County have significantly higher rates of populations living below the poverty line. These five communities have between 20-25% of residents living at or below the Federal Poverty Line and have been designated by the Board of County Commissioner as Economic Impact Zones.

Pinellas County continues to experience economic challenges caused by the declining housing market, unemployment rate, and slow job growth. According to the 2011 Pinellas County Point-In-Time Homeless Count, 5,887 men, women, and children in Pinellas County were homeless in a single night, with 3,667 reporting being literally homeless. The single night point-in-time count translates to over 20,000 homeless individuals in Pinellas County throughout the course of one year. In a 2011 report by the National Alliance to End Homelessness, the Tampa-St. Petersburg-Clearwater MSA has the highest rate of homelessness in the country, with 57 homeless people per 10,000 individuals. As described in The Economic Impact of Poverty report to the Board of County Commissioners, the complex needs of the homeless population translates into costing the County \$178.7 million annually.

The County continues to provide the primary funding streams for public, nonprofit, and faith-based homeless services throughout Pinellas County. The County provides \$12.9 million in support for homeless programs in the community through three Departments – Health and Human Services, Justice and Consumer Services, and Community Development – and the Public Defender and Sheriff's Offices. Through these entities, the County provides funding for 24 community agencies and some county departments to operate 21 services tailored to homeless individuals and also provides the line-share of funding for Safe Harbor, a shelter for homeless men and women that is operated by the Sheriff's Office. Pinellas doesn't have a dedicated funding source for homeless initiatives outside of the General Fund, nor does it coordinate services through one entity.

Miami-Dade County, FL

Miami-Dade County, FL has a population of 2,554,766 according to the U.S. Census 2011 estimate. The warm climate and beaches in Miami-Dade are a haven for tourists and homeless persons alike. Similar to other large metropolitan areas, the Miami-Dade area has suffered in the housing market and has an unemployment rate near 11%. Approximately 17.2% of this population lives below the poverty line and 1 in 212 homes in Miami-Dade are in foreclosure. The annual Florida Point-in-Time Homeless Count counted 3,777 homeless persons in the county in 2011. Despite Miami-Dade having a population over 2.5 times that of Pinellas County, Pinellas County reported 3,890 homeless persons during the same year. The National Alliance to End Homelessness reports that there are 18 homeless individuals for every 10,000 residents of the Miami-Fort Lauderdale-Pompano Beach, FL Metropolitan Statistical Area.

The Miami-Dade Homeless Trust was created in 1993 in order to use the funds from the newly implemented 1% Food and Beverage Tax and other sources of funding. During the 2011-2012 Fiscal year, the Trust had a budget of nearly \$46 million, with total expenditures over \$38 million. Funding is procured primarily through competitive grants from HUD and other private and public stake holders. Federal and local support amounts to approximately half of the Trust's annual budget. Another source of funding is Miami-Dade's 1% Food and Beverage Tax. This tax was the first in the country to be devoted exclusively to the Homeless Continuum of Care. Additionally, Miami-Dade Homeless Trust places meters at sponsored locations throughout the county which allows monetary collection for homeless initiatives. These meters resemble parking meters and are painted by local artists, with 100% of the collected money going toward homelessness prevention.

Miami-Dade Homeless Trust is guided by a 10 year plan that details the strategies necessary to end homelessness in the county. A Continuum of Care model is used in order to deliver services to the homeless population. This model provides coordinated outreach and assessment, medical and nutritional support services and three different types of housing: transitional, emergency and permanent supportive. Although the county administers this variety of strategies, the primary emphasis is housing the homeless and preventing the loss of housing. As a result of these efforts, between 2005 and 2011, Miami-Dade saw a 27% reduction in homelessness throughout the county and has an 89% success rate in maintaining clients stably housed. Due to the county's continued success in reducing homelessness, the Miami-Dade services and dedicated funding source model has been recognized as a National Model by the Department of Housing and Urban Development.

