

BOARD OF COUNTY COMMISSIONERS

DATE: January 15, 2013

AGENDA ITEM NO. 19

Consent Agenda ☒

Regular Agenda ☐

Public Hearing ☐

County Administrator's Signature:

Subject:

Approval of the Supplemental Service Funding Agreement between Pinellas Ex-Offender Re-Entry Coalition, Inc. and Pinellas County for Re-Entry Court.

Department:

Justice and Consumer Services

Staff Member Responsible:

Tim L. Burns, Director

Recommended Action:

I RECOMMEND THE BOARD OF COUNTY COMMISSIONERS APPROVE AND EXECUTE THE SUPPLEMENTAL SERVICE FUNDING AGREEMENT RELATED TO THE SUPPLEMENTAL GRANT AWARD FROM THE U.S. DEPARTMENT OF JUSTICE FOR RE-ENTRY COURT SERVICES RETROACTIVE TO OCTOBER 1, 2012.

IT IS FURTHER RECOMMENDED THAT UPON APPROVAL OF THE CONTRACT AUTHORITY BE GRANTED FOR THE CHAIRMAN TO SIGN AND THE CLERK TO ATTEST.

Summary Explanation/Background:

The purpose of this Supplemental Service Funding Agreement is to administer the Supplemental SCA Award of \$500,000.00, which provides additional funding for re-entry services to ex-offenders. The Supplemental Service Funding Agreement is in coordination with and in addition to the Service Funding Agreement between Pinellas Ex-Offender Re-Entry Coalition, Inc. and Pinellas County for Re-Entry Court, and all remaining terms thereof shall apply.

The grant application and award was approved and ratified by the Board of County Commissioners on November 27, 2012.

Fiscal Impact/Cost/Revenue Summary:

The Supplemental Agreement amount is \$500,000.00. The Supplemental Agreement begins October 1, 2012, and ends September 30, 2013.

Exhibits/Attachments Attached:

Contract Review Transmittal Slip
November 27, 2012 Board Order
Supplemental Agreement

CONTRACT REVIEW TRANSMITTAL SLIP

PROJECT: Service Funding Agreement between Pinellas Ex-Offender Re-Entry Coalition (PERC) and Pinellas County for re-entry services funded by the Supplemental SCA Re-Entry Court Grant for FY 12/13.

ID / CONTRACT NO.: N/A ESTIMATED EXPENDITURE / REVENUE: NONE
 (Circle appropriate choice above.) (Circle appropriate choice above.)

In accordance with Contract Administration and its Review Process, the attached documents are submitted for your review and comment.

Please complete this Non-Purchasing Contract Review Transmittal Slip below with your assessment and **forward to the next Review Authority on the list, skipping any authority marked "N/A."** Indicate suggested changes by noting those in "Comments" column, or by revising, in RED, the appropriate section(s) of the document(s) to reflect the exact wording of the desired change(s).

OTHER SPECIFICS RELATING TO THE CONTRACT: Provides for re-entry services by PERC for FY 12/13, funded by the Supplemental SCA Grant Award of \$500,000.00.

REVIEW SEQUENCE	DATE	INITIALS/ SIGNATURE	COMMENTS (IF ANY)	COMMENTS REVIEWED & ADDRESSED OR INCORPORATED (ORIGINATOR'S INITIALS & DATE)
Originator	11-09-12			11/15/12 MK
(Marie Kingsbury)				
Risk Management	11/26/12	Virginia Holscher	see ins. requirements Legal - can we require that agency extend indemnification in their contracts to county?	
(Virginia Holscher)				
OMB (if needed)	11/28/12	Eric Naughton	not in the budget JCS will send amendment for the grant	
(ERIC NAUGHTON)				
Finance	12/4/12	CPW		
(Cassandra Williams)				
Legal	12/6/12		ok re indemnification	
(Carl Brody)				
Assistant County Administrator	12/7/12	CH		
(Carl Harness)				

Please return to Marie Kingsbury by ASAP. All inquiries should be made to Marie Kingsbury ext. 46459.

Thank you.