Orange County, FL

Orange County, Florida, is home to 1.19 million people as of April 1, 2012. Orlando is the third largest city in Florida and accounts for a significant amount of Orange County's population. The county thrives on the tourism and hospitality industries. Still, Orange County continues to experience economic challenges caused by the troubled housing market, high unemployment, and slow job growth. The current unemployment rate in Orange County is estimated at 8.6%, a percentage slightly higher than the 8.5% rate in the State of Florida. 16.6% of people in the Orlando area are living below the poverty line and 1 in 285 homes are in foreclosure. As a result of the economic hardships in the Orange County area, 6,230 persons in the Orlando-Kissimmee Metropolitan Statistical Area were reported as homeless in the Florida Homeless Point-In-Time Count and the greater Orlando Metropolitan area experiences a homeless rate of 30 per 10,000 individuals.

Orange County relies strictly on grant dollars to provide homeless prevention funding for its own programs, as well as to support local organizations serving homeless populations. Orange County has allotted just over \$7 million dollars for homeless prevention and intervention services for Fiscal Year 2012-2013. This money is a combination of three sources: the Community Development Block Grant (\$4.7 million); Home Investment Partnership Program (\$1.8 million); and Emergency Solutions Grant Program (\$481,160). Emergency Solutions Grant Program dollars are required to have a 100% match in order for agencies to receive County dollars, thus the matched dollars help leverage nearly \$900,000 through this one program. Although many of these funding streams provide preventative services to keep individuals or families from becoming homeless, the County only specifically identifies \$840,000 of its Fiscal Year 2012-2013 *Homeless, Housing and Community Development Funds* for "Homeless Services".

Among the planned housing strategies, the priorities have been focused on the preservation and re-development of affordable housing and strategies to overcome the high incidence of foreclosed, vacant and abandoned housing inventories in Orange County. The county has several programs that provide different levels of assistance for the homeless. The Shelter Plus Care Program provides rental housing assistance for hard-to-place homeless individuals with disabilities. The Supportive Housing Program is a federal program designated to the Orlando Metropolitan Statistical Area with the purpose of developing supportive housing and associated services for homeless persons. Homeless individuals are provided housing options and assistance in becoming self-sufficient. Finally, the County provides supportive funding to local nonprofits and faith-based organizations, including the areas lead homeless coalition—Coalition for the Homeless of Central Florida. The Coalition for the Homeless provides the majority of homeless prevention and intervention services for homeless persons in Orange County. In Orange County, public service providers that assist homeless and at-risk persons continue to seek federal and other sources of funding. Of 20 agency programs selected to receive public service funding for Fiscal Year 2012-2013, 13 will directly assist homeless or at risk persons or families in Orange County. A recent article in the Orlando Sentinel reports that Orange County is looking to emulate Miami-Dade's Food and Beverage sales tax to secure a dedicated source of funding for homeless initiatives.

Los Angeles County, CA

Los Angeles County, California is the most populous county in the United States, reporting a population of 9,818,605 in the 2010 U.S. Census. Approximately 13% of the population of Los Angeles County is unemployed and the county has a foreclosure rate around 1 in 437 homes. 16% of the county population lives below the poverty line. While much larger in population size as compared to Pinellas County, its warm climate also attracts the homeless population. According to the National Alliance to End Homelessness, Los Angeles has the second largest homeless population in the nation (57,153 homeless persons) but experiences homelessness at a rate of 44 homeless individuals per 10,000 residents.

Los Angeles' primary authority on homeless issues is the Los Angeles Homeless Services Authority, which is a joint agency between the City and County of Los Angeles. According to their 2010 Annual Report, the agency has an approximate \$64 million annual budget. This funding primarily originates from federal, state, and local grant opportunities. The agency primarily serves as a pass-through as it provides the majority of its obtained funding to other public and private agencies across the greater Los Angeles area.

In 2010, the Los Angeles Area Chamber of Commerce and United Way of Greater Los Angeles joined forces to initiate the Business Leader's Task Force on Homelessness in order to create a plan that targeted high homeless service users to maximize resources and end homelessness in Los Angeles County. This Task Force released Home For Good, a plan to end chronic and veteran homelessness in Los Angeles County by 2012. This plan outlined an efficient, cost-effective system that focused on successful, evidence-based programs that promote permanent supportive housing as the primary and most critical step to improve homelessness outcomes. Home For Good is primarily funded through a collaborative effort by public and private entities. Public funding is provided through federal agencies such as HUD and LAHSA. The project has also received much support from the local business community by means of vouchers, medical and nutritional services and capital funds. Since January 2012, Home For Good has raised over \$105 million dollars in support. There is no dedicated tax mechanism for the program to rely upon; it is solely through public and private support that enables the program to operate.

Among the program's initial successes are doubling the use of their Homeless Management Information System (the equivalent of TBIN in Pinellas County) and moving 2,273 chronically homeless individuals and 864 homeless veterans into permanent supportive housing. In order to do this, funders and providers focused existing resources on ensuring individuals were able to access permanent housing, aligning funding initiatives, and removing administrative housing barriers. Their outlining of action steps and a detailed timeline has allowed the initiative to stay on course and ensure both successes and shortfalls are documented and improved upon. Prior studies on permanent supportive housing in the Los Angeles area have shown positive outcomes and cost-savings for this model. A 2009 study on 10,193 homeless individuals in Los Angeles County showed a 44% cost reduction when individuals were placed in permanent supportive housing. This reduction included costs related to health services, the justice system, public assistance, housing construction, and local and federal aid recipients. A separate, small cost study demonstrated that permanent supportive housing produced almost 43% in savings after two years of housing individuals when compared to the cost of services while on the street two years prior.

Recommendation

The Department respectfully requests that the Board of County Commissioners, following the Homeless Workshop on November 27th, allow us to conduct further research on the current homeless conditions facing Pinellas County and other similar locations nationwide. In addition, we will look in to additional evidence-based and national models and work with our counterparts in other counties and cities to better understand their homeless initiatives and sources of funding. We will coordinate our efforts through the Homeless Leadership Board and provide the Board with a formal recommendation in the Spring.

Attachments: Detailed Pinellas County Funding of Homeless Services Fiscal Year 2011

Pinellas County Homelessness Funding Fiscal Year 2011

Program	Agency	Program Description	Amount Funded by County	Source of Funding
Pinellas County Department of Health and Human Services				
Mobile Medical Unit	Pinellas County Health and Human Services	Outreach medical care to the homeless population.	\$860,770	General Funds & Federal Health Resources Services Administration Grant (HRSA)
Financial Assistance/ Homeless Prevention & Self Sufficiency	Pinellas County Health and Human Services	Financial Assistance and Disability Advocacy for disabled individuals; Homeless Prevention for families with children; Veterans Services (including homeless veterans)	\$6,242,366	General Funds
Pinellas County Homeless Leadership Board	Pinellas County Homeless Leadership Board	Coordinates services to homeless individuals and provides support to the Homeless Leadership network.	\$79,800	General Funds
Homeless Street Outreach & Shelter Beds	Directions for Living, The Homeless Emergency Project, Operation PAR & Westcare Gulfcoast Florida	Provides outreach to homeless individuals and families into immediate emergency shelter beds and links to programs that serve the homeless	\$672,218	General Funds
Domestic Violence	CASA & Religious Community Services	Counseling and support services for victims of domestic violence.	\$110,000	General Funds
Transitional and Permanent Supportive Housing	Boley Centers	Community agencies that provide both transitional housing and permanent supportive housing for homeless individuals needing to transition from shelters.	\$317,480	General Funds
Travelers Aid	Daystar Life Center	Provides eligible homeless individuals in Pinellas County various support services.	\$15,000	General Funds
Homeless Initiative* (Excluding TBIN and Homeless Leadership Board)	CASA, Religious Community Services, Salvation Army, Society of St. Vincent de Paul, Westcare Gulfcoast Florida & YWCA of Tampa Bay	Community non-profit agencies providing services to the homeless population.	\$179,000	General Funds
Social Action Funding (Homeless Only)	Daystar Life Center, Religious Community Services, Salvation Army, St. Pete Free Clinic, St. Vincent de Paul, Shepherd Center	Funding to non-profit agencies that provide food and travelers aid services to the homeless population	\$205,000	General Funds
Pinellas Hope	Catholic Charities	Provides for temporary housing employment opportunities access to health care and case management services for the homeless. Residents work towards achieving self sufficiency.	\$500,000	General Funds
2-1-1 Tampa Bay Cares	Helpline	24 hour information and referral services; Tampa Bay Information Network (TBIN) admin, utilized by homeless and human service community providers to track services and shelter bed availability.	\$336,000	General Funds
Total			\$9,517,634	
Pinellas County Department of Justice and Consumer Services				
WestCare Gulfcoast-Florida	Turning Point	Funding for Turning Point capacity to provide jail diversion services.	\$97,330	General Funds
Chronic Minor Offender Diversion Grant	Chronic Minor Offender Diversion Grant	Jail diversion program to reduce jail time for chronic revolving door individuals, including the homeless.	\$300,000	Chronic Minor Offender Diversion Grant
Total			\$397,330	