**SUPPLEMENTAL
SERVICE FUNDING AGREEMENT BETWEEN
PINELLAS EX-OFFENDER RE-ENTRY COALITION, INC. AND PINELLAS COUNTY
FOR REENTRY COURT**

THIS SUPPLEMENTAL AGREEMENT is made and entered into by and between PINELLAS COUNTY, a political subdivision of the State of Florida, hereinafter called the “COUNTY” and PINELLAS EX-OFFENDER RE-ENTRY COALITION, INC., a non-profit Florida Corporation, hereinafter referred to as “AGENCY”.

W I T N E S S E T H:

WHEREAS, as of October 1, 2012, the U.S. Departmental of Justice, Office of Justice Programs, Bureau of Justice Assistance, has awarded an additional Five Hundred Thousand Dollars (\$500,000.00) to the COUNTY for the Pinellas County Reentry Court program.

WHEREAS, the COUNTY has contracted with AGENCY to facilitate partnerships with local community service agencies to serve reentry clients in Pinellas County and to satisfy the grant goals; and

WHEREAS, the purpose of this Supplemental Service Funding Agreement is to facilitate the administration of the additional federal grant award.

NOW, THEREFORE, in consideration of the mutual covenants and agreements hereinafter contained, it is agreed by and between COUNTY and AGENCY as follows:

1. AGENCY agrees to provide the services for COUNTY outlined within the supplemental grant narrative and budget (Attachment 1); and
2. The compensation for this Agreement shall not exceed Five Hundred Thousand and 00/100 Dollars (\$500,000.00); and

3. All other terms and conditions of the Service Funding Agreement between Pinellas Ex-Offender Re-Entry Coalition, Inc. and Pinellas County for Re-Entry Court shall govern this Supplemental Agreement.

IN WITNESS THEREOF, the parties hereto have caused this instrument to be executed on _____, 2013.

ATTEST:
KEN BURKE
Clerk of the Circuit Court

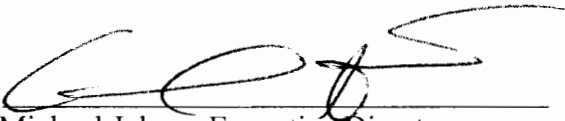
PINELLAS COUNTY, a political
subdivision of the State of Florida,
acting by and through its
Board of County Commissioners

By: _____
Deputy Clerk

By: _____
Kenneth T. Welch, Chairman

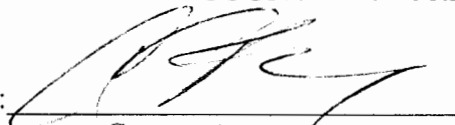
Date: _____

PINELLAS EX-OFFENDER
RE-ENTRY COALITION, INC.

By:  _____
Michael Jalazo, Executive Director

Date: 1-2-13

APPROVED AS TO FORM
OFFICE OF THE COUNTY ATTORNEY

By:  _____
County Attorney

I. Program Abstract

The Pinellas Re-Entry Court program has been created in partnership between the Pinellas County Office of Justice Coordination, the Pinellas County Sheriff's Office, the Sixth Judicial Circuit of Florida with its elected State Attorney and Public Defender, and a host of community providers including but not limited to: the Pinellas Ex-Offender Re-Entry Coalition, Emerge Monitoring, Inc., STARS/Strive of Pinellas, WestCare Gulfcoast, Operation PAR, and the Suncoast Center for Community and Mental Health- all who help form the Public Safety Coordinating Council and the task force overseeing re-entry efforts in Pinellas. The Re-Entry Court program is in line the with five year strategic plan developed for re-entry in Pinellas with the goal of reducing recidivism by 50% over a 5-year period. The Court and 12 month program will provide a minimum of 180 clients with comprehensive assessment and planning both pre and post release from incarceration; active, consistent, and constant judicial oversight through the re-entry process; proper and tailored support services managed both for the client and systematically; and accountability for clients that brings both swift and certain sanctions for those who choose not to participate appropriately as well as rewarding those who embrace what the program has to offer successfully.

II. Problem Statement

Problems with Returning Inmates to the Community – Pinellas County, Florida has a disproportionate population of offenders released from incarceration each year. There are over 50,000 bookings and releases locally in the Pinellas County Jail alone, with nearly 2200 additional releases back to Pinellas from Florida Department of Corrections facilities as well. Echoing many of the problems found nationally with re-entry, Florida's released prisoners face

numerous challenges that ultimately aid in their return to criminal activity, re-arrest, and re-incarceration. Research shows that unemployment has a profound impact on recidivism rates. Statistics show that even before incarceration, adult inmates demonstrate weak or non-existent ties to the workforce, with nearly 33% of inmates unemployed in the month leading up to their arrests. This is an even bigger challenge in Pinellas County, as overall unemployment continues to track beyond 12% in an economy that isn't growing at a similar rate as the rest of the nation. The lack of appropriate housing and the inability to access substance abuse treatment and mental health care significantly reduce positive outcomes. The "what works" literature shows that programs that provide intensive substance abuse and mental health treatment during incarceration, combined with aftercare, have proven effective in reducing recidivism; however, accessing these services continues to prove challenging for our target population. Finally, the lack of a sound support system strengthened by high and consistent family support integration has long been a problem for offenders re-entering the community.

Current Re-Entry Process, Availability of Offender Services in the Community

The Pinellas County Office of Justice and Consumer Services and the Pinellas County Sheriff's Office (PCSO) works hand-in-hand with community partners to provide re-entry services for offenders re-entering the community from the Pinellas County Jail. With the establishment of the Pinellas Safe Harbor, PCSO has entered into a similar partnership with the Florida Department of Corrections (FDC) to expand the same services for offenders re-entering the community from FDC prison institutions. Offenders are linked to multiple programs, including legal, health, housing, work release, child support and family counseling, mental health, substance abuse, life skills, mentoring, job training and placement, education and employment, community resources (food, clothing), and transitional and permanent housing. Groups such as Pinellas Ex-Offender

Re Entry Coalition (PERC), WestCare Gulfcoast-Florida (WestCare), Operation PAR, the Suncoast Center for Community and Mental Health (Suncoast), Directions for Mental Health (Directions) and a host of others have been providing these reentry services 'on the ground' for many, many years. The current process of the Pinellas Reentry Enhancement Center run by PERC includes demographic collection, full assessment, and individualized re-entry program planning for every client with their family, done with a PERC counselor providing referrals to the aforementioned program partners for services as appropriate.

Target Population, Jurisdiction, Number and Type of Returning Offenders – The Pinellas Reentry Court targets moderate to high risk male and female offenders age 18 and older who post-release from incarceration hope to become and remain ex-offenders in Pinellas County, Florida. The populations participating in the Pinellas Re-Entry Court program are chosen because of the pre-release services and programming the offenders receive, the mentoring relationships established between facility transition staff, local re-entry staff, and the offenders and their families, and the potential success in becoming and remaining ex-offenders that the continued support the Pinellas Re-Entry Court provides- support in the crucial months immediately after release that determine success or failure in successful re-entry. Pinellas County, Florida is the nation's third largest county in population density, and sees this reflected in the magnitude and volume of both PCJ and FDC releases. The FDC averages over 2,200 returnees annually, ranking in the top five of the state consistently. The Pinellas County Jail averages over 50,000 bookings and releases each year itself. The PCJ recidivism rate for one year is 56% and the baseline recidivism rate for the target population is the same. The baseline recidivism rate for two years is 72% and the baseline recidivism rate for the target population is

the same. The baseline rate was calculated for the comparison group by using a ten-year cohort of releases from programming (releases from 5/1/2001 through 05/1/2010).

III. Goals and Objectives

1. Original Goals and Objectives

The original goals and objectives, deliverables of the program, the responsible party, and the timeline of the Pinellas Reentry Court program were as follows:

GOAL AND OBJECTIVES		DELIVERABLES	RESPONSIBLE PARTY	MONTH																	
				1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18
Complete at least 180 dynamic, validated risk and needs assessments on the target population by December 2012.																					
1	Obtain Level of Services Inventory- Revised (LS/CMI).	LS/CMI Received	PERC, PCSO																		
2	Train personnel on administering LS/CMI assessments.	Training Completed	PERC, PCSO																		
3	Implement the LS/CMI and other assessments as outlined in this proposal.	Recorded LS/CMI and other assessments maintained in inmate file.	PCSO, PERC																		
Provide at least 120 participants with comprehensive services based on identified needs by December 2012.																					
1	Implement program material as outlined in proposal.	Program Implemented	PERC																		
2	Ensure program staff is trained to implement services.	Train Staff	PERC																		
3	Maintain continuous screening for potential candidates to ensure effective participation as determined by the eligibility criteria.	Conduct quality review and complete monthly log.	PCSO, PERC																		
4	Transfer eligible inmates to appropriate division of Pinellas County Jail for pre-release services	All inmates assessed will be able to receive pre-release services.	PCSO																		
5	Based on assessments, place inmates in associated pre-release services	All inmates will received assigned pre-release services.	PCSO																		