Program	Agency	Program Description	Amount Funded by County	Source of Funding
Pinellas County Community Development				
ALPHA House	Alpha House of Pinellas, Inc.	Provides housing and supportive services to homeless pregnant women and teens, new mothers with infants, and families experiencing crisis pregnancies. Funding provided for public facility improvements.	\$77,575	Federal Community Development Block Grant (CDBG)
Homeless Emergency Project	Homeless Emergency Project	Provide homeless and very low-income individuals and families with housing, food, clothing and support services necessary to obtain self-sufficiency and improved quality of life. Funding provided for public facility improvements and public service operations.	\$130,397.03	Federal Community Development Block Grant Recovery Act (CDBG-R) & Federal Emergency Shelter Grant (ESG)
Religious Community Services	Grace House	Provides dignified apartment-style emergency shelter, to homeless families with children. Funding provided for public facility improvements and public service operations.	\$123,337.80	Federal Community Development Block Grant (CDBG) & Federal Emergency Shelter Grant (ESG)
Gulf Coast Community Care for Disabled Adults	Gulf Coast Jewish Family & Community Services d/b/a Gulf Coast Community Care	Provides case management, homemaker services and a range of other in-home services to help individuals who have suffered catastrophic disabilities to remain in the community and to live independently. Funding provided for public service operations.	\$20,000	Federal Community Development Block Grant (CDBG)
66th Street Residential Group Home	Gulf Coast Jewish Family & Community Services d/b/a Gulf Coast Community Care	Residential group home for children/youth. Funding provided for public facility improvements.	\$35,000	Federal Community Development Block Grant (CDBG)
Homelessness Prevention & Rapid Re-housing Program	Pinellas County	Provide homeless and homelessness prevention services including rental assistance, utility and security deposits and payments. Funding provided for homeless prevention services.	\$737,862.74	Federal Homelessness Prevention & Rapid Re-housing Program (HPRP)
Total			\$1,124,172.57	
Pinellas County Public Defender				
Criminal Justice Reinvestment Grant for Mental health Diversion of Minor Chronic Offenders	Criminal Justice Reinvestment Grant for Mental health Diversion of Minor Chronic Offenders	Criminal Justice Reinvestment Grant for Mental health Diversion of Minor Chronic Offenders	\$250,000	Criminal Justice Reinvestment Grant for Mental health Diversion of Minor Chronic Offenders
Total			\$250,000	
Pinellas County Sheriff's Office				
Safe Harbor	Sheriff's Office	Homeless shelter designed to be a safe haven for those currently homeless and require support services.	\$1,600,000	General Funds
Total			\$1,600,000	
Total Pinellas County Homelessness Funding			\$12,889,136.57	

Source: Office of Management and Budget Pinellas County Funding of Homeless Services, 2011.



Pinellas County Board of County Commissioners
2012 Workshop Session
November 27, 2012

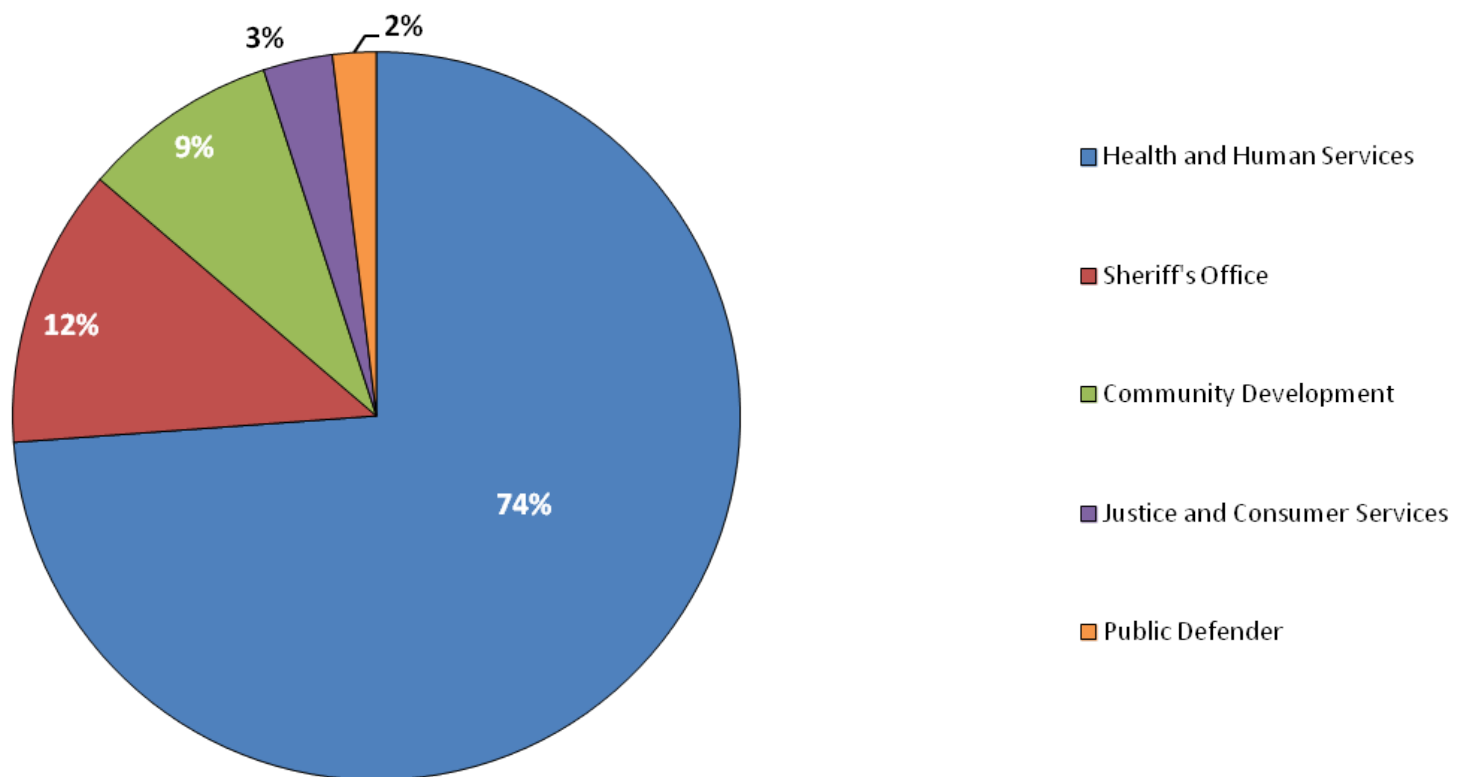
Homeless Background Data

Presented By: Gwendolyn C. Warren
Bureau Director, Health and Human Services

County Funded Homeless Assistance Programs

- The County provides \$12.9 million in support for homeless programs in the community through three Departments – Health and Human Services, Justice and Consumer Services, and Community Development – and the Public Defender and Sheriff's Offices.