GOAL AND OBJECTIVES		DELIVERABLES	RESPONSIBLE PARTY	MONTH																	
				1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18
6	Monitor services to ensure those with the highest need are receiving services.	Based on LS/CMI	PCSO, PERC																		
7	25% completion of 120 participants served.	30 participants served	PERC																		
8	50% completion of 180 participants served.	60 participants served	PERC																		
9	100% completion of 180 participants served.	120 participants served	PERC																		
10	75% completion of participants served.	90 participants served	PERC																		
11	120 Pinellas Reentry Court program participants served.	Programs for the Pinellas Reentry Court participants delivered (100% of 120)	PERC																		
Complete at least 120 re-entry court plans for the target population by June 2012.																					
1	Develop re-entry plan template.	Complete Template	PERC, Emerge																		
2	Complete at least 120 transition plans.	Re-Entry Court plan tracking system will indicate total number developed.	PERC, Emerge																		
3	Provide the re-entry plans to the Pinellas Reentry Court in advance of first hearing	100% of transition plans will be received by Re-entry Court Staff	PERC, Emerge																		

GOAL AND OBJECTIVES		DELIVERABLES	RESPONSIBLE PARTY	MONTH																	
				1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18
Refer 120 participants in the target population to the Reentry to Independence post release program and Pinellas Reentry Court.																					
1	Develop referral system from PCSO to PERC.	System operational.	PCSO, PERC																		

[illegible]

This is an ongoing project that has received previous funding. The award was announced in the fall of 2010, and per our original application, a calendar for funding began 10/1/2010 continuing through 9/30/2011. Technical assistance through BJA began during the fall of 2010; however special

conditions were placed on all of the reentry court programs awarded until after the national Second Chance Act conference towards the end of February 2011. The special conditions on the Pinellas Reentry Court program were lifted on April 21, 2011 at which time the Pinellas Reentry Court team immediately went into continued planning sessions with technical assistance provided by the Council of State Governments and the National Reentry Resource center. Roll out of the Pinellas Reentry Court program began after additional planning meetings, and a site visit from Hallie Fader of CSG and LeAnn Duran of NRRC. The date of the first enrollment into the Pinellas Reentry Court program was June 24, 2011. Through Tuesday, July 26, 2011, 12 clients have been enrolled in to the program (after LS/CMI assessment), with an additional 9 clients court ordered and awaiting assessment and enrollment. Of these clients, 10 have been a result of court order, 9 have enrolled voluntarily, and 2 have been found not eligible and referred to other programming and services based on assessment scoring. Despite the challenges of starting the program late, revisions of the program model, and extensive planning, once program roll out has occurred we have seen tremendous success in the program start up due to our extensive planning and technical assistance provided. Our target goals for service provision during the first year are approximately 15 clients monthly; in the first month of the program inception – we will have provided assessment, service, and enrollment to 21 clients with both voluntary placement and court orders expanding greatly weekly.

3. Goals and Objectives – Supplemental/Continuation Funding

The goals and objectives, deliverables of the program, the responsible party, and the timeline of the Pinellas Reentry Court program for the supplemental/continuation funding period are as follows:

GOAL AND OBJECTIVES		DELIVERABLES	RESPONSIBLE PARTY	MONTH											
				1	2	3	4	5	6	7	8	9	10	11	12
Complete at least 180 dynamic, validated risk and needs assessments on the target population by May 2013.															
1	Implement the LS/CMI and other assessments as outlined in this proposal.	Recorded LS/CMI and other assessments maintained in inmate file.	PCSO, PERC												
Provide at least 150 participants with comprehensive services based on identified needs by May 2013.															
1	Maintain continuous screening for potential candidates to ensure effective participation as determined by the eligibility criteria.	Conduct quality review and complete monthly log.	PCSO, PERC, FDC												
2	Transfer eligible inmates to appropriate area for pre-release services	All inmates assessed will be able to receive pre-release services.	PCSO, PERC, FDC												
3	Based on assessments, place inmates in associated pre-release services	All inmates will received assigned pre-release services.	PCSO, FDC												