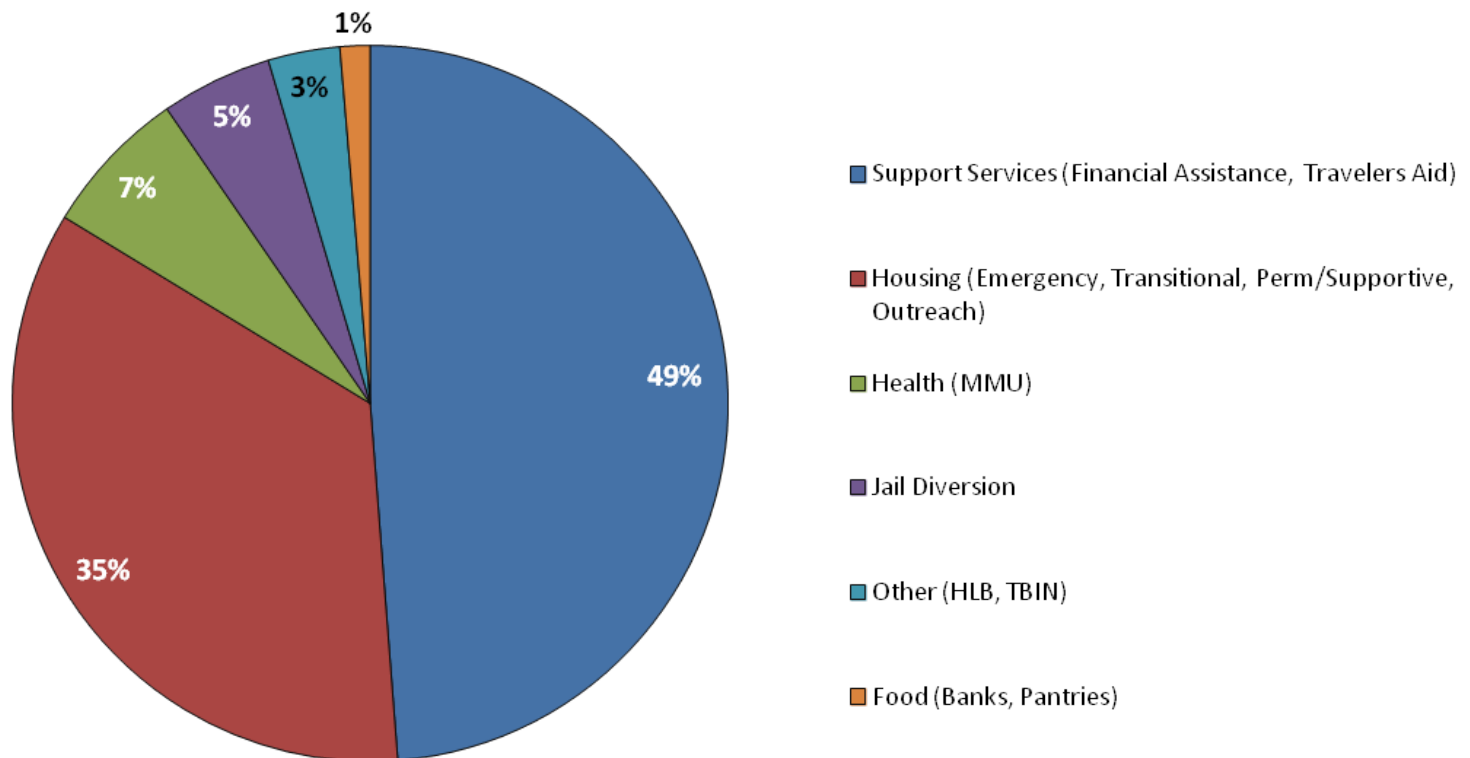
Pinellas County Funding for Homeless Services by County Agency, Fiscal Year 2011



County Funded Homeless Assistance Programs

- Through these entities, the County provides funding for 24 community agencies and some county departments to operate 21 services tailored to homeless individuals and also provides the line-share of funding for Safe Harbor.

Pinellas County Funding for Homeless Services by Service Area,
Fiscal Year 2011



Health and Human Services Homeless Initiatives

- 74% of the County's homeless initiative funding is through the Department of Health and Human Services, either through direct services or through contracts, matches, and pass-through funding for community agencies.
- Of the Department's directly operated programs, the Mobile Medical Unit and Homeless Prevention and Self-Sufficiency programs provide services targeted to the homeless population.
 - The **Mobile Medical Unit** is a full-service Federally Qualified Health Center on wheels that provides primary care, behavioral health, specialty care, pharmacy, dental and case management services to 2,500 homeless individuals each year at 12 locations throughout the county.
 - **The Homeless Prevention and Self-Sufficiency Programs** provide financial assistance to homeless families with children, disability advocacy for permanently disabled county residents, and veteran's services for veterans.
- The Department manages contracts for matches, grants or pass-through dollars allocated to community agencies. Over \$2.6 million goes to agencies that operate programs and services that primarily serve the homeless population.