GOAL AND OBJECTIVES		DELIVERABLES	RESPONSIBLE PARTY	MONTH											
				1	2	3	4	5	6	7	8	9	10	11	12
6	Monitor services to ensure those with the highest need are receiving services.	Based on LS/CMI	PCSO, PERC												
7	25% completion of 120 participants served.	30 participants served	PERC												
8	50% completion of 120 participants served.	60 participants served	PERC												
9	75% completion of 120 participants served.	90 participants served	PERC												
10	100% completion of participants served.	120 participants served	PERC												
11	120 Pinellas Reentry Court program participants served.	Programs for the Pinellas Reentry Court participants delivered (100%)	PERC												
Complete at least 120 re-entry court plans for the target population by June 2012.															
2	Complete at least 120 transition plans.	Re-Entry Court plan tracking system will	PERC, Emerge												

IV. Project Design/Strategy

1. Project Concept

The projects concept follows a logic model in multiple steps and stages as follows:

Step One: Assessment and Planning: Accurate assessment of need and risk guide planning throughout the 12 month re-entry period and is the key to success of the Pinellas Re-Entry Court model and for the clientele. All clients referred or ordered to the Pinellas Re-Entry Court program will have the LS/CMI to determine eligibility. The program only targets moderate to high risk clients, others are referred to already existing reentry service programs and providers. This takes place both pre- and post- release in the Pinellas County Jail, the Florida Department of Corrections, at Pinellas Safe Harbor, and at the Pinellas County Reentry Enhancement Center.

Step Two: Pre- and Post-Release Programs and Services: Based on identified needs and program slots, clients participate in education, vocational training, substance abuse treatment, mental health treatment, and various cognitive and life skills programs prior to release as appropriate and if possible. The appointed transition officer, program services specialist, or case manager work towards reentry planning with the appointed PERC counselor as part of the **pre-release** mentoring program. Program planning **post-release** evolves through the final nine week period, culminating in set re-entry program plans to possibly include, but not limited to housing, monitoring, supervision, case management, service provision, family and peer network construction, and other community involvement. Copies of the set re-entry program plan – agreed upon by the PERC counselor, and the individual client, are provided to the entity assigned for judicial oversight. This guides the ‘first appearance’ in the Pinellas Re-Entry Court post-

release (and as part of the Criminal Registration Process), and will be modified as appropriate, with updates presented at each status check hearing. The opening and inclusion of Pinellas Safe Harbor and the Pinellas Reentry Enhancement Center (PREC) into the Pinellas Re-Entry Court program allows all service providers to be brought into one location for service provision.

Pinellas Safe Harbor and the PREC offices are in the direct vicinity of the Pinellas County Jail and the Pinellas County Criminal Justice Complex. The Pinellas Re-Entry Court is located in this same area, thus court hearings are held in the hub of the criminal justice complex. Service provision partners include all that the offender will need for comprehensive, sustained re-entry efforts including substance abuse treatment, health related services and referrals, mental health related services and referrals, transitional housing, workplace readiness training programs, job development and placement, basic subsistence needs, and whatever else that might be included on an individual case by case basis in comprehensive case management.

Step 3: Active Oversight: Part One- Judicial - Oversight in the Pinellas Re-Entry Court is a re-entry community partner approach. Each participant has seven judicial status checks over the course of the year, graduated depending on active participation and success. Clients released from FDC or PCJ will have their first court appearance within the first week upon release, coordinated through their PERC counselor. Clients ordered by the felony violation of probation judge has two status checks within the first seven days, to allow for LS/CMI completion and associated recommendation to the courts. All clients have monthly status checks for the first four months after entrance into the program. The fifth status check will take place in month six, with the final two status checks done quarterly, the last being in accordance with a graduation from the Pinellas Re-Entry Court program. Attending each court hearing will be the entity overseeing the judicial process, assigned division legal counsel, assigned probation personnel,

and appropriate counselors and case managers of the program. **Part Two –Case**

Management/Check-In System - Every participant will be required to register in the Emerge virtual case management/check in system at the onset of their participation in the Pinellas Re-Entry Court. PERC Counselors assigned to the individual client will do this initial registration. This cutting edge, state of the art system will facilitate greater regular contact between the client and the judge, probation supervisor, individual case manager, and other services providers on a regular basis with online access available for reporting and oversight. For the first three months the client will be required to call into the system weekly; for the next three months bi-weekly; and for the remaining six months for the successful participant check in will only be required monthly. **Part Three-Counselor/Case Management** - Every participant will/can have case management oversight on multiple levels; each participant will have an assigned case manager with the PERC; those who have substance abuse, health/mental health issues will have additional case management services provided by the Suncoast Center for Community and Mental Health, WestCare Gulfcoast, or Operation PAR. Those who participate in the STARS/Strive program will have 2 years of follow up job placement and case management from that program as well. Those on probation will have a case management component from their individual probation officer. All appropriate personnel will have the ability to share case planning materials, again through the judicial process and the virtual check in system.

Step Four: Accountability Community service is required of all participants in the Pinellas Re-Entry Court. This will vary between the various partners and non-profit organizations associated (or not) with re-entry and alternatives to incarceration in Pinellas County, as well as with municipal organizations. For example, PERC has a long standing MOA with the Workforce Development Board of Pinellas County, WorkNet Pinellas, with office hours held throughout the

entire county. This includes a full time re-entry counselor/case manager in the South St. Petersburg WorkNet location, where the coalition has long provided for community service opportunities. The key to this component of the Pinellas Re-Entry Court is the seamless ability to link accountability and supervision directly to the program itself, maximizing opportunities for the offender and his or her family to link into the community network of service provision – and an opportunity to give back to the community at large in continued restitution – both financial (if required) and non-financial, in a more indirect capacity.

Step Five: Graduated, Swift-and-Certain Sanctions and Incentives – and Completion

Sanctions and incentives are used throughout the program to bring either corrective measure to the client struggling with participation or to reward clients with incentives to aim towards greater success in programming. **Sanctions** in the Pinellas Re-Entry Court are graduated and swift. This can range from referral to treatment, immediate status checks with court personnel, the re-imposition of early release requirements (IE weekly check-in's versus biweekly or monthly), increased community service requirements, to revocation of program 'furlough' or violation of probation. All sanctions will be done with the full advice and consent of the Pinellas Re-Entry Court team, decided on a case by case individual basis, and reflected in an updated re-entry program plan. **Incentives** in the Pinellas Re-Entry Court are graduated and swift as well. In this sense, incentives are tied to sanctions, not to reward for success. As specific sanctions are proposed by the Pinellas Re-Entry Court team, so too are incentives for meeting additional requirements imposed by the updated re-entry program plan. The incentives are presented to the individual client as goal based achievements and follow the Pinellas Re-Entry Court 12 month model – meaning to track on the original program plan (frequency of court hearings, mandatory check-in's, etc.). There are calendar based **rewards for success**, which include more relaxed

oversight and requirements the longer the client remains successful in aftercare services provided under the Pinellas Re-entry Court Program. The client achieving consistent successful outcomes has fewer required court appearances, fewer required virtual check-in's, and while mentoring is a key to success, required meetings with their mentor/case manager becomes less frequent in terms of requirement as time progresses towards successful completion of the program. Other rewards for success are done in stages, and based in the individual re-entry program plan. For example, those who are required to stay in transitional housing may earn greater privacy through successful behaviors and actions over time – meaning their own room in a transitional facility versus a shared room. Another example would be for a client successfully participating in the program, but required to wear an electronic monitor. This can be done in de-escalated stages: electronic monitoring may move from a 'house arrest' radio frequency ankle bracelet to active GPS, then from active GPS to passive GPS – each interval allowing a greater amount of personal freedom beyond programming and employment. Other rewards for success can include but are not limited to transportation 30 day bus passes, gift cards used for personal items through program partners, scholarships available for re-entry classes outside the program curriculum, and other such incentives. Finally, the greatest rewards from success will be measured at both the 9 and 12 month participation mark. If a participant is successfully participating in the Pinellas Re-Entry Court program, and has either been gainfully employed in the same job for the preceding six months or enrolled in and participating in school for a previously completed and current semester, she or he will be eligible for successful graduation from the program, completing all necessary requirements. While it is expected that all clients will participate for the full 12 months of the program, exceptional participation could possibly be rewarded in such a manner for successful early completion at 9 months. As the Pinellas Re-Entry Court moves into its

second year and beyond, monthly graduation ceremonies and recognition will become a part of regularly scheduled court sessions.