Ending Homelessness: A National Approach

- The *National Alliance to End Homelessness* explains that, in order to effectively reduce homelessness, communities need to develop clear and comprehensive strategies that outline steps to be taken to solve the issues, including:



Homeless Conditions in Florida

- The State of Florida, in its 2010 report on homelessness, *Homeless Conditions in Florida*, outlines many of the unique characteristics of Florida's homeless populations and their needs and contributes homeless rates in Florida to the following conditions:



**Economic
Downturn**

**Increase in
Foreclosure
Filings**

**Increase in
Applicants
for
Government
Subsidies**

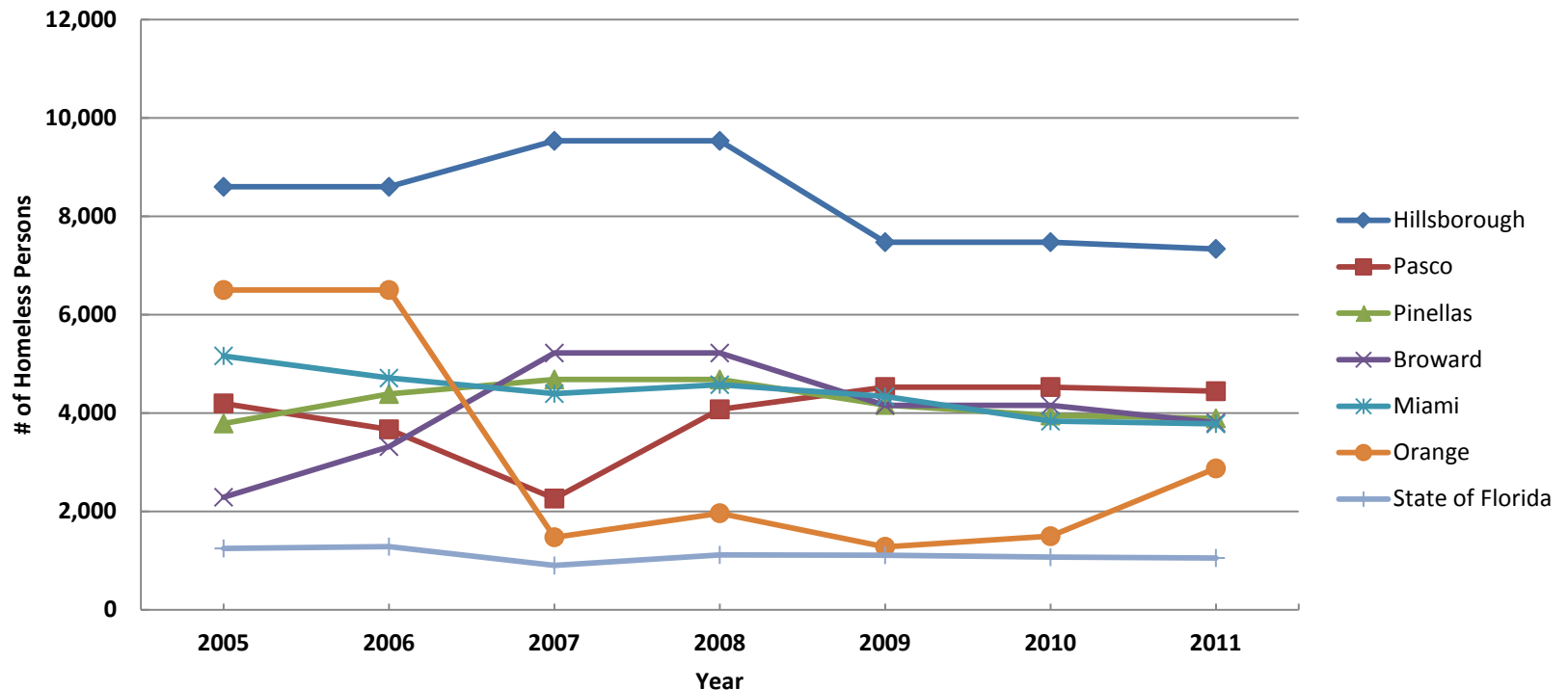
**Rise in
Demand for
Food and
Feeding
Programs**

**Declining
Government
Resources
for Social
Services and
Housing
Programs**

Homeless in Florida

- In 2011, the Florida Council on Homelessness prepared a report on the Florida Point-In Time Homeless Counts as reported by each county for years 2005-2011. The chart below provides trend analysis from the Homeless Counts for select counties and the state as a whole.