2. Target Population and Target Area

This proposed target population of the Pinellas Reentry Court is male and female offenders age 18 and older who post-release from incarceration hope to become and remain ex-offenders in Pinellas County, Florida. This population is made up from multiple groups of offenders: those from Florida Department of Corrections (FDC) re-entry programs and FDC felony violation of probation (VOP) offenders, those from the Pinellas County Jail re-entry based programs, and some specifically handed off from the Jail Diversion team of the Public Defender's Office. All of these different groups will represent a population of offenders transitioning through the Pinellas Safe Harbor facility and program. These populations were specifically chosen for the Pinellas Reentry Court program because they are assessed as high risk offenders in need of substance abuse treatment, mental health treatment, educational services and general reentry case management.

Participant Type	Estimated # of Participants	Source of Court Jurisdiction	Upon Successful Completion	Upon Unsuccessful Termination
FDC Felony VOP	90	Felony VOP Division, Reentry Court Team	Reentry Court Team	Felony VOP Judge
FDC Voluntary	20	Reentry Court Team	Reentry Court Team	Reentry Court Team
Jail Diversion-PSH	50	Reentry Court Team	Reentry Court Team	Reentry Court Team
PCJ Programming	20	Divisional Jurisdiction, Sentencing Judge, Reentry Court Team	Reentry Court Team, Jurisdictional Judge	Jurisdictional Judge

V. Management and Organizational Capability

Management Structure and Staffing -The Pinellas County Department of Justice and Consumer Services, Office of Justice Coordination (OJCS) is the lead applicant for this project and is responsible for the fiscal and programmatic aspects of this grant. Tim Burns is the Director of OJC; he and his staff of Justice Systems Analysts are very experienced and extremely knowledgeable about corrections and reentry. ***Capability of the Task Force and Collaborative Partners - Pinellas County*** The local re-entry task force is made up of the Pinellas County Public Safety Coordinating Council as well as the Pinellas County Re-Entry Project partners who have led the way in re-entry efforts in Pinellas County, and in many ways, around the State of Florida over the past ten plus years. Locally these efforts have included but are not limited to the Pinellas County Reentry Project, the Pinellas County Reentry Navigator Project, and the Pinellas County Adult Drug Court.

Re-Entry work has been done in Pinellas County by the PERC for over twenty years. The variety of program partners in this initiative are well experienced with the population specific to re-entry, and have programming set up as such. Somewhat unique to the approach in Pinellas County is that community based and government partners have established relationships over many years that make management of such a program possible. As seen with the Pinellas County Adult Drug Court, these program partners will always choose to collaborate versus compete when it comes to client services. PERC, working with private partner Emerge Monitoring, Inc., has developed and maintains a criminal justice database constructed in Microsoft Access specific to offender re-entry that tracks all offenders and services, and

produces individualized re-entry plans. This database, with much information developed from the PERC Directory of Services (online at www.exoffender.org), is constantly updated and provides for remote, online entry for program partners. The centralizing of information and proper tracking of data required for performance measures and other pertinent information is an invaluable tool when developing and maintaining funding sources well beyond grant funding. PERC is currently using data collected on re-entry clients in the justification for the development of businesses that directly looks to hire, train, and employ ex-offenders in a for-profit concept, however with the 'profits' going to maintain and expand programming and opportunities for the clients. Long term sustainment is the key for the success for the entire Second Chance movement, and certainly for the Pinellas Re-Entry Court as well as the PREC. Self sufficiency is a cornerstone of the five year strategic re-entry plan for Pinellas County.

V. Performance, Evaluation, Sustainability

1. Performance Measures

Process for Assessing the Initiative's Effectiveness – OJCS and PERC use research-based evaluation methods to measure progress and outcomes. Results of the evaluation inform and direct activities of the project as lessons learned to improve processes and fill unintended gaps. Additionally, data is made available in a live format to allow easy participation in the evaluation activities of the National Institute of Justice. The approach is collaborative and involves all program partners in the development, measurement, and reporting of program outcomes. **Process evaluation** tasks track and measure the performance measures and objectives of this project. Specifically, process evaluation shows services provided, numbers achieved, and will be used to complement the outcome evaluation. From the data derived, OJCS and PERC will adjust program activities to best meet goals and objectives. The overall goal of this initiative, to reduce

recidivism by 50% over a 5-year period, will be measured through the **outcome evaluation**. Data will be collected over a 5-year period in order to assess whether or not recidivism was reduced by 50% for program participants.

Goals and Objectives, Pinellas Re-Entry Court Supplemental

Goal	Goal Objective
To reduce the recidivism rate 50% over 5-years for the target population.	<p>1 Complete at least 180 dynamic validated risk and needs assessments on the target population by May 2013.</p> <p>2 Provide at least 120 inmates with comprehensive pre-release services based on identified needs by May 2013.</p> <p>3 Complete at least 120 re-entry plans for the target population by May 2013.</p> <p>4 Refer at least 120 inmates in the target population to the Pinellas Re-Entry Court, by May 2013.</p> <p>5 Provide services to 100% of all referred inmates who request assistance in the Pinellas Re-Entry Court by May 2013.</p> <p>6 Track 100% of referred inmates who complete the Pinellas Re-Entry Court program through June 2015.</p>

Performance Documentation, Monitoring, Evaluation, and Impact of the Strategy - In order to assess program effectiveness, staff documents the program development, implementation, and outcomes. Data collection, analysis, and reporting ensure that data are available to all parties so that the project can be continuously reviewed for quality assurance and improved upon as needed.

Data Collection Plan, Information to be Collected and Partnership Leverage – OJCS and PERC research staff have extensive experience and training in research, statistics, and evaluation. Both the OJCS and PERC databases contain information (not limited to) such as: inmate demographics, mental health, substance abuse treatment, education, employment history, number who paid child support, number returning to prison, number of crimes reported, number participating in education, number who became employed, and number who received substance abuse, housing and other transition services. Data is used to support the initiative's commitment to carry out the delivery principles, build partnerships and emphasize interagency efforts, market achievements, increase awareness of strengths and needs of the program, and increase appropriations for replication of programming statewide and beyond.

Sustainment Plan - A formal sustainability plan is an ongoing effort of OJCS that: (1) ***advocates for policy change***, developing and advocating policies that would positively shape future re-entry funding on the state and local level; and, (2) identifies a realistic and comprehensive ***funding plan***, including redirecting criminal justice corrections funds to community systems and re-entry services specific to the Pinellas Re-Entry Court program. More specifically, the sustainability plan involves three strategies: (1) **Community Ownership** which involves the ability to work with community partners to make more efficient use of existing resources. (2) **Multiple Funding Streams** will examine different funding streams not currently utilized. (3) **Replication of Essential Elements** from this initiative that are most efficacious will be expanded to other regions in Florida and beyond.

The Pinellas Re-Entry Court is a true ***collaboration*** helping to integrate all of the re-entry efforts of OJCS and key stakeholders in Pinellas County. The Pinellas Reentry Enhancement Center and Pinellas Safe Harbor are both located in the hub of the Criminal Justice Complex of Pinellas

County, which houses the Criminal Court Divisions of Florida's Sixth Judicial Circuit, the Pinellas County Jail, and the Juvenile Detention Facility. Various community partners from all disciplines are part of the Pinellas Re-Entry Court effort, and will continue to be both through and beyond the supplemental period: Pinellas County Government, the Pinellas County Sheriff's Office, the Sixth Judicial Circuit of Florida (including the Public Defender and the State Attorney), the Florida Department of Corrections, the Pinellas Ex-Offender Re-Entry Coalition (Direct client services and case management), WestCare Gulfcoast Florida (Substance Abuse and Mental Health services), Operation PAR (Substance Abuse services), STARS/Strive of Pinellas (workplace training, placement, and support within the business community), the Suncoast Center for Community and Mental Health (mental health services), and many, many others.

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- # 8 Supplemental Second Chance Act (SCA) Grant Award from the U.S. Department of Justice, Office of Justice Programs, for the Pinellas County Re-Entry Court Program ratified and accepted (Award No. 2010-RM-BX-0006) in the amount of \$500,000.00 for Fiscal Year 2013 (Justice and Consumer Services).