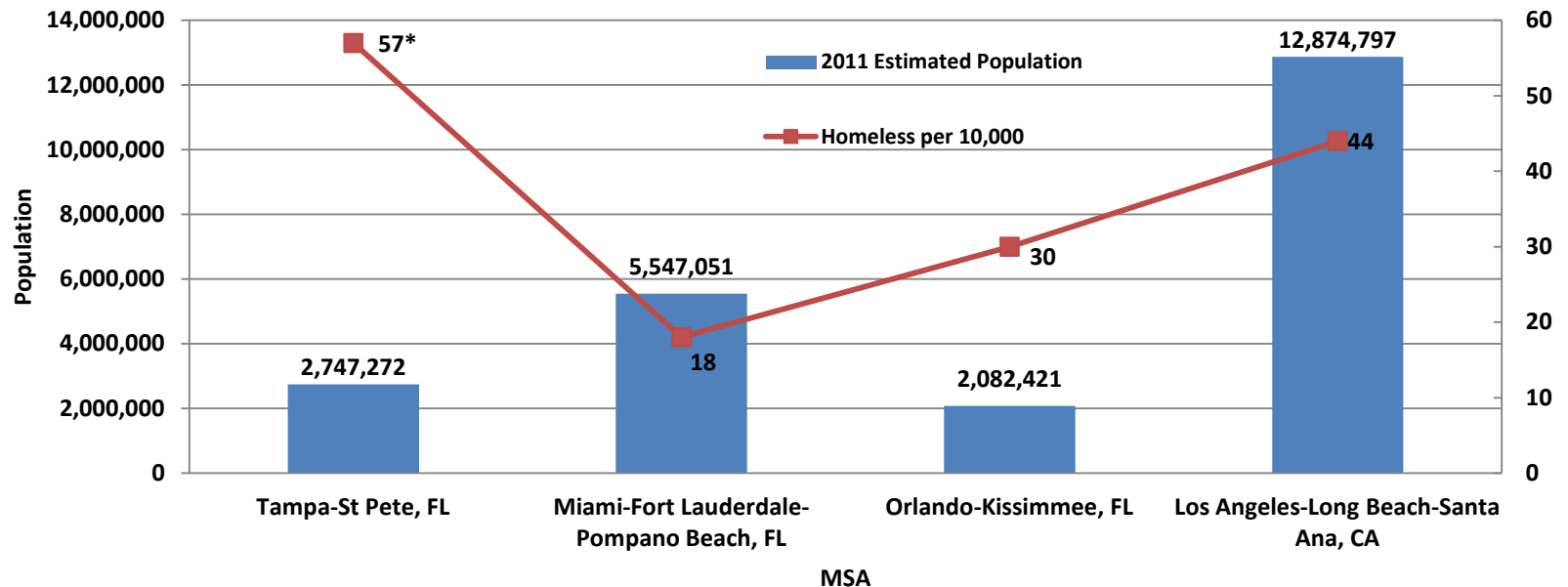
Homelessness Point-in-Time Counts, 2005-2011



Evidence-Based Models

- The national rate of homelessness is 21 per 10,000 individuals. Two states, California and Florida, account for 13 of the 24 total Metropolitan Statistical Areas where the rate of homelessness is higher than the national rate.

Homeless Rate and Population Size for Selected MSAs



- The Tampa-St. Petersburg-Clearwater Metropolitan Statistical Area has the highest rate of homelessness in the nation, with 57 per 10,000 individuals being homeless.

Evidence-Based Models for Further Study

- The Department took a closer look at 3 comparable Metropolitan Statistical Areas: **Miami-Fort Lauderdale-Pompano Beach, FL; Orlando-Kissimmee, FL and Los Angeles-Long Beach-Santa Ana, CA** to compare their population demographics and statistics, along with their rates of homelessness to the Tampa-St. Petersburg-Clearwater area.
 - We chose these Metropolitan Statistical Areas due to their similarities in size, climate and reliance on tourism to Pinellas County. We also began to research what, if any, coordinated services and dedicated funding sources these areas may use that would contribute to a lower rate of homelessness than Pinellas County.
 - Specifically, we chose Miami-Dade and Los Angeles counties because they have dedicated funding streams for their homeless initiatives, while Pinellas and Orange counties do not. As indicated in the chart above, while Miami and Los Angeles both have much larger populations than the Tampa Bay area, they each have lower homeless rates than we do.
- The Department will conduct further research on the current homeless conditions facing Pinellas County and other similar locations nationwide. In addition, we will look in to additional evidence-based and national models and work with our counterparts in other counties and cities to better understand their homeless initiatives and sources of funding. We will coordinate our efforts through the Homeless Leadership Board and provide the Board with a formal recommendation in the Spring.